Moody's: Aaa Standard & Poor's: AAA Fitch: AA+

(See "Ratings" herein)

**NEW ISSUE SERIAL BONDS** 

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, interest on the Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In addition, in the opinion of Bond Counsel, under existing statutes, interest on the Bonds is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York and the City of Yonkers. See also "Tax Matters" herein.

# \$51,975,000 COUNTY OF WESTCHESTER, NEW YORK

\$49,975,000 GENERAL OBLIGATION SERIAL BONDS — 2005 SERIES C \$2,000,000 GENERAL OBLIGATION SERIAL BONDS — 2005 SERIES D (WCHCC CAPITAL PROJECT BONDS)

Dated: November 15, 2005 Due: November 15, as shown inside front cover

The Bonds will be issued in fully registered form and when issued will be registered in the name of Cede & Co. as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as Securities Depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000, or integral multiples thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. Principal and interest on the Bonds will be paid by the County to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein.

Interest on the Bonds will be payable May 15, 2006, November 15, 2006 and semi-annually thereafter on May 15 and November 15 in each year until maturity or prior redemption. The 2005C Bonds maturing in the years 2006 through 2014 are not subject to redemption prior to maturity. The 2005C Bonds maturing on or after November 15, 2015 will be subject to redemption prior to maturity as described herein. The 2005D Bonds are not subject to prior redemption.

For a description of the County's agreements to provide continuing disclosure as described in Securities and Exchange Commision Rule 15c2-12, see "Disclosure Undertaking" herein.

The Bonds are offered subject to the receipt of the final approving opinion of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel, and certain other conditions. It is expected that delivery of the Bonds in definitive form will be made on or about November 15, 2005 in New York, New York.

Dated: November 9, 2005

# MATURITY SCHEDULES FOR THE 2005 BONDS

		Interest				Interest	
<b>Amount</b>	<b>Maturity</b>	Rate	<b>Yield</b>	<b>Amount</b>	<b>Maturity</b>	Rate	Yield
				<u></u>			
		* * * * * * *					
		\$49,9	75,000 200	05C (Due Novem	ber 15)		
	]	Purchase	d by: Banc	of America Secu	rities LLC		
			·				
\$ 6,210,000	2006	3.500%	3.080%	\$ 1,765,000	2016	4.000%	4.050%
6,210,000	2007	3.500%	3.100%	1,750,000	2017	4.000%	4.110%
5,770,000	2008	3.500%	3.200%	1,595,000	2018	4.000%	4.150%
5,195,000	2009	3.500%	3.380%	1,480,000	2019	4.000%	4.190%
5,195,000	2010	3.500%	3.500%	1,435,000	2020	4.000%	4.230%
2,760,000	2011	3.750%	3.560%	255,000	2021	4.125%	4.270%
2,760,000	2012	4.000%	3.670%	255,000	2022	4.250%	4.310%
2,760,000	2013	4.000%	3.770%	200,000	2023	4.250%	4.350%
2,030,000	2014	4.000%	3.860%	185,000	2024	4.250%	4.390%
1,985,000	2015	4.000%	3.940%	180,000	2025	4.250%	4.430%

# \$2,000,000 2005D (Due November 15)

Purchased by: Wachovia Bank, National Association

\$ 285,000	2006	3.500%	3.000%
285,000	2007	3.500%	3.100%
285,000	2008	3.500%	3.200%
285,000	2009	3.500%	3.310%
285,000	2010	3.500%	3.420%
290,000	2011	3.500%	3.550%
285,000	2012	3.750%	3.670%

# WESTCHESTER COUNTY, NEW YORK

# OFFICIAL ROSTER

# **COUNTY EXECUTIVE** Andrew J. Spano

# COUNTY BOARD OF LEGISLATORS

William J. Ryan, Chairman Richard G. Wishnie, Vice Chairman

Thomas J. Abinanti Judy Myers Jose I. Alvarado George Oros Vito J. Pinto Robert Astorino

Lois T. Bronz Martin L. Rogowsky Gordon Burrows Bernice Spreckman Michael B. Kaplowitz Andrea Stewart-Cousins Ursula G. LaMotte Clinton I. Young, Jr.

James Maisano

# APPOINTED OFFICIALS

**DEPUTY COUNTY EXECUTIVE COMMISSIONER OF FINANCE** 

Lawrence S. Schwartz Peter P. Pucillo

**BUDGET DIRECTOR COUNTY ATTORNEY** Kathleen M. Carrano

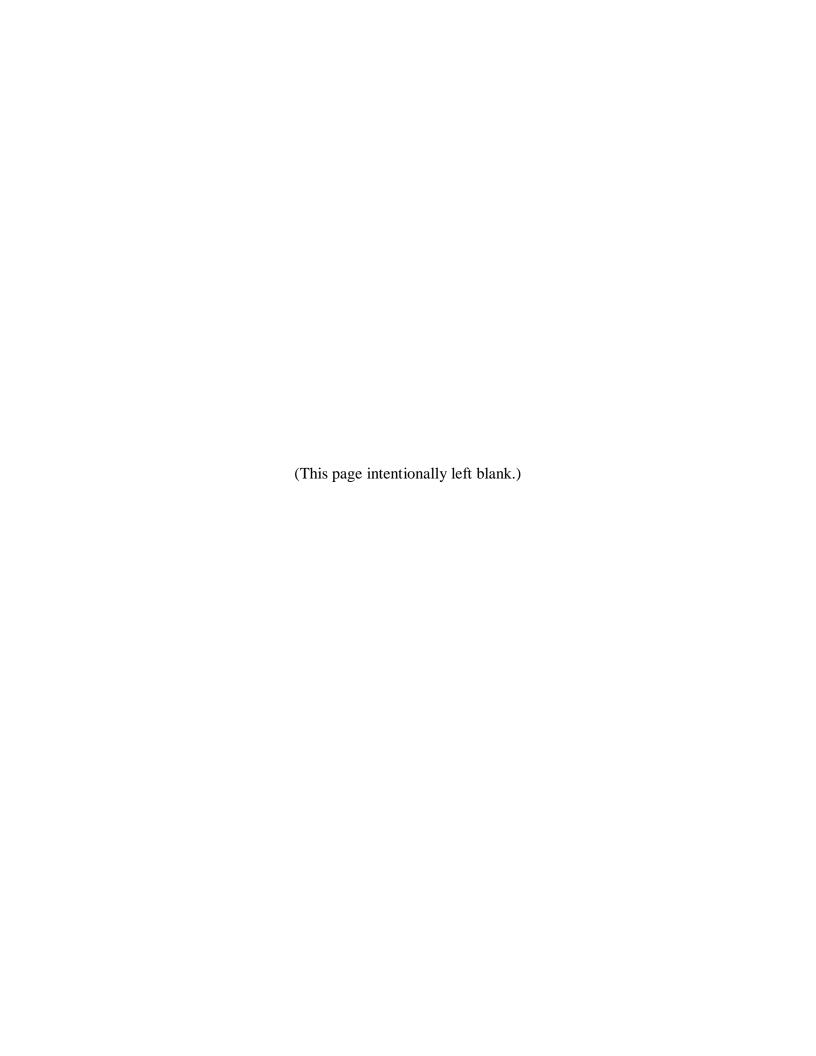
Charlene M. Indelicato

# **BOND COUNSEL**

Hawkins Delafield & Wood LLP New York, New York

# **AUDITORS**

Bennett Kielson Storch DeSantis, the Government Services Division of O'Connor Davies Munns & Dobbins, LLP



No dealer, broker, salesman or other person has been authorized by the County of Westchester, New York, or any officer thereof, to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the County of Westchester, New York, from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the County of Westchester, New York, since the date hereof. The Purchasers may offer and sell Bonds to certain dealers and others at prices lower than the offering prices stated on the Cover Page hereof. The offering prices may be changed from time to time by the Purchasers. No representations are made or implied by the County as to any offering by the Purchasers.

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IN CONNECTION WITH THIS OFFERING, THE PURCHASERS MAY OVERALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

#### DISCLOSURE UNDERTAKING

At the time of the delivery of the Bonds, the County will provide an executed copy of its "Undertaking to Provide Continuing Disclosure" (the "Undertaking"). Said Undertaking will constitute a written agreement or contract of the County for the benefit of holders of and owners of beneficial interests in the Bonds, to provide, or cause to be provided:

A. to (i) each nationally recognized municipal securities information repository ("NRMSIR") designated by the Commission in accordance with the Rule, or to the Municipal Securities Rulemaking Board ("MSRB") and ii) to the New York State Information Depository, if created ("SID"), notice of the occurrence of any of the following events with respect to the Bonds, if such event is material: (1) principal and interest payment delinquencies; (2) non-payment related defaults; (3) unscheduled draws on debt service reserves reflecting financial difficulties; (4) unscheduled draws on credit enhancements reflecting financial difficulties; (5) substitution of credit or liquidity providers, or their failure to perform; (6) adverse tax opinions or events affecting the tax-exempt status of the Bonds; (7) modifications to the rights of Bondholders; (8) bond calls; (9) defeasances; (10) release, substitution, or sale of property securing repayment of the Bonds; and (11) rating changes. Not all of the foregoing eleven enumerated types of events, which are described in the Rule, are relevant to the Bonds, inasmuch as there will be no debt service reserves, credit enhancements, liquidity providers, or particular collateral identified as security for the repayment of the Bonds. The County, from time to time, may choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the County determines that any such other event is material with respect to the Bonds, but the County does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

to (i) each NRMSIR and (ii) the SID, during any succeeding fiscal year in which any of the Bonds are outstanding (1) the County's financial statements for such year, which are prepared in accordance with generally accepted accounting practices applicable to Governmental entities (though the County may elect to change the basis of accounting from time to time, provided information enabling interpretation of the changed basis of accounting is provided), the County's annual financial information and operating data for the preceding fiscal year, in a form generally consistent with the information contained in the Official Statement, and referenced under the headings, "COUNTY OF INDEBTEDNESS", "FINANCIAL FACTORS", "BUDGETARY PROCESS", WESTCHESTER", "COUNTY "FINANCIAL STATEMENTS AND ACCOUNTING PROCEDURES", "RESULTS OF OPERATIONS", "EMPLOYEES", "MARKET FACTORS" AND "LITIGATION".

The County shall provide the information in B, above, prior to the end of the ninth month of each such fiscal year, provided, however, that if audited financial statements are not available by such date, unaudited financial statements shall be provided pending their availability, and audited financial statements shall be provided when and if available.

The County shall also provide to (i) each NRMSIR or the MSRB and (ii) the SID, notice of its failure to provide the aforedescribed annual financial information and operating data and such financial statement on or before the date specified.

The County may provide notice of the occurrence of certain other events, in addition to those listed in A, above, if it determines that any such other event is material with respect to the Bonds, but the County does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above.

The County's Undertaking shall remain in full force and effect until such time as the principal of, redemption premiums, if any, and interest on the Bonds shall have been paid in full. The sole and exclusive remedy for breach or default under the Undertaking is an action to compel specific performance of the undertakings of the County, and no person or entity, including a Holder of the Bonds, shall be entitled to recover monetary damages thereunder under any circumstances. Any failure by the County to comply with the Undertaking will not constitute a default with respect to the Bonds. The County reserves the right to amend or modify the Undertaking under certain circumstances set forth therein, provided that any such amendment or modification will be done in a manner consistent with Rule 15c2-12, as amended.

The County is in compliance with prior disclosure undertakings.

# OFFICIAL STATEMENT

of the

# COUNTY OF WESTCHESTER, NEW YORK

This Official Statement, which includes the cover page and appendices hereto, presents information relating to the County of Westchester, in the State of New York (the "County" and "State," respectively) and was prepared by the County in connection with the sale of its \$49,975,000 General Obligation Serial Bonds—2005C and \$2,000,000 General Obligation Serial Bonds—2005D (WCHCC Capital Project Bonds).

All quotations from as well as summaries and explanations of provisions of the Constitution, laws of the State and acts and proceedings of the County contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof, and all references to the Bonds and the proceedings of the County relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

#### THE BONDS

# **Purpose of Issue**

The Bonds are a consolidated issue, the proceeds of which will be used to provide funds to finance the cost or part of the cost of the following capital improvements:

<b>Amount</b>	<u>Project</u>				
THE 2005C BONDS (COUNTY)					
\$ 11,841,000 10,317,000	Construction/reconstruction and improvements to various County roads and bridges Renovations and repair/replacement of roofs, water lines, steam pipes, oil tank replacement and exterior repairs to various County buildings				
10,024,000	Improvements to various County Parks and golf courses				
4,076,000	Airport improvements				
3,984,000	IT improvements to wireless communications system, computer replacement, backup generators				
2,500,000	Acquisition of new helicopter				
2,210,000	Transportation				
1,790,000	Playland improvements				
1,362,000	Bronx River Parkway repaying and improvements				
1,021,000	Corrections Department infrastructure-lighting, fencing and laundry improvements				
 850,000	Refuse Disposal Haulage Vehicles				
\$ 49,975,000					
THE 2005D BONDS (WCHCC)					
\$ 2,000,000	Acquisition of Human Resources and Payroll System—WCHCC				
\$ 51,975,000	TOTAL BONDS				

The Bonds will be sold to the Purchasers at par plus accrued interest from November 15, 2005, plus a premium, if any. (See "Market Factors.")

# **Nature of Obligation**

The Bonds when duly issued and paid for will constitute a contract between the County and the holder thereof.

The Bonds will be general obligations of the County and will contain a pledge of the faith and credit of the County for the payment of the principal thereof and the interest thereon. For the payment of such principal and interest the County has power and statutory authorization to levy ad valorem taxes on all taxable real property within the County without limitation as to rate or amount.

Under the Constitution of the State, the County is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds, and the State is specifically precluded from restricting the power of the County to levy taxes on real property therefor.

The Bonds are issued pursuant to applicable provisions of the Local Finance Law of the State of New York, the County Charter and certain acts and proceedings of the County Board of Legislators adopted on their respective dates and thereafter approved by the County Executive. (See "County Indebtedness" for additional information.)

# Description of the 2005C and 2005D Bonds

The Bonds will be dated November 15, 2005, and will mature in the principal amounts on November 15 in each of the years as shown on the inside front cover page hereof and will bear interest at the interest rates shown on the inside front cover page hereof. The Bonds will be issued in fully registered form and when issued will be registered in the name of Cede & Co. as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as Securities Depository for the Bonds. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000, or integral multiples thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds.

Interest on the Bonds will be payable May 15, 2006, November 15, 2006 and semi-annually thereafter on May 15 and November 15 in each year until maturity or prior redemption. Principal of and interest on the Bonds will be paid by the County to DTC which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein. The Bonds may be transferred in the manner described on the Bonds and as referenced in certain proceedings of the County referred to therein.

# **Optional Redemption of the 2005C Bonds**

The Bonds maturing in the years 2006 through 2014 are not subject to prior redemption.

The Bonds maturing on or after November 15, 2015 will be subject to redemption prior to maturity at the option of the County on November 15, 2014 and thereafter on any date, as a whole, or in part, at par, plus accrued interest to the date of redemption.

The County may select the maturities of the Bonds to be redeemed and the amount to be redeemed of each such maturity selected, as the County shall determine to be in the best interests of the County at the time of such redemption. If less than all of the Bonds of any maturity are to be redeemed prior to maturity, the particular Bonds of such maturity to be redeemed shall be selected by the County by lot in any customary manner of selection as determined by the County Commissioner of Finance. Notice of such call for redemption shall be given by mailing such notice to the registered owner not less than thirty (30) days nor more than sixty (60) days prior to such date. Notice of redemption having been given as aforesaid, the Bonds so called for redemption shall, on the date of redemption set forth in such call for redemption, become due and payable, together with interest to such redemption date, and interest shall cease to be paid thereon from and after such redemption date.

# **Optional Redemption of the 2005D Bonds**

The 2005D Bonds are not subject to prior redemption.

# **BOOK ENTRY ONLY SYSTEM**

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate for each maturity of each series of the Bonds, each in the aggregate principal amount of such maturity, will be issued and deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 85 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants'

accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Government Securities Clearing Corporation, MBS Clearing Corporation, and Emerging Markets Clearing Corporation, (NSCC, GSCC, MBSCC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee does not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds in an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the County, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the County, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the County. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The County may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the County believes to be reliable, but the County takes no responsibility for the accuracy thereof.

THE COUNTY WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF

ANY RECORDS MAINTAINED BY DTC, ANY PARTICIPANT, OR ANY INDIRECT PARTICIPANT; (II) THE PAYMENT BY DTC OR ANY PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, OR PREMIUM, IF ANY, OR INTEREST ON THE BONDS; (III) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDHOLDERS; OR (IV) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS BONDOWNER.

# **COUNTY OF WESTCHESTER**

There follows in this Official Statement a brief description of the County, together with certain information concerning its economy and governmental organization, its indebtedness, current major revenue sources and expenditures of the General and Special Revenue funds.

#### **General Information**

Westchester County, incorporated in 1683, is a suburban county located in the northern sector of the New York metropolitan area. It is bordered on the south by New York City, on the east by the State of Connecticut and Long Island Sound, on the north by Putnam County and on the west by the Hudson River. The County had a 2000 census population of 923,459 and has an area of 450 square miles.

The County has a large and varied economic base containing many corporate headquarters, research facilities, manufacturing firms and well developed trade and service sectors. Approximately thirty-five percent of employed County residents commute to work outside the County, primarily to New York City.

## **Population Characteristics**

The 2000 Federal census recorded that the County had experienced a 5.5% population increase since the last completed census in 1990.

TABLE 1
Population (in 000's)

<u>Year</u>	Westchester	New York City	New York State	<b>United States</b>
1960	809	7,782	16,782	179,323
1970	894	7,895	18,237	203,212
1980	867	7,072	17,558	226,546
1990	875	7,323	17,990	248,710
2000	923	8,008	18,976	283,868

Source: United States Department of Commerce, Bureau of the Census.

The median age of the County's population in 2000 was 37.6, compared to the State's median of 35.9 and the national median of 35.4.

The County's 48 municipalities vary greatly in population size. Four cities: Yonkers, New Rochelle, Mount Vernon and White Plains (the County Seat), contain over 42% of Westchester's population. The southern portion of the County, with about 7,940 people per square mile, is almost ten times more densely populated than the northern area, which has about 825 people per square mile. Within the metropolitan area, Westchester's overall population density in 2000 of 2,061 people per square mile is much lower than is that of the central parts of the region and much higher than that of the more outlying exurban areas. Westchester is less than 9 percent as densely populated as New York City (24,039 per square mile) and less than one-half as densely populated as Nassau County (4,547 per square mile). However, it is more densely populated than Suffolk County (1,632 per square mile), Rockland County (1,519 per square mile), Putnam County (409 per square mile) or Dutchess County (335 per square mile).

#### **Personal Income**

Total personal income of Westchester residents was \$52.3 billion in 2003. The County's 2003 per capita personal income is among the highest in the nation. As reported by the U.S. Department of Commerce, Bureau of Economic Analysis, in the "Survey of Current Business," May, 2005, Westchester's per capita personal income of \$55,557 as of 2003 placed it 11th among the 3,107 counties nationwide. Among the 62 counties of New York State, Westchester ranked

second only to New York County (Manhattan). Westchester County's 2003 per capita personal income of \$55,557 compared favorably to New York State and the U.S., which were \$36,112 and \$31,472, respectively.

# **Economy**

From 1990 to the present, employment in the County has for the most part stabilized along with the County population. Although there have been periods of minor fluctuation, the County's rate of unemployment has been consistently lower than the national rate. From 1990 through 2004 the County's rate of unemployment has been substantially lower than the State and national rates as shown in Table 2.

TABLE 2
Employment and Unemployment, 1990-2005 <sup>(a)</sup>
(Employment Figures in Thousands)

	Westches	ter (b)	New Yorl	k State	United St	ates
		Unemploy-		Unemploy-		Unemploy-
		ment		ment		ment
	<b>Employment</b>	<u>Rate</u>	<b>Employment</b>	<b>Rate</b>	<b>Employment</b>	<u>Rate</u>
1990	458.1	3.5%	8,375	5.3%	118,793	5.6%
1995	414.9	4.4	7,970	6.3	124,900	5.6
1998	433.0	3.3	8,391	5.6	131,463	4.5
1999	432.5	3.4	8,423	5.2	133,488	4.2
2000	439.6	3.0	8,776	4.6	136,891	4.0
2001	439.8	3.4	8,689	4.9	136,933	4.7
2002	448.0	4.2	8,732	6.2	136,485	5.8
2003	449.0	4.0	8,705	6.4	137,736	6.0
2004	459.0	4.5	8,812	5.8	139,252	5.5
2005 (September).	469.0	4.3	8,963	5.1	142,579	4.8

Sources: New York State Department of Labor and United States Labor Department, Bureau of Labor Statistics, *Employment and Earnings*.

TABLE 3

Percent of Non-Agricultural Employment

By Major Category 2004

	Westchester/	New York	
	Rockland/Putnam*	State	<b>United States</b>
Manufacturing	. 5.8%	7.0%	10.9%
Trade, Transportation & Utilities	. 19.2	17.5	19.4
Finance, Ins. & Real Estate	. 6.2	8.0	5.6
Services and Miscellaneous	. 46.1	46.1	41.9
Government	. 16.9	17.6	16.4
Construction & Mining	. 5.8	3.8	5.8

<sup>\*</sup> For purposes of these statistics, the New York State Department of Labor has combined these counties as a "Metropolitan Statistical Area."

Sources: Derived from data furnished by New York State Department of Labor and United States Department of Labor, Bureau of Labor Statistics.

The composition of non-agricultural employment by major sector in the metropolitan statistical area that includes Westchester County generally parallels that of the State and nation, as indicated in Table 4.

<sup>(</sup>a) Annual averages (except 2005).

<sup>(</sup>b) Statistical data represents employment of the County's residents employed either within the County or outside the County.

TABLE 4
Wage and Salary Non-Agricultural Employment in Westchester/Rockland/Putnam Counties\*
1990 - 2005 (a)

(Figures in 000's)

	Total Non-		Trade, Trans.	Finance, Ins., & Real			Constr. and
	Agricul. (b)	Manufac.	& Util.	Estate	Service	Gov't.	Mining
1990	527.4	53.0	110.7	36.2	214.6	84.0	28.9
1995	497.3	41.1	102.4	32.0	217.4	83.0	21.4
1998	521.9	38.1	105.8	35.2	233.4	83.4	26.0
1999	538.9	38.1	107.4	34.9	242.7	86.2	29.6
2000	550.9	37.4	109.0	35.0	248.1	89.4	32.0
2001	553.0	35.8	108.6	34.1	252.0	89.4	33.1
2002	552.9	34.4	107.9	33.8	251.7	92.7	32.4
2003	555.1	32.9	107.2	33.9	253.9	94.0	33.3
2004	563.4	32.5	107.9	35.2	259.5	95.4	32.9
2005 (September)	576.9	32.9	108.8	37.6	267.1	95.0	35.5

Source: New York State Department of Labor.

- (a) Annual averages (except 2005).
- (b) Totals may not add because of rounding.

Approximately 95 percent of the wage and salary jobs in the metropolitan statistical area that includes Westchester County in 2004 were with firms whose major activity was other than manufacturing. Non-manufacturing employment increased by 8,700 from the previous year to 530,900. During the period 1990-2004, employment in the manufacturing sector declined approximately 39 percent, while employment in most other sectors increased. The sectors realizing the most significant gains were service and miscellaneous, 20.9 percent, construction and mining, 13.8 percent, and government, 13.6 percent.

A relatively large proportion of the County's employed residents are in managerial and professional positions. In 2004, professional and technical workers, non-farm managers and administrators represented over one-third of the labor force, as compared with about one-fourth of the national and State labor forces.

There were a total of approximately 459,000 County residents employed in 2004. Approximately 28 percent of the County's professional, technical and managerial workers travel to work in New York City and are among the approximately 35 percent of County residents working outside the County.

Westchester County's economy continues to lead the region in the areas of employment, historically low office vacancy rates and new construction. Westchester's office vacancy rate of 14% is the lowest number in many years and downtown White Plains has a vacancy rate of 15%, down from nearly 30% in 1998. New construction all across Westchester since 1999 has now topped over \$5 billion with over 50 different retail, residential, entertainment and office projects completed or under construction. The cities of Yonkers, New Rochelle and White Plains have each fostered over \$2 billion in new projects. Westchester's hotel occupancy rate for August was 74.9% - up 3% since 2004. Corporate investment and office real estate activity in Westchester is also moving on a strong level with Nokia completing construction of their 100,000 square foot Northeast operations center and Lenovo, the Chinese PC Manufacturer, opening up a 40,000 square foot office employing over 125 people. In 2005, IBM renewed over 300,000 square feet of leases for their Thomas J. Watson R&D Center in Hawthorne, New York. This renewal represents 1% of Westchester's office market of 30 million square feet.

In 2005, economic development in the County continues at a strong pace. New construction is being completed for several major retail, residential and entertainment projects and numerous others are in various stages of development. In downtown White Plains, the first residents have moved into Trump Tower at City Center. Trump Tower, a 35-story, 212-

<sup>\*</sup> For purposes of these statistics, the New York State Department of Labor has combined these counties as a "Metropolitan Statistical Area."

condominium structure, rises within the \$350 million complex where a Target store, the 417-seat White Plains Performing Arts Center, a 15-screen movie theater, 311 rental apartments and restaurants including Applebee's and Legal Sea Food have all opened since 2003. In October, residents began moving into The Lofts, a 29-unit building also at City Center. Construction is also underway on Renaissance Square, a \$375 million complex near City Center that will include luxury condominiums, a five-star hotel, retail and office space. In the City of Mount Vernon, a new \$50 million retail complex opened on Sandford Boulevard in the Fall of 2004. The 285,000 square-foot retail center includes a Target store, Bed Bath & Beyond and TJ Maxx. The center's first phase included a Best Buy store. Also in Mount Vernon, ground was recently broken for the City's largest residential condominium development. "The Vista at Fleetwood", an 11-story building, will comprise 70 condominium apartments offering many upscale amenities. In the City of Yonkers, a \$185 million plan is underway to renovate Yonkers Raceway and add a 100,000 square-foot facility which will consist of a casino with video lottery terminals, as well as restaurants. It is anticipated that the facility will open in 2006. Also in Yonkers, numerous projects are in varying stages of development to revitalize the downtown and waterfront area. These include "66 Main Street", which will include 171 residential rental units and 12,000 square feet of retail and "Hudson Park", a mixed-use development that includes 266 residential rental units and 21,000 square feet of retail, restaurant and office space. In the Village of Port Chester, Phase II of The Waterfront retail development is nearing completion with the recent opening of a 14-screen Loews cinema complex and a soon to open 36,000 square-foot Bed, Bath & Beyond. Other major stores that opened earlier at the site include Costco, Marshall's, Michael's Arts & Crafts, and a "super" Stop & Shop supermarket.

TABLE 5

Major Private Sector Employers in Westchester County (2005)

	Firms	Business Activity	Full-Time Employees
*	IBM Corporation	Computer products and research services	7,378
*	Verizon Communications	Telecommunications and information products	3,029
*	Pepsico, Inc.	Soft drinks and snack foods	1,824
*	Entergy Nuclear Northeast	Generates and sells electricity wholesale	1,440
	Consolidated Edison Company	Utility services	1,300
*	Morgan Stanley	Financial Services	1,289
*	MasterCard International	Financial services	1,058
	The Bank of New York	Commercial and retail banking	981
	New York Life Insurance Company	Financial products and services	923
*	Swiss Re America	Property/casualty reinsurance, financial services	853
	The Journal News	News publications	814
*	Diam USA, Inc	Manufacturing and production	729
*	Liberty Lines	Bus transportation	720
	A & P Food Stores	Retail grocery sales	709
*	Reader's Digest Association	Book and magazine publishing	660
*	Bayer Corp	Medical diagnostic equipment	616
	Marriott Corporation	Lodging and food services	571
*	Diversified Investment Advisors, Inc	Investment management services	500

<sup>\*</sup> Headquarters or major branch operations in Westchester.

Compilation by: Westchester County Department of Finance, September, 2005

Retail sales in the County increased 28.5% from \$9.19 billion in 1997 to \$11.80 billion in 2002. On a per capita basis, retail sales in the County were \$12,589, which represents an increase of 23.7% from the County's 1997 per capita retail sales of \$10,175. This compares with 2002 per capita retail sales of \$9,298 in the State and \$10,615 nationally. In addition, when the more populous counties of New York City and of Long Island are excluded from consideration, the County ranks first in the State in total retail sales. The County's per household retail sales for 2002 of \$35,021 compares favorably with the State's and nation's per household retail sales of \$25,233 and \$28,976, respectively.

Major department stores in the County include Bloomingdale's, Filene's Basement, Fortunoff, Lord and Taylor, Macy's, Neiman Marcus, Nordstrom, Sears, and Target.

These developments in retail and housing activity will continue to support the growth in construction-related employment, creating a significant number of permanent retail jobs and providing additional sales tax revenues to the County and its municipalities.

# **Transportation**

The County has three commuter train lines providing service into Manhattan. Approximately three-quarters of the County's population live within a 40-minute ride of Grand Central Terminal. Freight service is provided on some rail lines. The Metropolitan Transportation Authority has made investments in new rolling stock and improved station facilities for the County's three commuter lines, and is implementing a program to expand parking facilities at various stations on the three lines.

The County is served by the New York State Thruway, three interstate highways (I-95, I-287, and I-684), and a network of scenic parkways dating back to the 1920's. The parkway system includes the Bronx River Parkway, Saw Mill River Parkway, Hutchinson River Parkway, Sprain Brook Parkway, Cross County Parkway and Taconic State Parkway.

At the present time, all parkways are owned and operated by the New York State Department of Transportation with the exception of the Bronx River Parkway, which is owned by the County. Maintenance and improvement of these roads is paid for by the State. The County Police patrol the Saw Mill, Hutchinson and Cross County Parkways and the County is reimbursed for a portion of this service by the State.

The County is served by the Bee-Line Transit System which is administered by the County Department of Transportation and several private bus companies. The County provides operating assistance to the companies under contract and obtains State and Federal aid for acquisition of new buses and other capital improvements in bus transportation. The Bee-Line Transit System operates over 900 route miles and carries approximately 29 million passengers annually.

The Westchester County Airport is owned by the County and is operated under contract by Macquarie Aviation North America 2, Inc. and is located close to the intersection of three interstate highways. The Airport provides direct commercial service to Albany, Atlanta, Baltimore, Boston, Burlington, Chicago, Cincinnati, Cleveland, Detroit, Martha's Vineyard, Minneapolis, Nantucket, Newark, Philadelphia, Pittsburgh, Rochester, Toronto and Washington D.C. and houses numerous corporate and privately owned aircraft. There were approximately 168,418 operations at the Airport in 2004.

# **Utility Services**

Except for its northeastern portion, the County receives electrical service from Consolidated Edison of New York ("Con Ed"). The cost of electricity in the Con Edison service territory is the highest in the country. These high power costs may accelerate the current trend in the County away from manufacturing production. Con Edison also supplies natural gas service to the County. The northeastern portion of the County receives its electric power from New York State Gas and Electric at rates substantially below those of Con Edison. Since the latter part of 1976, both the County and certain municipalities within the County have received a portion of their electrical service from the Power Authority of the State of New York. The New York State Public Service Commission embarked on a program whereby the current utilities would continue to operate, under a regulatory scheme, the distribution system for electricity, but have divested themselves of most of their generation facilities. The generation facilities have been acquired by independent operators, with the electricity generated at these and other facilities sold under market conditions. However, to date, most residential customers continue to buy their electricity from the regulated utilities.

In 1982, the County created the County of Westchester Public Utility Service Agency ("the Agency") and authorized it to acquire lower cost electric power for resale to eligible customers located within territory previously served solely by Con Edison. On July 1, 1985, the Agency began service delivery to designated retail customers in accordance with the terms of a Lease and Operating Agreement between the Agency and Con Edison. Under these arrangements, the Agency is able to deliver varying amounts of power purchased from the Power Authority of the State of New York on a day-to-day basis, as well as under contractual allocations, over distribution lines leased from Con Edison. Concurrently, the Agency has undertaken efforts to increase these power allocations, as the savings that result from the Agency's lower power purchase costs will ultimately accrue to the Agency's customers.

The County receives most of its public water from the Croton, Delaware and Catskill aqueduct systems of the City of New York (the "City"). These systems are fed partly by approximately 50 square miles of watershed lands and reservoirs in the County and, in addition, receive water by aqueduct from the upstate Catskill and Delaware systems. The County operates two water districts and there are a variety of private and municipal reservoir and well systems which supply the remainder of public water needs.

Effective January 1, 2002, Water District Number 2, which had previously been operated by the County, was leased to Northern Westchester Joint Water Works pursuant to State legislation and an Intermunicipal Agreement. Under this agreement, the Lessee will make lease payments to the County which will cover the County's remaining annual debt service for prior capital projects at Water District Number 2.

In January, 1997, the County entered into the New York City Watershed Memorandum of Agreement (the "Watershed MOA") with the City, State of New York, United States Environmental Protection Agency (the "USEPA"), Putnam County, the Coalition of Watershed Towns, the Catskill Watershed Corporation, certain municipal corporations located within the New York City Watershed and certain environmental organizations. The Watershed MOA provides for (i) a Land Acquisition Program pursuant to which the City will purchase land within the New York City Watershed (ii) the promulgation of new Watershed Regulations (iii) Watershed Protection and Partnership Programs pursuant to which the City will fund infrastructure and improvements within the Watershed and has paid 38 million dollars to the County to support the implementation of water quality investments in the East of Hudson Watershed and (iv) the creation of the Watershed Protection and Partnership Council. On May 6, 1997, the USEPA issued a 1997 Filtration Avoidance Determination for the Catskill and Delaware Water Supply Systems (the "1997 FAD"). The 1997 FAD remained in effect until April of 2002. In May of 2002, USEPA approved a new Filtration Avoidance Determination ("2002 FAD") and, therein, determined that New York City has an adequate long-term watershed protection program for its Catskill/Delaware water supply which meets the established standards for unfiltered water systems. The 2002 FAD will remain in effect until further determination is made, which determination is scheduled for April, 2007.

On December 24, 2004, the County entered into an Order On Consent with the New York State Department of Environmental Conservation, pursuant to which the County will be required to undertake the improvements necessary to bring the four (4) County-owned waste water treatment plants which discharge into the Long Island Sound into compliance with the new nitrogen removal standards set forth in the SPDES permits for those plants by 2014. The Order on Consent was ratified.

The County provides refuse disposal services to a substantial portion of the County through the County Refuse Disposal District Number 1 (the "District"). The District, in 1985, entered into a service agreement (the "Service Agreement") with the County of Westchester Industrial Development Agency (the "Agency"), which entered into a solid waste disposal agreement (the "Disposal Agreement") with Westchester Resco Company, L.P., a Delaware limited partnership (the "Company") and Wheelabrator Technologies Inc., a Delaware corporation ("Wheelabrator") for the disposal and processing of solid waste at the Charles Point facility in the City of Peekskill, New York. The terms of these agreements are substantially the same, the intent being that payments due under the Disposal Agreement will be paid with payments received under the Service Agreement. The Service Agreement expires on October 21, 2009.

The Service Agreement requires that as long as the Company provides solid waste disposal services to the District, the District's obligation to pay is absolute and unconditional up to 550,000 tons per year, but not less than 400,000 tons per year. The District funds such service charges for processing solid waste via a fixed formula which includes provisions relating to the operating expenses, the cost of construction and financing of the facility, and the sale of the energy generated from the processing of the solid waste of the District through ad valorem assessments on eligible property in the District, disposal fees to the 36 participating municipalities within the District and disposal fees from District marketed solid waste. Such assessments and fees are budgeted annually in the District's operating budget.

There are currently outstanding \$55,425,000 of bonds issued in 1994 by the Agency to refinance the bonds that were issued in 1982 to finance the construction of the Facility. The Facility has been retrofitted with additional pollution control equipment. The Agency, on December 26, 1996, issued an additional \$71,945,000 of bonds for the Company, which was sufficient to finance the cost of the retrofit. The Company is obligated to pay the debt service on these bonds. Of the \$71,945,000 of bonds originally issued, \$63,645,000 of bonds were incorporated into the Disposal Agreement formula permitting the Company to increase the fees due thereunder to recover a portion of the total debt service. The debt service on the \$8,300,000 balance of the \$71,945,000 will be paid by the Company and will not be incorporated into the Disposal Agreement formula. Such obligations are not obligations of the County. Most of the revenues available to pay these obligations, however, are derived from the service payments made by the District.

On January 2, 2001 the operator of the Charles Point Facility exercised an early redemption call on \$18,385,000 of retrofit project debt utilizing unspent bond proceeds. This redemption, with annual payments of principal, has reduced the retrofit project debt outstanding to \$19,140,000, which will be funded through payments by the Refuse Disposal District to the operator for disposal services to be provided through October, 2009.

## **Recreational and Cultural Facilities**

The Westchester County Department of Parks, Recreation and Conservation oversees the operation of more than 40 parks and facilities spanning nearly 16,000 acres of publicly-owned park land within the County.

The Westchester County Park system includes golf courses, swimming pools, beaches, miniature golf courses, nature preserves and historic sites. The Department also operates Lasdon Park and Arboretum, a 208-acre preserve that features many species of trees and shrubs, including formal gardens in season; Muscoot Farm, a 777-acre, early-1900's interpretive farm, the Westchester County Center, the oldest and largest public assembly and entertainment facility in the County; three recreational trailways; and the famous, 279-acre amusement park and recreational complex, Playland. State and local park land and nature preserves provide an additional 17,000 acres for public use. There are a considerable number of landmarks and historical sites throughout the County, dating back to the 17th century, which reflect the County's rich architectural and historical heritage. The County has an array of colleges and universities, theaters, museums, golf courses, yacht clubs, marinas, country clubs, riding clubs, and skating rinks which provide a wide range of educational, cultural and recreational opportunities.

# **Governmental Organization**

Subject to the State Constitution, the County operates pursuant to the County Charter ("the Charter") and Administrative Code and in accordance with other laws governing the County generally to the extent that such laws are applicable to counties operating under a charter form of government. The Charter in its present form was originally enacted into law by the State Legislature after its approval by the electors of the County at a general election held in November 1937. The Administrative Code was enacted into State law in 1948.

County Board of Legislators. The legislative power of the County is vested in the County Board of Legislators (the "Board") which in its present form has been in existence since January 1, 1970. Its 17 members are elected for a two-year term by the voters in their respective legislative districts. Vacancies occurring on the Board are to be filled at a special election in the legislative district of the vacated office. However, if a vacancy occurs within seven (7) months prior to the regular expiration of such term of office, the vacancy may be filled for the remainder of the unexpired term by an appointment of the majority of the remaining members of the Board. Both the number of members and boundaries of legislative districts may be varied from time to time in accordance with requirements of the Federal and State Constitution or by Charter amendment. The Board is assisted by a full-time staff of twenty-one, including a budget analyst. In addition, since 1974 the Board has retained the services of Bennett Kielson Storch DeSantis, The Government Services Division of O'Connor Davies Munns & Dobbins LLP to review and report projections of revenues and expenditures as contained in those proposed budgets. This firm has been the independent certified public accountants of the County since 1966.

The County Executive. The County Executive is elected every four years in the year following the presidential election. He must be a resident of the County for at least five years prior to his election, is required to devote his full time to the duties of his office and may hold no other public office. Subject to certain exceptions hereafter described, no act of the Board of Legislators can take effect unless approved by the County Executive. If any act is not returned to the County Board by the County Executive with his written reason for not approving it within ten days of its presentation to him, it is deemed approved; further any act disapproved by the County Executive nevertheless becomes effective if upon reconsideration it is passed by at least two-thirds vote of all the members of the Board. Pursuant to the Charter, there are several departments of the County established, including the Department of the Budget, responsible for preparation of the budget for submission to the County Executive, and such other duties in regard thereto as the County Executive may direct. Also pursuant to the Charter, the Department of Finance is charged with the administration of the financial affairs of the County, including collection of all taxes and other revenues due to the County, the custody and safekeeping of all funds belonging to the County and the disbursement of all County funds including the keeping and supervision of all accounts.

Chief Fiscal Officer. The Commissioner of Finance is appointed by and serves at the pleasure of the County Executive and is confirmed by the Board of Legislators. By Charter, the Commissioner of Finance is responsible for the administration of the financial affairs of the County, including the management of \$1.5 billion in general County funds, collection of all taxes, assessments, license fees and other revenues due the County; custody and safekeeping of all funds belonging to or by law deposited with, distributed to or handled by the County; the disbursement of County funds; the keeping and supervision of all accounts; the supervision of such similar functions of local units of government as may be transferred or entrusted to the County; and such other duties as may be prescribed by law, by the County Executive or the Board.

In addition, since 1961 the Charter has required that all financial dealings, transactions and records of the County shall be subject annually to a complete independent audit. The auditors' report is required to be filed with the Board and is open to public inspection.

Peter P. Pucillo is Commissioner of Finance for the County. He is responsible for the administration of the Finance Department and the financial reporting for the County. He is a Certified Public Accountant and has a broad range of financial, budgetary and administrative experience in both the government and private sectors. He holds a B.B.A. in Accounting from Iona College.

Prior to his appointment as Commissioner, Mr. Pucillo served four years as Manager of Fiscal Operations in the County's Finance Department. Before joining the County, Mr. Pucillo served fifteen years in the City of Mount Vernon as City Comptroller and Treasurer of both the City's Industrial Development Agency and its Urban Renewal Agency. Mr. Pucillo ran his own CPA practice and was also employed by KPMG Peat Marwick for seven years prior to his service in Mount Vernon.

Mr. Pucillo also serves as Treasurer for the St. Theresa's Residence for Developmentally Disadvantaged Adults of the Archdiocese of New York. He also served ten years for the Mount Vernon School District as President, Vice President and Trustee. In addition, Mr. Pucillo is a member of professional accounting organizations and has been a member of many civic groups.

# **COUNTY INDEBTEDNESS**

# Nature of County Indebtedness and Procedure for Authorization

# Constitutional Requirements

The New York State Constitution limits the power of the County (and other municipalities and school districts of the State) to issue obligations and to contract indebtedness. Such constitutional limitations include the following, in summary form, and are generally applicable to the Bonds:

*Purpose and Pledge.* The County shall not give or loan any money or property to or in aid of any individual, or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation, with the exception of WCHCC (see "Hospital Governance/Westchester County Health Care Corporation" herein.)

The County may contract indebtedness only for County purposes or for WCHCC and shall pledge its faith and credit for the payment of principal of and interest thereon.

Payment and Maturity. The County is authorized by the State Constitution to contract debt for objects or purposes which the State Legislature has determined to have a "period of probable usefulness" and the maximum maturity of such debt may not exceed the period of probable usefulness of the object or purpose or, in the alternative, the weighted average period of probable usefulness of the several objects or purpose for which it is contracted. Bonds must mature in annual installments and may be issued to finance any object or purpose for which a "period of probable usefulness" has been determined by the State Legislature. No annual installment of a serial bond may be more than 50% in excess of the smallest prior installment unless the County Board of Legislators provides for substantially level or declining debt service payments in the manner prescribed by the State Legislature. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness is required to be paid in annual installments commencing no later than two years after the date such indebtedness has been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose determined by statute.

Debt Limit. The County has the power to contract indebtedness for any lawful County purpose so long as the principal amount thereof shall not exceed seven per centum of the five year average full valuation of taxable real estate of the County and subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining average full valuation is calculated by taking the assessed valuations of taxable real estate for the last five completed assessment rolls and applying thereto the ratio which such assessed valuation bears to the full valuation; full valuation is determined by the New York State Office of Real Property Services or such other State agency or officer as the State Legislature shall direct. The Legislature also is required to prescribe the manner by which such ratio shall be determined by such authority.

The following table sets forth the debt limit of the County and its debt contracting margin under such constitutional standard.

# TABLE 6 Summary of Constitutional Debt Statement Prepared as of October 15, 2005

Five year average full valuation of taxable real property	<u>\$106,716,932,497</u>
Debt limit (7% thereof)	7,470,185,275
Outstanding indebtedness:	
Bonds	700,566,711 (a)
Bond Anticipation Notes	<u>2,000,000</u> (b)
Total Bonds and Notes	702,566,711
Less Exclusions:	
2005 Debt Service Appropriations (Principal only) Non-District	46,680,767
2005 Debt Service Appropriations (Principal only) Districts	6,939,386
Certain Sewer District Debt	67,220,956 (d)
Water District Debt	3,266,315
	124,107,424
Total Net County Issued Indebtedness	578,459,287
County Guaranteed WCHCC Debt	142,995,000 (c)
Total Net Indebtedness	721,454,287
Net Debt — contracting margin	<u>\$ 6,748,730,988</u>
Percentage of Debt Contracting Power Exhausted as of 10/15/05	9.66%
Add additional debt giving effect to this financing	51,975,000
Proforma total net indebtedness	773,429,287
Proforma percentage net contracting margin exhausted 10/15/05	10.35%

<sup>(</sup>a) See Table 7 for Advance Refunded Debt and Table 8 for escrowed WCHCC rent payments, which are excluded from the above table.

There is no constitutional limitation on the amount that may be raised by the County by tax on real estate in any fiscal year to pay interest and principal on all indebtedness.

The County, through the New York State Environmental Facilities Corporation (NYS EFC), has advance refunded a portion of the County sewer debt originally issued in the County's 1989, 1990A, 1991A, 1992B, 1993B, 1994, 1995, 1996, 1997D and 1999 bond issues. The sewer debt was refunded through the County's 1991A, 1997B, 1997C, 2001B, 2001C, 2001D and 2002A bonds issued to the NYS EFC. The County advance refunded additional portions of debt it originally issued in its 1992A, 1992B, 1994 and 1995 bond issues. This debt was refunded through the County's 1998B Bond Issue. The County has also refunded a portion of its 1993A, 1993B, 1995A, 1996, 1997D, 1998A, 1999 and 2000C bond issues through its 2003D bond issue. On August 17, 2004, the County current refunded the 1994 B Alternative Minimum Tax Bonds through the County's 2004B Bonds.

<sup>(</sup>b) Non interest bearing Note sold to the New York State Environmental Facilities Corporation on September 26, 2002.

<sup>(</sup>c) The County has authorized the guarantee of certain debt to be issued by WCHCC up to a maximum amount of \$203,065,000. The amounts and the timing of their debt issuance are determined by WCHCC. WCHCC issued debt in the amount of \$141,860,000 of the above-mentioned \$203,065,000 on November 14, 2000. On December 24, 2002, WCHCC issued \$5,070,000 in a private placement guaranteed by the County. The County issued General Obligation Bonds in the amount of \$19,835,000 on December 18, 2002 for the benefit of WCHCC. On December 23, 2003 the County issued \$6,230,000 of General Obligation Bonds for the benefit of WCHCC. The debt service on these bonds issued by the County are paid from County funds. (See "Guaranty Agreement and Bonds" under "Hospital Governance/Westchester County Health Care Corporation" herein.)

<sup>(</sup>d) The County applied for certification by the State Comptroller of sewer debt exclusion in the amount of \$117,517,441 on September 12, 2005. The State Comptroller's Office has granted the exclusion as of October 31, 2005.

TABLE 7

Advance Refunded and Escrowed Bonded Debt as of October 15, 2005

	Principal	Interest	Total
2005	\$ 4,329,054	\$ 2,071,035	\$ 6,400,089
2006	5,495,512	3,905,995	9,401,507
2007	6,972,171	3,640,261	10,612,432
2008	7,301,035	3,297,970	10,599,005
2009	7,218,102	2,950,749	10,168,851
2010	10,640,726	2,606,076	13,246,802
2011	10,347,542	2,107,902	12,455,444
2012	10,941,540	1,617,606	12,559,146
2013	9,319,054	1,095,848	10,414,902
2014	5,059,724	646,805	5,706,529
2015	3,648,000	295,710	3,943,710
2016	1,733,000	113,907	1,846,907
2017	532,000	26,830	558,830
2018	20,000	2,100	22,100
2019	20,000	1,050	21,050
	\$ 83,577,460	\$ 24,379,844	\$ 107,957,304

On November 14, 2000, WCHCC sold \$255,100,000 in bonds. A portion of those bond proceeds were placed in an irrevocable trust to provide for all future debt service payments on that portion of County Bonds which were issued to fund WCHCC projects. The County considers these bonds to be defeased. Accordingly, the trust account assets and the liability for these bonds are not included in the County's financial statements. (See "Transition Agreement" under "Hospital Governance/Westchester County Health Care Corporation" herein.)

TABLE 8
WCHCC Escrowed Rent Payments as of October 15, 2005

	 Principal	 Interest	 Total
2005	\$ 1,019,206	\$ 151,076	\$ 1,170,282
2006	1,153,994	289,301	1,443,295
2007	660,862	197,244	858,106
2008	479,682	211,061	690,743
2009	481,118	194,276	675,394
2010	434,967	134,385	569,352
2011	353,598	116,261	469,859
2012	265,286	101,758	367,044
2013	264,199	91,334	355,533
2014	263,180	80,840	344,020
2015	248,000	28,901	276,901
2016	188,000	17,390	205,390
2017	 188,000	 8,695	 196,695
	\$ 6,000,092	\$ 1,622,522	\$ 7,622,614

*General*. The County is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation, assessment, borrowing money, contracting indebtedness and loaning the credit of the County so as to prevent abuses in taxation and assessments and in contracting indebtedness; however, as has been noted under "Nature of Obligation", the State Legislature is prohibited by a specific constitutional provision from restricting the power of the County to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

In general, the State Legislature has authorized the power and procedure for the County to borrow and incur indebtedness by the enactment of the Local Finance Law, subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including County Law and General Municipal Law of New York State and the County Charter.

In contrast to all other counties in the State, the County is required by the Local Finance Law to submit a bond act adopted by its Board of Legislators authorizing bonds in excess of \$10,000,000 to finance any capital improvement to a mandatory referendum of County voters. Approval by a majority of votes cast is necessary before such bond act is effective. Exceptions to this requirement include bond acts for certain sewage, solid waste and hospital facilities. Although there is no present proposal being considered by the County for other exceptions to, or for the repeal of this referendum requirement, no assurance can be given that such exceptions or repeal will not be enacted by the State Legislature.

The Local Finance Law also provides that where a bond act is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- (1) such obligations are authorized for a purpose for which the County is not authorized to expend money; or
- (2) there has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations; and an action contesting such validity is commenced within twenty days after the date of such publication; or
- (3) such obligations are authorized in violation of the provisions of the Constitution.

Such publication procedure has been followed with respect to each of the bond acts pursuant to which the Bonds are being issued, and the validity of the Bonds has not been contested.

The Board, as the finance board of the County, has the power to enact bond acts and acts authorizing bond anticipation notes to be issued in anticipation of the bonds authorized by such bond acts. In addition, such finance board has the power to authorize the issuance of bonds and notes, including the Bonds. However, such finance board may delegate, and has delegated, its powers in relation to the sale of the Bonds to the Commissioner of Finance, the chief fiscal officer of the County under its Charter.

The Local Finance Law also contains provisions providing the County with power to issue general obligation revenue and tax anticipation notes and general obligation budget and capital notes (see "Temporary Borrowing").

# **Remedies Upon Default**

Under current law, provision is made for contract creditors of the County to enforce payments upon such contracts, if necessary, through court action; although the present statute limits interest on the amount adjudged due to creditors to nine per centum per annum from the date due to the date of payment. As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of current funds or the proceeds of a tax levy.

The Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any such obligations.

The State has consented that any municipality in the State may file a petition with any United States District Court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness. Subject to such State consent, under the United States Constitution, Congress has jurisdiction over such matters and has enacted amendments to the existing federal bankruptcy statute, generally to the effect and with the purpose of affording municipal corporations, under certain circumstances, with easier access to judicially approved adjustment of debts including judicial control over identifiable and unidentifiable creditors.

In recent times, certain events and legislation affecting remedies on default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in municipalities of the State require the exercise by the State of its emergency and police powers to assure the continuation of essential public services.

No principal or interest payment on County indebtedness is past due. The County has never defaulted in the payment of the principal of or interest on any indebtedness.

# **Outstanding County Debt**

The following table shows all general obligation bonded indebtedness for the payment of the principal and interest on which the County has pledged its faith and credit.

TABLE 9
County Long-Term Bond Obligation Indebtedness (a)
Principal Amount Outstanding as of October 15, 2005

Parks and Parkways	\$	84,628,238	
Parks and Parkways	Ψ	, ,	
Roads and Bridges		47,819,607	
Airport		22,407,061	
Courthouse		830,274	
Correctional Facilities		79,529,464	
Community College		13,692,092	
WCHCC		29,425,000	
Transportation		11,346,940	
Laboratories and Research		8,400,491	
Other Buildings and Miscellaneous		174,842,052	
Refuse Disposal District		32,809,409	(b)
Water District 1		3,381,709	(b)
Water District 2		268,984	(b)
Sewer Districts	_	191,185,390	(b)(c)
Gross County Long-Term Bond Debt		700,566,711	
Deduct District debt	_	227,645,492	
Net long-term debt		472,921,219	
Add new bonds	_	51,975,000	
Proforma net long-term debt as of October 15, 2005	<u>\$</u>	5 524,896,219	

<sup>(</sup>a) See Table 7 for Advance Refunded Debt and Table 8 for escrowed WCHCC rent payments, which are excluded from the above table.

In addition to the foregoing debt, the County has contractual obligations pursuant to which it is indirectly responsible for the payment of debt such as with the solid waste service fees paid to Wheelabrator (see "Utility Services" herein) and the courthouse project (see "Summary of Significant Contingencies and Commitments" herein).

#### **Debt Ratios**

The following table sets forth certain ratios relating to the County's gross and net direct general obligation indebtedness.

TABLE 10
Debt Ratios as of October 15, 2005

	Amount (a)(b)	Per <u>Capita</u> (c)	Estimated Percentage <u>Full Value</u> (d)
Gross Long-Term Bond Debt	\$ 700,566,711	\$ 759	0.47%
Net Long-Term Bond Debt	472,921,219	512	0.32%
Proforma Gross Long-Term Bond Debt	752,541,711	815	0.50%
Proforma Net Long-Term Bond Debt	524,896,219	568	0.35%

<sup>(</sup>a) See Table 7 for Advance Refunded Debt and Table 8 for escrowed WCHCC rent payments, which are excluded from the above table.

<sup>(</sup>b) Debt service and operating costs of sewer, water and refuse disposal districts, established pursuant to law, primarily funded by a special annual ad valorem tax or assessment for each district as well as by fees or charges. (See "Assessed and Full Valuation, County Tax Levy and Rates" herein.)

<sup>(</sup>c) Non interest bearing Note sold to the New York State Environmental Facilities Corporation on September 26, 2002.

<sup>(</sup>b) Non interest bearing Note sold to the New York State Environmental Facilities Corporation on September 26, 2002.

<sup>(</sup>c) Westchester County's 2000 population was 923,459, according to the U.S. Bureau of the Census.

<sup>(</sup>d) The estimated full value of taxable real estate in the County for 2005 was computed by use of the Westchester County Tax Commission rates. See Table 19 herein.

# **Debt Service Schedule**

The following schedule sets forth all principal and interest payments presently required on all outstanding long-term bond indebtedness of the County.

TABLE 11
Summary of Principal and Interest on County Long-Term Bond Indebtedness as of October 15, 2005

			Proforma 2005C Principal	Proforma 2005D Principal	
	Principal (a)(b)	Interest (a)	Payments Payments	Payments	Total
2005	\$ 54,813,308	\$ 10,121,038	\$ —	\$ —	\$ 64,934,346
2006	73,548,552	26,415,043	6,210,000	285,000	106,458,595
2007	68,155,686	23,528,414	6,210,000	285,000	98,179,100
2008	62,092,943	21,274,424	5,770,000	285,000	89,422,367
2009	57,111,791	18,868,760	5,195,000	285,000	81,460,551
2010	48,405,641	16,590,571	5,195,000	285,000	70,476,212
2011	44,228,167	14,756,355	2,760,000	290,000	62,034,522
2012	39,426,714	13,001,537	2,760,000	285,000	55,473,251
2013	34,992,700	11,395,149	2,760,000	_	49,147,849
2014	32,938,209	9,973,863	2,030,000	_	44,942,072
2015	30,209,000	8,156,782	1,985,000	_	40,350,782
2016	28,219,000	6,877,933	1,765,000	_	36,861,933
2017	25,535,000	5,675,978	1,750,000	_	32,960,978
2018	20,830,000	4,582,510	1,595,000	_	27,007,510
2019	15,375,000	3,677,752	1,480,000	_	20,532,752
2020	9,215,000	2,986,641	1,435,000	_	13,636,641
2021	8,095,000	2,565,216	255,000	_	10,915,216
2022	5,100,000	2,196,726	255,000	_	7,551,726
2023	4,515,000	1,968,423	200,000	_	6,683,423
2024	4,210,000	1,765,266	185,000	_	6,160,266
2025	3,650,000	1,574,107	180,000	_	5,404,107
2026	3,640,000	1,404,261	_	_	5,044,261
2027	3,635,000	1,231,081	_	_	4,866,081
2028	3,630,000	1,057,835	_	_	4,687,835
2029	3,630,000	884,318	_	_	4,514,318
2030	3,625,000	709,444	_	_	4,334,444
2031	3,620,000	534,678	_	_	4,154,678
2032	3,620,000	360,168	_	_	3,980,168
2033	3,615,000	185,774	_	_	3,800,774
2034	885,000	40,436			925,436
:	\$ 700,566,711	\$ 214,360,483	\$ 49,975,000	\$ 2,000,000	\$ 966,902,194

<sup>(</sup>a) See Table 7 for Advance Refunded Debt and Table 8 for WCHCC Escrowed Rent Payments, which are excluded from the above table.

<sup>(</sup>b) Excludes Bond Anticipation Notes of \$2,000,000.

# **Trend of Outstanding Long-Term County Indebtedness**

The following schedule sets forth the total long-term bond and note indebtedness outstanding at the end of each of the last ten fiscal years:

TABLE 12
Outstanding Long-Term County Indebtedness (a)
As of December 31

Fiscal		]	Fiscal	
<u>Year</u>	<b>Amount</b>		<u>Year</u>	<b>Amount</b>
1995	\$ 555,777,402		2000	509,152,460
1996	544,537,402		2001	531,632,331
1997	578,870,817		2002	614,293,956
1998	566,834,020		2003	641,470,868
1999	548,660,416		2004	691,603,313

<sup>(</sup>a) See Table 7 for Advance Refunded Debt and Table 8 for WCHCC Escrowed Rent Payments, which are excluded from the above table.

## **Summary of Significant Contingencies and Commitments**

The County financed \$133,007,717 over 25 years through the Dormitory Authority of the State of New York (the "Authority") in connection with the implementation of the County's Court Facilities Capital Plan for the Westchester County Courthouse rehabilitation and facade replacement, and construction of a three-story courthouse annex (the "Project"). In December 1998, the County conveyed to the Authority title to the Courthouse property, including buildings and improvements thereon or to be erected thereon. The parties entered into a Lease and Agreement (the "Lease") by which the Authority leases the property back to the County. When the Lease term has expired and all of the bonds have been paid in full, the Authority will convey back to the County all of the property and the improvements thereon. In 2005, the County will pay Basic Rent of \$10,784,838, consisting of payments toward the interest and principal on the bonds issued to finance the project and sinking fund installments of the outstanding bonds, for the term of the Lease. The County has the option to make prepayments toward the Basic Rent, to be used for the purchase or redemption of the Project bonds. The Authority's bonds are not general obligations of the County.

(See also "Guaranty Agreements and Bonds" under "Hospital Governance/Westchester County Health Care Corporation" herein for a description of certain guarantee obligations of the County for indebtedness issued by WCHCC.)

# **Future Issuance of General Obligation Indebtedness**

The County Charter establishes a capital program procedure to provide the County with five-year projections of capital projects and estimates of expenditures required. These expenditures are financed from current annual appropriations, the proceeds of bonds and notes and other sources, such as Federal and State funds. Bond issuance authority is generally subject to the referendum requirement for bond acts authorizing bonds in excess of \$10,000,000 for any capital improvement. (See "County Indebtedness-Statutory Procedure" herein.)

A Capital Projects Committee, composed of the County Executive as Chairman, the Budget Director and other designated heads of Executive Departments, the Chairman of the Board and the Chairman of its Budget and Appropriations Committee, meet to prepare the proposed capital plan for the ensuing five years. They are required to consider the feasibility of all proposed capital projects in reference to their necessity, priority, location, costs and method of financing, and the plan is required to be printed with the County budget.

The County is required by its Charter to adopt a capital budget annually. Each capital project which is either contemplated or commenced is reflected in either the capital plan or the capital budget. Whenever the County determines to finance the costs of a capital project by borrowing, it adopts acts authorizing bonds and bond anticipation notes. Notwithstanding the inclusion of a capital project in the capital plan or budget or in a bond act, the County may at any time eliminate or terminate such project, subject to any contract liabilities theretofore incurred.

In general, the County has provided for capital projects in accordance with the foregoing capital program procedure, although the County may adopt a bond act even though the project for which it is adopted has not been in any previous capital plan so long as the capital budget is amended.

The County capital project plan will necessitate further financing by the issuance of bonds and/or bond anticipation notes. General improvement and reconstruction of County roads and bridges will continue as required. Additional building construction and capital improvements at various County facilities including the Westchester Community College and correctional facilities on the Valhalla Campus are anticipated. Recreational improvements and improvement of public transportation facilities, including acquisition of new equipment, may be financed during the next several years. In addition, financing will be required for the expansion of County sewer districts and for expansion of County Refuse Disposal District No. 1 facilities.

In 2006, the County anticipates issuing indebtedness of approximately \$70 million in long-term bonds.

On March 3, 2005, the County, through the NYS EFC, issued \$27,033,150 of long-term 2005A Bonds. This issue was comprised of three parts. The first part was the issuance of \$11,605,270 of new money. The second part was the conversion of \$14,862,580 of the then outstanding 2002A Bond Anticipation Notes (BANs) issued through NYS EFC, into long-term bonds. The 2002A BANs are fully satisfied. The third part was the conversion of \$565,300 of the then outstanding \$2,800,000 2004A BANs issued through the NYS EFC, into long-term bonds. The 2004A BANs are fully satisfied.

On July 28, 2005, the County, through NYS EFC, issued \$5,163,580 of long-term 2005B Bonds. This issue was comprised of two parts. The first part was the conversion of \$4,919,590 of the then outstanding \$8,000,000 2003A BANs issued through the NYS EFC into long-term bonds. The second part was the issuance of \$243,990 of new money bonds. The balance outstanding on the 2003A BANs was reduced by \$1,080,410 of unused borrowing capacity, resulting in an outstanding balance, after the conversion and reductions, of \$2,000,000.

TABLE 13
Capital Budget Projection
As of October 15, 2005
(Dollars in Thousands)

Financing (c) Aggregate **Estimated** Cumulative Cash **Bonding Bonds** Issued and **Total** Appropria-**Operating** Other **Bonds** Antici-Costs(a) tions(b) Budgets(d) Financings(d) Anticipated(e) Issued(f) pated(g) Buildings..... 802,420 595,964 20,401 48,994 438,275 88,295 526,569 Parkways..... 72,745 30,175 630 8,180 21,365 18,220 3,145 Roads & Bridges...... 193,569 116,384 133 57,142 59,109 48,213 10,896 Recreation Facilities... 336,280 139,250 2,283 1,350 135,617 99,335 36,282 Transportation...... 249,144 189,406 1,422 150,353 37,631 34,062 3,569 164,974 94,424 8,705 59,376 26,343 17,473 8,870 Airport..... WCHCC..... 6,295 6,295 6,295 6,295 33,574 325,395 812,929 655,578 1,825,427 1,171,898 157,352 County-wide Refuse Disposal 1,700 33,250 33,250 District..... 53,570 34,950 Sewer and Water District ..... 2,102,271 328,468 14,870 43,875 269,723 171,719 98,004 \$ 3,981,268 \$ 1,535,316 \$ 50,144 369,270 \$ 1,115,902 860,547 255,356

<sup>(</sup>a) As estimated in the capital plan, but not necessarily appropriated. Includes projects not yet under the capital budget or subject of a Bond Act. No assurance can be given that the actual cost will not be greater than estimated, in part because of the anticipatory nature of capital planning.

<sup>(</sup>b) As provided in the capital budgets, which provide for the authorization to spend and the plan of financing. Such appropriations remain in effect until the project is completed or terminated.

<sup>(</sup>c) As provided in the capital budgets. The County is not committed to the issuance of such bonds and, generally, reduces the final amount of the issue by transfers from the operating budgets and from other sources such as Federal and State funds.

<sup>(</sup>d) Reflects cash from operating budgets for the retirement of certain bond anticipation notes and from other revenues such as Federal and State funds.

<sup>(</sup>e) As provided in the capital budget. Includes all bonds issued or anticipated to be issued for the capital projects. Bond anticipation notes may be issued pending the sale of the bonds.

<sup>(</sup>f) Bonds in the amounts indicated have been issued in prior years. Certain of these bonds have matured and been retired. Completed projects and bonds issued therefore are not shown since they are not in the capital budget.

<sup>(</sup>g) Represents the difference between "aggregate bonding" and "bonds issued."

# **Temporary Borrowing**

Bond Anticipation Notes. The following table lists the ten year history of bond anticipation notes.

TABLE 14
Bond Anticipation Notes

Polongo og of

Fiscal Year	<u>Issued</u>	Retired	December 31
1996	_	_	_
1997	_		_
1998	_	_	_
1999	\$ 3,800,000	\$ 3,800,000	_
2000	14,925,000 (a)	_	\$ 14,925,000
2001	57,962,242 (a)	8,298,154	64,589,088
2002	73,903,200 (a)	20,508,132	117,984,156
2003	11,300,000 (a)	40,284,156	89,000,000
2004	2,800,000 (a)(b)	60,400,000	31,400,000
2005	_	29,400,000	2,000,000 (c)

- (a) Issued to the New York State Environmental Facilities Corporation.
- (b) Issued September 22, 2004.
- (c) As of October 15, 2005.

Tax Anticipation Notes. The following table shows the annual issues of tax anticipation notes since 1996.

TABLE 15

Tax Anticipation Notes

Fiscal Year	<u>Issued</u>	Retired	December 31
1996	\$ 100,000,000	\$ 100,000,000	_
1997	100,000,000	100,000,000	_
1998	100,000,000	100,000,000	_
1999	75,000,000	75,000,000	_
2000	_	_	_
2001	_	_	_
2002	_	_	_
2003	_	_	_
2004	50,000,000	50,000,000	_
2005	_	_	

Except for tax anticipation notes issued during the period shown in Table 15, the County has not issued revenue anticipation notes or any other form of short-term obligations to finance operating cash-flow needs. The timing of the receipt of taxes and other revenues (including Federal and State aid) and its need for such monies, together with its control of the timing of expenditures, has in the past enabled the County to minimize the need for short-term financing.

For the years 1996 through 1999 and 2004, the County's cash flow was affected by delays in the receipt of State aid due to the State's inability to pass its budgets on time.

## **Underlying Indebtedness of Political Subdivisions Within the County**

The estimated gross outstanding indebtedness of other governmental entities within the County, based on unverified information furnished by such entities, is as follows:

# TABLE 16 Estimated Underlying Indebtedness As of June 30, 2005

Cities: Yonkers	\$	390,660,000
Peekskill		25,632,610
Rye		16,208,263
White Plains		72,519,200
Mount Vernon		18,558,554
New Rochelle		94,564,936
Nineteen Towns		226,967,675
Twenty-three Villages		293,866,586
Forty-eight School Districts	_	1,512,056,815 (a)
Overall Estimated Underlying Gross Debt	\$	2,651,034,639 (b)

<sup>(</sup>a) Net of State Building Aid of \$19,878,945.

# FINANCIAL FACTORS

County finances are operated primarily through its General Fund. All taxes and most non-tax revenues are paid into it and all current operating expenditures are made from it pursuant to legislative appropriations. The County also has sewer, water and refuse disposal districts which are managed through individual district funds into which all special tax levies for these purposes are paid and from which all expenditures are made. The County also has an Airport Fund and a Trust Fund which do not levy taxes. There is also a Capital Projects Fund used for purposes of capital construction, revenues for which are derived through appropriations in the operating budget, sale of bonds and bond anticipation notes, and State and federal receipts. The County's fiscal year begins January 1 and ends December 31. Financial statements for the County are included in Appendix A of this Official Statement. These statements have been audited by Bennett Kielson Storch DeSantis, the Government Services Division of O'Connor Davies Munns & Dobbins, LLP. Appendix B of this Official Statement contains summaries of the County budgets for 2003 through 2005, as amended.

# Revenues

The County derives its revenues from: State and Federal aid, a direct tax levy on real property, a 1½ % County-wide sales tax, which was increased on October 15, 1991 to 2½% in the towns and in those cities which have not imposed their own sales tax, a hotel occupancy tax, a motor vehicle tax, departmental fees and charges. An additional ½% sales tax was authorized and imposed in March, 2004, within the towns and cities not imposing sales tax.

<sup>(</sup>b) Does not include deductions for self-supporting debt.

# **Real Property Tax**

The County derives approximately 35% of its annual revenues through a direct real property tax. Set forth in the following table is the amount of the annual tax levy of the County for the past five years.

TABLE 17
Real Property Tax

	2005	2004	2003	2002	2001	2000
Tax Levy for County Purposes	\$ 479,307,830	\$ 479,307,830	\$ 403,401,762	\$ 351,138,011	\$ 338,325,430	\$ 356,716,080
Tax Levy for Sewer, Water and Refuse						
Disposal Districts	128,083,000	124,566,000	116,922,870	105,821,650	107,031,410	105,732,000
	\$ 607,390,830	\$ 603,873,830	\$ 520,324,632	\$ 456,959,661	\$ 445,356,840	\$ 462,448,080

*Tax Limit*. The amount that may be raised by the County-wide tax levy on real estate in any fiscal year for purposes other than for debt service on County indebtedness, is limited to one and one-half per centum (subject to increase up to two per centum by State legislative enactment) of the average full valuation of taxable real estate of the County.

The following table sets forth such real estate taxing limit of the County for the fiscal year 2005.

TABLE 18
Computation of Constitutional Taxing Power
For the Fiscal Year 2005

**	2005 Full Valuation of
<u>Year</u>	<b>Real Estate</b> (a)
2000	\$ 81,815,534,252
2001	90,284,817,994
2002	101,056,162,793
2003	125,119,447,102
2004	135,308,700,342
Total	<u>\$ 533,584,662,483</u>
Five-year average full valuation	<u>\$ 106,716,932,497</u>
Tax Limit: (1.5%)	1,600,753,987
Total Additions	108,907,740 (b)
Total taxing power	1,709,661,727
Total levy for 2005	607,390,830
Tax Margin	<u>\$ 1,102,270,897</u>

<sup>(</sup>a) Data taken from official New York State Equalization Tables as established by the New York State Board of Equalization and Assessment.

# Assessed and Full Valuation, County Tax Levy and Rates

The following table sets forth five years of the assessed and full valuation of taxable real property, the County's real property tax levy for County purposes and rates of tax per \$1,000.

<sup>(</sup>b) The following items in the 2005 amended budget are excludable from the Constitutional Tax Limit: Debt Service, \$103,950,799; taxes levied to pay costs of capital projects on a current basis without resorting to borrowing, \$4,956,941, for equipment replacements.

TABLE 19
Valuation, Tax Levy and Rates

<u>Year</u>	<b>Assessed Valuation</b> (a)(b)	Full(a)	Levied for County Purposes	Rate per \$1,000 of Assessed Valuation
2005	\$15,938,342,480	\$149,746,929,863	\$ 479,307,830	30.07
2004	9,123,103,791	136,336,055,634	479,307,830	52.54
2003	8,864,268,966	102,168,437,341	403,401,762	45.50
2002	8,573,501,923	91,745,357,988	351,138,011	40.95
2001	8,303,376,843	83,791,204,647	338,325,430	40.75

<sup>(</sup>a) Westchester County Tax Commission.

The County-wide real estate tax levy is determined by subtracting all other available revenues from total expenditures necessary for County purposes and District purposes.

The County-wide real estate tax levy is collected by the cities and towns within the County, each of which constitutes a separate tax district and, as such, is required by statute to collect its proportionate share of such tax levy. Payment of such share must be made to the Commissioner of Finance of the County as collected, and in any event, not less than sixty per centum must be paid by May 25th and the balance must be paid by October 15th of the year for which such taxes are levied.

Unlike most other counties within the State, the County is not legally responsible or liable to the cities, towns, and other municipal corporations and school districts in the County for the amount of any unpaid delinquent County or local taxes. Instead, pursuant to applicable provisions of its Charter and Administrative Code and the State Real Property Tax Law, the County is required to include the amount of any unpaid County-wide taxes in the levy for the subsequent fiscal year on the particular tax district. Consequently, the cities and towns within the County remain liable for the collection of delinquent taxes and bear the burden of enforcement procedures.

However, in the event of the failure of a tax district to pay when due the full amount of its share of taxes payable to the County, the County may sell tax anticipation notes, which notes are redeemable out of such delinquent taxes and any penalties thereon which are payable by the tax district to the County. The County last sold tax anticipation notes for this purpose in 1972. (See "Tax Collection Record" and "Temporary Borrowing.")

These statutes relating to collection of the County-wide tax levy place the burden for collecting unpaid delinquent taxes together with enforcement proceedings therefor, upon the respective tax district, with the result that any liability for unpaid delinquent taxes is not shared by all County taxpayers.

# **Tax Collection Record**

Set forth below (and as a result of the statutory requirements above) is the tax collection record of the County and district levies for the past five years.

TABLE 20
Tax Collection Record

Total Ad Valorem or General Property Tax	Actual <u>Collection</u>	Uncollected at End of Tax or Fiscal Year
\$ 603,873,830	\$ 603,873,830 (a)	_
603,873,830	603,873,830	_
520,324,632	520,324,632	_
456,959,661	456,959,661	_
445,356,840	445,356,840	_
	\$ 603,873,830 603,873,830 520,324,632 456,959,661	General Property Tax         Collection           \$ 603,873,830         \$ 603,873,830           603,873,830         603,873,830           520,324,632         520,324,632           456,959,661         456,959,661

<sup>(</sup>a) As of October 15, 2005.

<sup>(</sup>b) The primary reason for the increase in assessed valuation of real property in 2005 was that the Town of Rye reassessed all its taxable real property on June 1, 2004 to reflect its full valuation. This revaluation is reflected in the 2005 Tax Levy.

## **Sales Tax**

The County presently imposes a 1½% County-wide sales and use tax on all retail sales. Additionally, the State, effective May 1, 2005, imposes a 4% State sales tax and a 3/8% sales tax levied in the Metropolitan Transportation Authority District. The cities in the County have the power under State law to impose by local law and State legislative enactment their own sales and use taxes. At present, such taxes are imposed at a rate of 2% in the City of White Plains and at 2½% in Mount Vernon, New Rochelle, and Yonkers.

In July 1991, the State Legislature authorized an additional 1% sales tax for the County to impose in localities other than cities which have their own sales tax. This additional 1% sales tax became effective on October 15, 1991 and has been extended through May 31, 2008. The additional 1% sales tax is to be apportioned between the County (33  $^{1/}_{3}$ %), school districts in the County (16  $^{2/}_{3}$ %) and towns, villages and cities in the County which have not imposed sales taxes (50%).

In February, 2004, the State Legislature authorized an increase to the additional 1% sales tax originally enacted in July, 1991, of an additional ½ percentage point. The County will retain 70% of that ½ percentage point increase with the balance of 30% to be shared with the municipalities (20%) and school districts (10%). This increase has been in effect from March 1, 2004. This additional ½ percentage point will expire on May 31, 2006. The combined sales tax in the County is  $7\frac{3}{8}$ %.

#### Other Revenues

The Hotel Occupancy Tax went into effect on January 1, 1988. In 2004, the County realized \$4,368,327 from imposition of the tax. Budgeted revenues are \$4,260,000 for 2005.

The Motor Vehicle Tax, which became effective in the third quarter of 1991, generated revenue of \$10,444,826 in 2004. The budget estimate is \$14,135,000 for 2005.

The 2004 budget estimate for Federal and State aid was \$369.2 million for all categories including social services programs, mental health, public health, transportation and other County programs. The County actually earned \$374.3 million in Federal and State aid in 2004.

The 2005 budget anticipates a total of \$378.9 million of Federal and State aid, which includes \$265.3 million in Federal and State aid for Social Service programs and \$113.6 million for mental health, public health, transportation and other County programs. Of such amounts, approximately 34.8% (\$131.7 million) is Federal aid and 65.2% (\$247.2 million) is State aid.

In recent years, the County has had surplus funds available from operations. A portion of these funds has been used from time to time during the course of the fiscal year to finance supplemental appropriations for unanticipated County needs. The balance of such surplus funds are available for appropriation in the budget adopted for the second fiscal year following the year in which such surplus resulted.

The County also anticipates receiving approximately \$184.3 million in Federal, State and private grants in 2005. These grants are not appropriated as part of the Operating Budget and are used primarily to augment current operations and for special demonstration projects and programs. Should funding for any such grant be stopped at any point, it is the policy and general practice of the County to suspend such programs funded by such grants. This policy has been reaffirmed in recent acts adopting the Operating Budget in the following terms: "Where personnel are employed under a grant or a trust, such employment shall terminate at the expiration of funds provided by the trust or grant."

# **Expenditures**

The County's major expenditures are primarily for social services, public health, public safety and transportation. Municipalities and school districts located within the County provide primary police and fire protection, refuse collection and primary and secondary education. General Fund expenditures and other financing uses totaled \$1.3 billion during 2004, of which 38.5% was spent for Economic Assistance.

The 2005 Operating Budget for the General Fund anticipates expenditures and other financing uses to total \$1.55 billion, with an estimated 36% being spent on economic assistance.

As a result of Chapter 966 of the New York Laws 1976, a unified State-wide Court System was established in April 1977. The counties are no longer fiscally responsible for those operations assumed by the State. Costs not assumed by the County, representing \$52.9 million for 2004 and \$58.4 million in 2005, include charges for rentals, debt service for and equipment and maintenance of County-owned facilities and certain support services provided to the courts.

#### TABLE 21 Expenditures by Major Category General Fund (Dollars in Thousands)

#### Amended Budget Actuals 2005(a) 2004 2003 2002 2001 2000 91,330 General Government 111,358 \$ 78,236 79,331 73,984 80,454 Education 142,496 129,408 123,146 111,140 91,518 74,022 Public Safety 201,053 192,675 176,301 178,914 172,411 159,701 Health 109,734 49,705 46,027 52,667 45,063 45,804 74,397 72,673 71,751 67,035 Transportation 87,166 61,804 Economic Assistance 556,342 501,248 487,347 481,880 441,760 424,466 Culture and Recreation 43,810 42,190 38,271 38,934 38,474 34,085 Home & Community Services 4.473 3,553 2.702 3,105 3,026 2,546 **Employee Benefits** 136,517 143,825 105,009 85,269 83,596 79,410 Capital Outlay 900 61 845 1,825 2,120 1,204 Debt Service 71,841 66,433 70,239 65,120 60,988 62,259 Transfers Out 3,266 2,638 3,300 3,640 19,375 18,182 WCHCC Credit Support 85,000 (b)

1,297,463

1,204,096

1,173,576

1,099,350

1,043,937

1,553,956

## **County Deposits and Investments**

Total Expenditures

New York State law strictly limits the investments of county funds and requires counties to designate, with legislative approval, one or more banks or trust companies for the deposit of public funds. All deposits must be made to the credit of the county and all such deposits in excess of the amount insured under the provisions of the Federal Deposit Insurance Act must be fully collateralized by "eligible securities" held pursuant to agreement (under New York State Law) between the county and each depository bank. Eligible securities that the County utilizes as collateral by the banks for benefit of the County, include the following:

- 1) Obligations issued by the United States of America, an agency thereof or a United States Government sponsored corporation or agency obligations fully insured or guaranteed as to the payment of principal and interest by the United States of America.
- 2) Obligations issued or fully insured or guaranteed by New York State, obligations issued by a municipal corporation, school district or district corporation of New York State or obligations of any public benefit corporation which, under a specific New York State statute, may be accepted as security for deposit or public monies.
- 3) Zero-Coupon obligations of the United States government marketed as "Treasury STRIPS" (which may be utilized to match-fund specific obligations).

Collateral agreements entered into by the County must stipulate that eligible securities are pledged by the bank as security for County deposits and must provide the conditions under which the securities held may be valued, sold, presented for payment, or released and the events of default which will enable the County to exercise its rights and define its obligations as they relate to the pledged securities. Such collateral agreements must also provide that pledged securities will be held by a bank as agent and custodian for the County, will be kept separate and apart from the general assets of the bank and will not, in any circumstances, be commingled with or become part of the backing for any other deposit or other liabilities of the bank.

The County has the power to invest funds of the County not required for immediate expenditure in special time deposit accounts in, or certificates of deposits issued by, a bank or trust company located and authorized to do business in the State of New York. Any such investments must be payable within such times as the proceeds shall be needed to meet expenditures for which such monies were obtained and must provide that such time deposit account or certificate of deposit be collateralized in the same manner as provided for deposits above. All such temporary investments are structured to be payable or redeemable at the option of the County within such times as the proceeds will be needed by the County. This "matching" investment policy frees the County from having to sell such investments prior to maturity or redemption and thereby avoids market risk for such investments. The County has no authority to apply County funds

<sup>(</sup>a) As amended through October 15, 2005.

<sup>(</sup>b) This is an appropriation to provide credit support and is offset by an equal amount in revenue.

solely for investment purposes. The County may also make temporary investments of public funds in obligations of the United States of America where the payment of principal and interest are guaranteed by the United States of America or in obligations of the State of New York or with the approval of the New York State Comptroller in short-term obligations of New York State municipal corporations.

The County's written Investment Policy as approved by the Board of Legislators is conservative in practice as well as in design. All trading partners are either primary dealer investment banks chosen from The Federal Reserve Primary Dealer List or highly rated, well capitalized, commercial banks as determined by the County's own strict due diligence review.

Usual County investments consist of Certificates of Deposit, United States Government Bills, Bonds or Notes backed by the full faith and credit of the United States, and Repurchase Agreements based in the same United States Government securities, under standardized trading partner repurchase agreements. Such purchased securities are held with third party custodians until repurchase date and are marked to market daily, valued at 102% of the Repurchase Agreement contract.

Commercial bank Certificates of Deposit are collateralized with Bills, Bonds or Notes as described above and held for the benefit of the County.

# **BUDGETARY PROCESS**

The Department of the Budget is by Charter responsible for the formulation and management of the budget and for its execution, revenue estimates, review and financial analysis. The Department assists the County Executive with the preparation of the budget and presentation to the Board of Legislators. Budget formulation commences in June of each year with a call for budget submissions to all County Departments. By September 10<sup>th</sup> of each year, Department Heads submit their requests for the next fiscal year with expenditure and revenue estimates. These estimates are reviewed by the Budget Department and the County Executive, and the County Executive's proposed budget is then presented to the Board on or before November 15. In turn, the Committee on Budget and Appropriations of the Board of Legislators reviews the proposed budget and makes recommendations to amend and/or adopt the budget by December 27. The Budget is presented on a department and program basis by object of expenditure and includes the general operating budget for the County, a budget for each of the water, sewer and refuse disposal districts and the capital budget for the County. The capital budget is presented with a five-year plan and is subject to a separate budget process, beginning April of each year and ending with the adoption of the capital budget program for the succeeding five years sometime in September. The budget document is published both in its proposed and adopted form. For the widest possible dissemination, the County's Budget is now available on the County's website at http://www.westchestergov.com.

The basic format and content of the operating and capital budgets are fixed by Charter. From time to time during the course of a fiscal year, additional appropriations and modifications of the budget may be enacted. Additional appropriations to the current year's budget requires the recommendation of the County Executive and approval of the Board.

#### FINANCIAL CONTROLS

During the course of the year, the Budget Department in addition to the Department of Finance maintains supervision and control over expenditures and appropriations and monitors revenues. At least monthly, reports on the foregoing are rendered. Once adopted, the annual budget is released to the operating departments. No expenditures may be made unless they are included as part of an allocation. The County operates a full encumbrance accounting system based on allocations wherein requisitions, purchase orders and contracts are encumbered. In addition, all capital outlays must receive a separate allocation. Pursuant to the County Charter, with certain exceptions, contracts must receive prior approval by the Board of Acquisition and Contract, comprised of the Chairman of the Board, the County Executive and the Commissioner of Public Works. A position control system is maintained with respect to employment. The Commissioner of Finance may not disburse money unless appropriated and allocated and not in excess of the amount of the appropriation or allocation. No appropriation may be used for any purpose other than that for which it is made. All unencumbered balances in the General Fund appropriation for each fiscal year lapse on the last day of the fiscal year.

# HOSPITAL GOVERNANCE/WESTCHESTER COUNTY HEALTH CARE CORPORATION

Prior to December 31, 1997, the County, through its Department of Hospitals, operated the Westchester County Medical Center and the Ruth Taylor Institute ("WCMC"). In February, 1997, the New York State Legislature amended the New York Public Authorities Law ("Public Authorities law") by adding a new Article 10-C, Title I, which contemplated that the needs of the residents of the State of New York and the County would best be served by transferring

WCMC to a public benefit corporation and thereby creating the Westchester County Health Care Corporation ("WCHCC").

The County Board adopted Local Laws which amended the Charter to provide the County with the authority to lease certain premises to WCHCC and authorized the County to enter into agreements with the WCHCC in order to transfer the facilities and operations under the jurisdiction of the Department of Hospitals to WCHCC. On December 8, 1997 the County and WCHCC signed an Operating Agreement and Lease Agreement. On January 1, 1998, the facilities and operations under the jurisdiction of the Department of Hospitals were transferred to WCHCC. The Department of Hospitals ceased to exist as a County department and the WCHCC assumed complete operation of WCMC. Thereafter, on December 30, 1998, the County and WCHCC entered into a Transition Agreement which amended and restated the 1997 Operating Agreement and also entered into a Restated and Amended Lease Agreement which superseded the 1997 Lease Agreement.

# **Transition Agreement**

Pursuant to a First Amendment to the Transition Agreement, dated as of December 21, 1999, between the County and WCHCC, in December 1999, the County prepaid certain funding obligations under the Transition Agreement in one lump-sum payment of \$63.4 million. The County's lump-sum payment, together with the reimbursement of the County's payment of \$26 million for fiscal year 1999, was funded through the sale by the County, on December 22, 1999, of its right to receive its portion of the State's allocable share of payments to be made by cigarette manufacturers under the Master Settlement Agreement entered into by the attorneys general of forty-six states, including New York, and the four largest United States tobacco manufacturers, to the Westchester Tobacco Asset Securitization Corporation ("WTASC"), a subsidiary of WCHCC, for \$89.4 million together with the right to receive all tobacco settlement residual payments. The First Amendment to the Transition Agreement also included the agreement of the County to enter into a guaranty agreement for all or a portion of WCHCC's indebtedness relating to the Children's Hospital Project, certain refinancing of existing indebtedness and capital program indebtedness. (The details of this Guaranty are described in the Guaranty Agreement Section below) The County also acknowledged that its guaranty may be of indebtedness subordinate to bonds to be issued from time to time by WCHCC.

WTASC on June 15, 2005 issued bonds in the total amount of \$216,600,000 of new money bonds and the refunding of the bonds issued in 1999. The total amount received by the County as a result of WTASC's refinancing was approximately \$57,000,000. On September 26, 2005 the Board approved Act 208-2005 which amended the County's 2005 Operating Budget for the purpose of establishing expenditure and revenue appropriations in the amount of \$57,000,000 and also approved Act 209-2005 authorizing a gift of up to \$57 million to WCHCC. An agreement governing the terms of the disbursement of these funds was duly executed on October 6, 2005.

Pursuant to the Transition Agreement, the County transferred a total of \$54,484,775 from the County's 6-n liability and casualty reserve fund to WCHCC ("6-n reserves") which represented monies previously reserved for cases that had been brought against the County, acting by and through its Department of Hospitals, prior to the creation of the public benefit corporation in which the County is a named defendant and has ultimate liability for such claims. In exchange for the transfer of the 6-n reserves, WCHCC contractually agreed to indemnify and hold harmless the County for such liability and provide defense for the cases linked to the 6-n reserves ("6-n cases").

In the Fall of 2003, WCHCC advised the County that the 6-n reserves that were transferred had been exhausted in order to pay for judgments/settlements on a portion of these transferred cases, that there were still a number of open cases and that WCHCC did not have sufficient funds in its self insurance fund to pay for its aforementioned contractual obligation to defend, indemnify and hold harmless the County for these 6-n cases. Notwithstanding WCHCC's contractual liability, the County is a named defendant in these open, transferred 6-n cases, and legally has the ultimate liability to pay these claims if WCHCC cannot honor its contractual obligations. The County has the legal authority to issue bonds for judgments and settlements related to its own liabilities and for related legal defense costs.

In order to resolve this situation, the Board approved Local Law 17-2003 which authorized the County to enter into a Second Amendment to the Transition Agreement dated as of December 1, 2003, whereby the County agreed to relieve WCHCC of its obligation to pay from its own funds all liability and related defense costs with regard to certain 6-n cases. In exchange, WCHCC agreed that it would be contractually bound to indemnify the County for the costs that the County incurs related to these claims, including but not limited to, the County's costs of issuance, the settlement/judgment amounts, and WCHCC's related defense costs. In order to carry out the intent of the Second Amendment, the Board authorized the County to issue bonds in the amount of \$4.5 million pursuant to Bond Act 230-2003 and an additional \$4.5

million in bonds pursuant to Bond Act 86-2005 to fund the payment of settlements/judgments for a portion of the 6-n cases. It should be noted that subsequent requests will be made by WCHCC for further bonding as the remaining claims mature.

The Public Authorities Law authorizes the County to make loans to WCHCC or provide credit support for the loans made by others to WCHCC for its working capital needs. Section 9.0 of the Transition Agreement fixes the County's Credit Support obligations. On December 13, 2004, the Board approved Local Law 18-2004 authorizing the County and WCHCC to enter into a Third Amendment to the Transition Agreement, duly executed on December 16, 2004, in order to increase the amount of the County's credit support for 2005 and 2006 to \$85 million per year. Section 9.0 of the Transition Agreement had required a \$5 million decrease in the County's credit support obligations for 2005 and an additional \$5 million decrease for 2006. The Third Amendment enables the County to maintain its credit support for the 2005 and 2006 calendar years at the 2004 level of \$85 million.

The County's credit support obligations remaining for the term of the agreement as amended by the Third Amendment to the Transition Agreement are as follows:

2005	\$85 million
2006	\$85 million
2007	\$70 million

In addition, the Transition Agreement provides that the County may, after June 1st of each year, advance money to WCHCC to meet its reasonable working capital needs in exchange for short term note(s) of WCHCC. Pursuant to this authority, WCHCC provided a short term note and the County advanced \$4.8 million on June 8, 2005, \$4 million on July 29, 2005 and \$3.7 million on September 14, 2005, for a total short term loan amount of \$12.5 million. The short term loan has been repaid in full.

# **County Guaranty of WCHCC Debt**

Pursuant to the Transition Agreement, the County is obligated to guarantee the debt of WCHCC to the extent necessary to finance capital projects that appear in WCHCC's capital budget during the term of the Transition Agreement. If WCHCC cannot issue debt with the County's guarantee, or if to do so would have a material adverse financial impact on WCHCC, then the County will be obligated to issue County Bonds to fund capital projects of WCHCC.

The County, by various Acts of the Board of Legislators has been authorized to enter into guarantee agreements for a total amount to date of \$203,065,000, as set forth in Act Nos. 166-1999 - \$24,750,000, Act No. 193-1999 - \$60,615,000, Act No. 194-1999 - \$25,500,000, Act No. 195-1999 - \$38,700,000, Act No. 86-2000 - \$8,000,000, Act No. 187-2000 -\$15,500,000, Act No. 165-2001 - \$15,000,000 and Act No. 78-2002 - \$15,000,000. On November 1, 2000 the County entered into a Guaranty Agreement with WCHCC (the "Guaranty Agreement"), whereby the County agreed to guarantee the payment of the principal of and interest on Revenue Bonds (Series 2000B – Subordinate Lien), Revenue Bonds (Series 2000C-1 Tax Exempt - Subordinate Lien) and Revenue Bonds (Series 2000C-2 Taxable- Subordinate Lien) issued by WCHCC on November 14, 2000 in the aggregate principal amount of \$141,860,000 (the "WCHCC Bonds") to finance the Children's Hospital Project, refinance certain existing County indebtedness, and finance various related capital projects. A \$50,550,000 portion of the WCHCC Bonds were issued as variable interest rate bonds for which the County has the right, after making certain determinations under the Guaranty Agreement, to direct WCHCC to convert such bonds to a fixed interest rate. In 2002, the County entered into another such Guaranty Agreement upon the same terms and conditions and guaranteed approximately \$5,070,000. The total amount therefore of the bonds issued by WCHCC with the County's guarantee is \$146,930,000. The difference between the amount the County is authorized by the Board to guarantee and the amount the County has actually guaranteed equals \$56,135,000. For a portion of this \$56,135,000 the County issued bonds instead of guaranteeing WCHCC's bonds and for the balance of this amount there are currently no plans for WCHCC to issue bonds that would require the County to enter into another guarantee agreement.

The County has pledged its faith and credit for the performance of this guaranty. In the event the County becomes required to make payments pursuant to the Guaranty Agreement, such payments would be made solely to the Bank of New York, as Trustee for the holders of the WCHCC Bonds, in amounts necessary from time to time to restore to the Debt Service Reserve Fund for such WCHCC Bonds, the amounts withdrawn therefrom by the Trustee to pay principal of and interest on the WCHCC Bonds. On or prior to November 1 in each year, the Trustee will be required to certify to the Commissioner of Finance of the County and the Chairman of WCHCC the amount of any such withdrawals made from

such Debt Service Reserve Fund during such year. This amount will be required to be included in the County's proposed budget required to be filed with the Clerk of the County on or before November 15 in such year. The County will be required to make payment of such additional amount required to be deposited in the Debt Service Reserve Fund on or before April 15 of the fiscal year following such certification.

The maximum total annual debt service requirement for the WCHCC Bonds, assuming a maximum 5.50% annual interest rate on the variable interest rate WCHCC Bonds, is approximately \$13,412,000. Correspondingly, if it became necessary for the County to make payment under the Guaranty Agreements, this is the maximum annual amount for which the County could be required to make payment to the Trustee in any fiscal year while the WCHCC Bonds are outstanding, based on such annual interest rate assumption for the variable interest rate WCHCC Bonds.

# **County Bonds for WCHCC Projects**

At the request of WCHCC, on October 28, 2002 the Board approved Bond Act No. 235-2002 in an amount not to exceed Twenty Five Million (\$25,000,000) Dollars to fund WCHCC's 2001 and 2002 capital budget costs of various facilities, and the costs of issuance The County ultimately issued \$19,835,000 against this authorization. In addition, to the \$19,835,000 already issued by the County, at the request of WCHCC, on July 14, 2003 the Board approved Bond Act No. 167-2003 in an amount not to exceed Fifteen Million Dollars to fund WCHCC's 2003 capital budget costs of various facilities, and the costs of issuance. The Board amended Bond Act No. 167-2003 to reduce the amount of bonds authorized from Fifteen Million (\$15,000,000) Dollars to Seven Million (\$7,000,000) Dollars. The County ultimately issued \$6,230,000 against this authorization.

On or about June 24, 2005, the State Legislature amended the Public Authorities law relative to bonding. The County now has the authority to issue bonds on behalf of WCHCC and either require WCHCC to repay the debt service or alternatively not require any repayment by WCHCC. In addition, the County, in its sole discretion, may, in lieu of WCHCC, undertake to perform or complete the corporation's capital project. On September 26, 2005 the Board approved Bond Act 202-2005 which authorized \$300,000 in bonds to fund the cost of a facility assessment of WCHCC Patient Care Facilities, which WCHCC will not be required to repay.

# **Restated and Amended Lease Agreement**

The Restated Lease Agreement is for a term of 60 years commencing on January 1, 1998 and provides WCHCC with four renewal options. WCHCC shall have the right to extend the term of the Restated Lease at Market Rent for three additional terms of ten (10) years each and one additional term of five (5) years. WCHCC will pay a Base Rent in an amount equal to the principal and interest due from time to time on general obligation bonds of the County that have been issued or are hereafter issued by the County to finance capital projects of WCHCC as set forth in the Transition Agreement.

# **Financial Measures**

The Transition Agreement requires that the Hospital achieve financial results, on an annual basis, for at least six (6) of the ten (10) Financial Measures that are both (a) at least as favorable as the results achieved by the Hospital for fiscal year 1997 and (b) at least 75% as favorable as the results for the immediately preceding fiscal year.

As of December 31 of the years 2001 through 2004, WCHCC failed the financial tests of the County covered in the Transition Agreement. In accordance with the Transition Agreement, based upon the failure to achieve the required financial results described in Section 20.4(a), WCHCC and the County were required to form a committee to select a consultant to advise on all aspects of the management of WCHCC and the businesses which WCHCC operates. Upon receipt of the consultant's report, WCHCC is required to follow the written recommendations of the consultant, provided such recommendations are consistent with all applicable laws and the mission statement and bylaws of WCHCC.

The Transition Agreement also states that WCHCC's failure to satisfy the Financial Measures set forth in Section 20.4(a) shall not be deemed a Financial Default or Nonfinancial Default under the Transition Agreement so long as WCHCC materially complies with all lawful written recommendations of the consultant.

Pitts Management was engaged in 2004 to operate WCHCC and is continuing to implement the recommended modifications to WCHCC's services, cost structure, staffing and delivery model.

## FINANCIAL STATEMENTS AND ACCOUNTING PROCEDURES

Included in Appendix A are the financial statements of the County for the year ended December 31, 2004, together with the report thereon, dated April 28, 2005, of Bennett Kielson Storch DeSantis, the Government Services Division of O'Connor Davies Munns & Dobbins, LLP, independent certified public accountants. Appendix B contains the budgets for 2003 through 2005, as amended.

As of fiscal year 2002, the County adopted the provisions of Government Accounting Standards Board Statements No. 33, 34, 36, 37 and 38 applicable to governmental funds.

# RESULTS OF OPERATIONS FOR THE GENERAL FUND FOR THE 2004 BUDGET YEAR AND THE BUDGET FOR 2005 AS AMENDED

The audited 2004 fiscal year resulted in a year-end undesignated fund balance of \$27,157,143 compared to the restated, undesignated 2003 fund balance of \$30,700,314.

The 2005 Budget tax levy was at the same level as the 2004 tax levy. Total County spending in the General Fund Budget, as amended, increased by \$66,273,793. The appropriation of fund balance, as amended, was \$43.9 million, consisting of Reserve for Encumbrances, \$8.8 million, Undesignated, \$30.7 million, \$2.0 million for Westchester County Health Care Corporation, and \$2.4 million for Debt Service. In Social Services, appropriations increased by \$30.1 million. Although welfare reform continues to reduce caseloads, Medicaid continues to rise. 2005 sales tax revenue is budgeted at \$20.6 million above 2004. This includes the annualization of the new ½ cent sales tax implemented in March, 2004. In addition, sales tax growth reflects the new retail centers that came on line in Mount Vernon and Port Chester during 2005.

## **EMPLOYEES**

The County provides services through approximately 5,764 full-time equivalent employees; 200 of these employees have been determined to be in the titles that are on the level of Deputy Commissioner and up or confidential in nature and thus are not represented by any labor organization. All other employees are in titles that are represented for collective bargaining purposes. This representation is provided by nine separate labor organizations, which are:

The New York State Nurses Association (NYSNA) representing 65 registered nurses in various County departments;

The Westchester County Correction Officers Benevolent Association (COBA) representing 738 correction officers;

The Westchester County Correction Department Superior Officers Association (SOA) representing 125 senior assistant wardens, sergeants, captains and specialists;

The Westchester Community College Federation of Teachers (WCCFT) representing 234 teaching and supporting professional staff and a varying number of adjunct (part-time) faculty at Westchester Community College;

The Westchester County Police Officers Benevolent Association, Inc. (PBA) representing 226 police officers and sergeants in the Police Division, Public Safety Services;

The Westchester County Police Officers Benevolent Association, Superior Officers Unit (SPBA) representing 18 Captains and Lieutenants in the Police Division, Public Safety Services;

The District Attorney Investigators PBA of Westchester County (DA Investigators) representing 38 Criminal Investigators in the District Attorney's Office;

Local 456, International Brotherhood of Teamsters, Chauffeurs, Warehousemen and Helpers of America, AFL-CIO representing 167 administrators and managers;

The Civil Service Employees Association (CSEA) representing all titles and County employees other than those mentioned above. This representation amounts to 3,953 employees.

The collective bargaining agreements expire at different times. The NYSNA has a contract that expires on December 31, 2005. The COBA and SOA contracts expired on December 31, 2004; negotiations for new contracts are underway.

The WCCFT contract expired on August 31, 2004; negotiations for a new contract are in progress. The PBA and SPBA contracts expired on December 31, 2004; they are currently in interest arbitration for new contracts. The DA Investigator's contract expired on December 31, 2004. The CSEA, as well as the Local 456 Teamster's, both have contracts that will expire on December 31, 2005.

Since 1968, with the implementation of the Taylor Law, procedures in Westchester County labor relations have been both reasonable and amicable.

# **Pension Systems**

Pension benefits for County employees are covered primarily under the New York State and Local Employees' Retirement System. However, County Police are covered under the New York State and Local Police and Fire Retirement System, and faculty members of Westchester Community College, a County–sponsored organization, have the option, within 30 days of appointment, of choosing between the New York State Teachers' Retirement System, the Teachers' Insurance and Annuity Association/College Retirement Equities Fund ("TIAA/CREF") or the New York State Retirement System. All employees are on a non-contributory basis, except for those employees (other than members of the Police and Fire Retirement System) who have less than ten years full-time membership in the System and were hired after July 1, 1976. Such employees are required to contribute 3% of their salaries pursuant to State legislation enacted in 1976. The total pension cost is funded by the County of Westchester except for the portion which is contributory. The County's expense in connection with the New York State systems is funded on an actuarial basis provided by the State of New York. The County's cost for the last five years is scheduled in Table 22:

TABLE 22
Payments to Employees' Retirement System (a)

	Year Ended December 31					
	2004 (b)		<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>
New York State Employees				· <del></del>		
Retirement System	_	\$	29,575,082	\$ 4,536,621	\$11,159,034	\$ 5,030,140
New York State Policemen's and						
Firemen's Retirement System			1,176,384	30,237	21,167	110,678
T . 1 D		ф	20.751.466	Φ 4.566.050	Ф. 1.1. 1.00. <b>2</b> 0.1	Ф 7 140 010
Total Payment		3	30,751,466	<u>\$ 4,566,858</u>	<u>\$ 11,180,201</u>	<u>\$ 5,140,818</u>

<sup>(</sup>a) Excludes payments to New York State Teacher's Retirement System, Teacher's Insurance and Annuity Association/College Retirement Equities Fund.

#### MARKET FACTORS

The financial condition of the County as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the County's control. There can be no assurance that adverse events in the State, including, for example, the seeking by a municipality of remedies pursuant to the Federal Bankruptcy Act or otherwise, will not occur which might affect the market price of and the market for the Bonds. If a significant default or other financial crisis should occur in the affairs of the State or of any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the County to arrange for additional borrowings and the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

The County is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes or other revenues in order to pay State aid to municipalities and school districts in the State, including the County, in this year or future years, the County may be affected by a delay, until sufficient State taxes or other revenues have been received by the State to make State aid payments to the County.

There can be no assurance that the State will make timely payments of State aid to the County. The County's cash flow may be affected should the State delay or reduce such payments of aid to the County in the future.

<sup>(</sup>b) Chapter 260 of the Laws of 2004 changed the annual payment date for local governments to make their retirement payments to the retirement system. The County expensed the payment made in February 2005 of \$40,842,430 in fiscal year 2004 for the Employees' Retirement System and \$3,593,892 for the Police and Fire Retirement System.

#### LITIGATION

The County, its officers, and its employees are the defendants in a number of lawsuits. The County Department of Law, headed by the County Attorney, has determined that there are no pending lawsuits which will have the potential for an expenditure of more than \$5,000,000 in excess of any applicable insurance or has not been provided for in the self insurance reserves, except as noted below.

With regard to the other pending litigation, it is the opinion of the County Attorney that the final determination of such litigation, either individually or in the aggregate, would not materially affect the County's financial position.

The County also receives numerous notices of claim each year. These notices, however, are usually not explicit enough for the County Attorney to accurately ascertain their potential for liability to the County.

Certiorari Proceedings. The various towns and cities within the County are defendants in numerous certiorari proceedings, the results of which generally require tax refunds on the part of the County. The dollar value of the actions currently pending is not available. However, General Fund refunds of \$5,618,146 were expended in 2004. For 2005, the County has budgeted \$6,000,000 which is projected to be sufficient to cover 2005 certiorari expenditures.

#### **Self Insurance**

The County, in 1986, elected to self-insure its exposure for general negligence, medical malpractice, auto and public officials liability losses and in 1989 included workers' compensation as a self-insurance program. The County established self-insurance funds, pursuant to Sections 6-n and 6-j of the General Municipal Law of the State of New York. Applicable law provides that payment into the 6-n fund during any fiscal year shall not exceed the greater of thirty-three thousand dollars or five percent of the total budget for such fiscal year. The County has retained an independent claims adjustor to evaluate general negligence liability claims. The County has also retained the services of an independent actuary to evaluate its loss history and provide data to be used in establishing ultimate losses to be incurred. The actuary has certified as to the adequacy of the amount accrued as of September 30, 2005 for claims arising from 1986 through 2004 occurrences.

Of those cases instituted after the December 31, 2004 actuarial estimates which are covered by the County's Self-Insurance Fund, none is expected to result in exposure in excess of \$5,000,000.

There are currently no cases that may have exposure of \$5,000,000 or more and not covered by the County's Self-Insurance Fund.

See "Utility Services" herein for a discussion of certain administrative proceedings involving the County and State and federal environmental regulatory agencies, relating to the County's obligations to provide certain sewage treatment and sludge disposal facilities.

#### TAX MATTERS

#### **Opinion of Bond Counsel**

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the County, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and (ii) interest on the Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. The tax certificate of the County (the "Tax Certificate") which will be delivered concurrently with delivery of the Bonds will contain provisions and procedures relating to compliance with applicable requirements of the Code. In rendering its opinion, Bond Counsel has relied on certain representations, certifications of fact, and statements of reasonable expectations made by the County and others in connection with the Bonds, and Bond Counsel has assumed compliance by the County with certain provisions and procedures set forth in the Tax Certificate relating to compliance with certain applicable requirements of the Code to assure the exclusion of interest on the Bonds from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel, under existing statutes, interest on the Bonds is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York and the city of Yonkers.

Bond Counsel expresses no opinion regarding any other Federal or state tax consequences with respect to the Bonds. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update its opinion after the issue date to reflect any future action, fact or circumstance, or change in law or interpretation, or otherwise. Bond Counsel expresses no opinion on the effect of any action hereinafter taken or not taken in reliance upon an opinion of other counsel on the exclusion from gross income for Federal income tax purposes of interest on the Bonds or on the exemption from state and local tax law of interest on the Bonds.

#### **Certain Ongoing Federal Tax Requirements and Certifications**

The Code establishes certain significant ongoing requirements that must be met subsequent to the issuance and delivery of the Bonds in order that interest on such Bonds be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the Bonds, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the Federal government. Noncompliance with such requirements may cause interest on the Bonds to become included in gross income for Federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The County Commissioner of Finance, in executing the Tax Certificate, will certify to the effect that the County will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure the exclusion of interest on the Bonds from gross income under Section 103 of the Code.

#### **Certain Collateral Federal Tax Consequences**

The following is a brief discussion of certain collateral Federal income tax matters with respect to the Bonds. It does not purport to address all aspects of Federal taxation that may be relevant to a particular owner of a Bond. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the Federal tax consequences of owning and disposing of the Bonds.

Prospective owners of the Bonds should be aware that the ownership of such obligations may result in collateral Federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for Federal income tax purposes. Interest on the Bonds may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

#### **Original Issue Discount**

"Original issue discount" ("OID") is the excess of the sum of all amounts payable at the stated maturity of a Bond (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the "issue price" of a maturity means the first price at which a substantial amount of those Bonds of that maturity was sold (excluding sales to bond houses, brokers, or similar persons acting in the capacity as underwriters, placement agents, or wholesalers). In general, the issue price for each maturity of Bonds is expected to be the initial public offering price set forth on the cover page of the Official Statement. Bond Counsel further is of the opinion that, for any Bonds having OID (a "Discount Bond"), OID that has accrued and is properly allocable to the owners of interests in the Discount Bonds under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the Bonds.

In general, under Section 1288 of the Code, OID on a Discount Bond accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Bond. An owner's adjusted basis in a Discount Bond is increased by accrued OID for purposes of determining gain or loss on sale, exchange, or other disposition of interests in such Bond. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning interests in a Discount Bond even though there will not be a corresponding cash payment.

Owners of interests in Discount Bonds should consult their own tax advisors with respect to the treatment of original issue discount for federal income tax purposes, including various special rules relating thereto, and the state and local tax consequences of acquiring, holding, and disposing of interests in Discount Bonds.

#### **Bond Premium**

In general, if an owner acquires a Bond for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the Bond after the acquisition date (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates), that premium constitutes "bond premium" on that Bond (a "Premium Bond"). In general, under Section 171 of the Code, an owner of a Premium Bond must amortize the bond premium over the remaining term of the Premium Bond, based on the owner's yield over the remaining term of the Premium Bond, determined based on constant yield principles (in certain cases involving a Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such bond). An owner of a Premium Bond must amortize the bond premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the bond premium allocable to that period. In the case of a taxexempt Premium Bond, if the bond premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Bond may realize a taxable gain upon disposition of the Premium Bond even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Bonds should consult their own tax advisors regarding the treatment of bond premium for Federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of bond premium on, sale, exchange, or other disposition of Premium Bonds.

#### **Possible Government Action**

Legislation affecting municipal bonds is regularly under consideration by the United States Congress. In addition, the Internal Revenue Service has established an expanded audit program for tax-exempt bonds. There can be no assurance that legislation enacted or proposed or an audit initiated by the Internal Revenue Service involving the Bonds or other tax-exempt bonds or notes will not have an adverse effect on the tax-exempt status or market price of the Bonds.

#### **RATINGS**

The Bonds have been assigned a rating of Aaa by Moody's Investor Service ("Moody's"), AAA by Standard and Poor's Corporation ("S&P") and AA+ by Fitch Ratings ("Fitch").

An explanation of the significances of such ratings may be obtained from Moody's, S & P, and Fitch. The ratings reflect the views of such rating agencies, and the County makes no representation as to the appropriateness of the ratings. Further, there is no assurance that such ratings will continue for any given period of time or that they will not be reviewed or withdrawn entirely if in the sole judgment of such rating agencies circumstances so warrant. Any such downward revision or withdrawal of a rating may have an adverse effect on the trading value and the market price of the Bonds.

#### DOCUMENTS ACCOMPANYING DELIVERY OF THE BONDS

#### **Absence of Litigation**

Upon delivery of the Bonds, the County shall furnish a certificate of the County Attorney, dated the date of delivery of the Bonds, to the effect that said County Attorney has no record or knowledge of any litigation of any nature now pending or threatened to restrain or enjoin the issuance, sale, execution or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any of the proceedings taken with respect to the issuance and sale thereof or the application of moneys to the payment of the Bonds; and further stating that, except as disclosed in this Official Statement, said County Attorney has no record or knowledge of any litigation of any nature now pending or threatened by or against the County wherein an adverse judgment or ruling could have a material adverse impact on the financial condition of the County or adversely affect the power of the County to levy, collect and enforce the collection of taxes or other revenues for the payment of the Bonds.

#### **Legal Matters**

Legal matters incident to the authorization, issuance and sale of the Bonds will be subject to the final approving opinion of the law firm of Hawkins Delafield & Wood LLP, Bond Counsel to the County. Such opinion will be available at the time of delivery of the Bonds and will be to the effect that the Bonds are valid and legally binding general obligations of the County for which the County has validly pledged its faith and credit and, unless paid from other sources, all the taxable real property within the County is subject to the levy of ad valorem real estate taxes to pay the

Bonds and interest thereon without limitation of rate or amount. Said opinion shall also contain a further statement to the effect that the enforceability of rights or remedies with respect to such Bonds may be limited by bankruptcy, insolvency or other laws affecting creditors' rights or remedies heretofore or hereafter enacted.

#### **Chief Fiscal Officer Certificate**

The original Purchasers of the Bonds shall receive a certificate, dated the date of delivery of the Bonds, signed by the Commissioner of Finance, the chief fiscal officer of the County, certifying that this Official Statement, as of its date, does not contain any untrue statement of a material fact or omit to state any material fact necessary to make the statements herein, in light of the circumstances under which they were made are not misleading. In providing such certificate, said Officer will state that he has not undertaken to verify independently information obtained or derived from various United States Government publications and presented herein under "County of Westchester." Such certificate shall contain a further statement to the effect that since the date of the Official Statement up to and including the date of delivery of the Bonds there has been no material adverse change (not in the ordinary course of the operations of the County) in the condition, financial or otherwise, of the County from that set forth in or contemplated by the Official Statement.

#### **Closing Certificates**

Upon the delivery of the Bonds, the Purchasers will be furnished with the following additional items: (i) a Certificate signed by the Commissioner of Finance, the chief fiscal officer of the County, evidencing payment for the Bonds; (ii) a Signature Certificate evidencing the due execution of the Bonds, including statements that (a) no litigation of any nature is pending or, to the knowledge of the signers, threatened, restraining or enjoining the issuance and delivery of the Bonds or the levy and collection of taxes to pay the principal and interest thereon, nor in any manner questioning the proceedings and authority under which the Bonds were authorized or affecting the validity of the Bonds thereunder, (b) neither the corporate existence or boundaries of the County nor the title of the signers to their respective offices is being contested, and (c) no authority or proceedings for the issuance of the Bonds have been repealed, revoked or rescinded; and (iii) an Arbitrage and Use of Proceeds Certificate signed by the Commissioner of Finance, as described under "Tax Matters".

#### ADDITIONAL INFORMATION

Periodic public reports relating to the financial condition of the County, its operations and the balances, receipts and disbursements of the various Funds of the County are prepared by the Department of Finance, Department of Budget and independent certified public accountants of the County. In addition, the County regularly receives reports from consultants, commissions and special task forces relating to various aspects of the County's financial affairs, including capital projects, County services, taxation, revenue estimates, pensions and other matters. Additional copies may be obtained upon request from the office of the Commissioner of Finance, Peter P. Pucillo, at (914) 995-2757. This Official Statement is also available electronically on the Internet at www.i-dealprospectus.com.

Any questions on any financial aspect of the County may be directed to the Commissioner of Finance, Peter P. Pucillo, at (914) 995-2757.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the County and the Purchasers or holders of any of the Bonds.

This Official Statement is submitted only in connection with the sale of the Bonds by the County and may not be reproduced or used in whole or in part for any other purpose.

#### COUNTY OF WESTCHESTER, NEW YORK

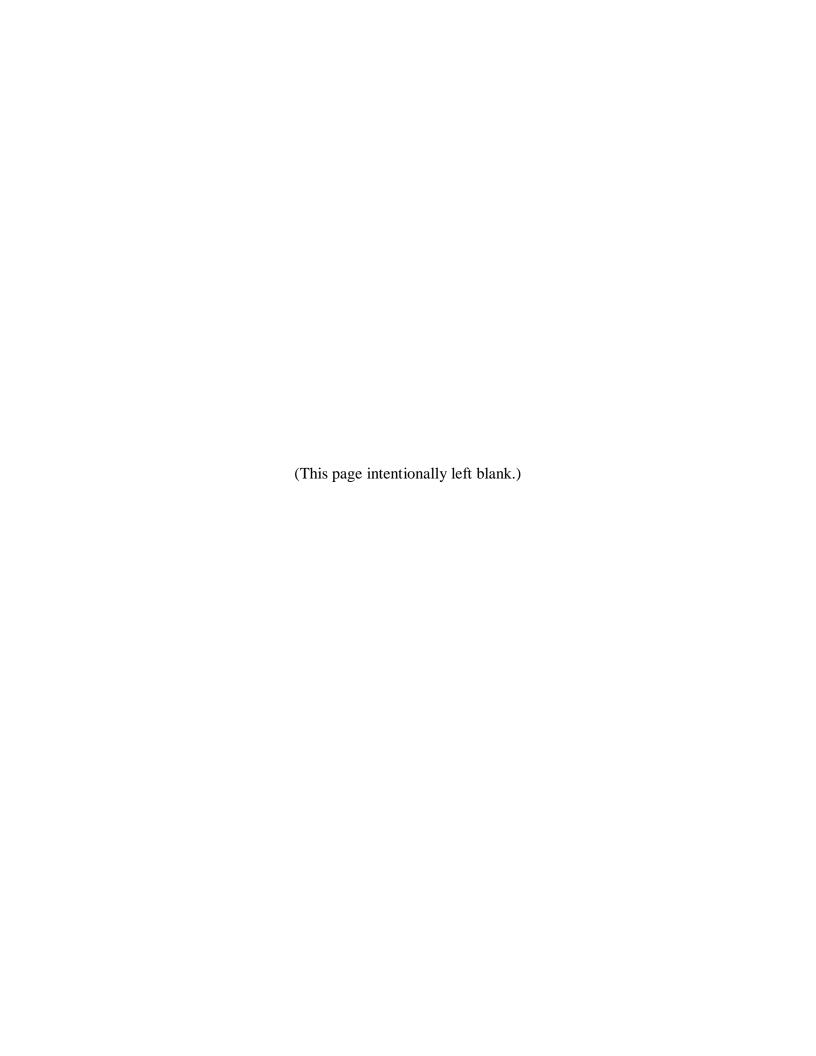
By:	/s/Peter P. Pucillo	
	Commissioner of Finance and	
	Chief Fiscal Officer	

Dated: November 9, 2005

#### COUNTY OF WESTCHESTER

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Board of Legislators of the County of Westchester, New York:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Westchester, New York as of and for the year ended December 31, 2004, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these basic financial statements based on our audit. We did not audit the financial statements of the Westchester County Health Care Corporation (a component unit) for the year ended December 31, 2004, which represents 90% and 86%, respectively, of the assets and revenues of the component units. Those financial statements were audited by other auditors whose report, dated August 8, 2005, thereon has been furnished to us, and our opinions on the basic financial statements insofar as it relates to amounts included for such component unit is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors, provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the County of Westchester, New York as of December 31, 2004 and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the General and Sewer Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The financial statements of the Westchester County Health Care Corporation (WCHCC) have been prepared assuming that WCHCC continues as a going concern. As discussed in Note 4 to the financial statements, WCHCC has a working capital deficiency, a net assets deficiency and its wholly owned captive insurance company is not in compliance with the terms of its Bermuda license as of December 31, 2004. These matters raise substantial doubt about WCHCC's ability to continue as a going concern. Management of WCHCC's plans in regard to these matters are also described in Note 4. The financial statements of WCHCC do not include any adjustments that might result from the outcome of this uncertainty.

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated April 28, 2005 on our consideration of the County of Westchester, New York's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Westchester, New York's basic financial statements. The accompanying financial information listed as combining and individual fund financial statements and schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the County of Westchester, New York. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as whole. The information listed in the statistical section of the table of contents has not been subjected to the auditing procedures applied in our audit of the basic financial statements, and, accordingly we express no opinion on it.

Bennett Kielson Storch DeSantis

The Government Services Division of O'Connor Davies Munns & Dobbins, LLP April 28, 2005



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The County of Westchester's (the County) Management Team offers the readers of the County's Financial Statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2004. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-5 of this report.

#### **FINANCIAL HIGHLIGHTS**

- The assets of the County exceeded its liabilities at the year ended December 31, 2004 and 2003 by \$1,316,901,623 and \$1,216,038,945, respectively. The unrestricted net assets portion of this for 2004 is \$86,633,339 and may be used to meet the government's ongoing obligations to citizens and creditors. The net unrestricted assets increased from year 2003 in the amount of \$50,046,390, which was principally a result of favorable operations on the fund level. Savings in Medicaid and other programs accounted for \$24.9 million, and an increase in sales and mortgage taxes accounted for \$10.7 million.
- The government's total net assets increased by \$100,862,678.
- The County's governmental funds reported for 2004 combined ending fund balances of \$337,126,787, an increase of \$67,103,694 in comparison with the prior year's balance of \$270,023,093.
- At the end of the current fiscal year, unreserved fund balance for the General Fund was \$96,037,642 or 7.4 percent of total General Fund expenditures.
- The County's long-term bond and note debt increased by \$50,132,445 (7.82 percent) during year 2004. The major factor in this increase was the issuance of \$122,831,522 of general obligation bonds.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components:

- 1) Government-wide financial statements;
- 2) Fund financial statements;
- 3) Notes to the financial statements

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

This report also contains other supplementary information in addition to the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The governmental activities of the County include General Government, Education, Public Safety, Health Services, Transportation, Economic Assistance, Culture and Recreation, Home and Community Services and Interest.

The government-wide financial statements include not only the County itself (known as the primary government) and business type activity (Westchester Tobacco Asset Securitization Corporation, a blended component unit), but also legally separate discretely presented component units for which the County is financially accountable.

The discretely presented component units are comprised of the following:

- 1) Westchester County Health Care Corporation
- 2) Westchester Community College
- 3) Public Utility Service Agency
- 4) Industrial Development Agency

The Combining Statement of Net Assets for these component units is reported separately from the financial information presented for the primary government itself, on page 43.

The government-wide financial statements can be found on pages 26-28 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Sewer Districts and Capital Projects funds all of which are considered to be major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its General Fund, Sewer Districts and certain other Governmental Funds (Airport, Water Districts and Refuse Disposal District). Budgetary comparison statements have been provided for these funds to demonstrate compliance with their budgets.

The basic governmental fund financial statements can be found on pages 30-42 of this report.

#### **Proprietary Funds**

The blended component unit and the internal service funds are the proprietary funds maintained by the County. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for the health benefits of its employees and retirees, to provide for claims made against the County by third parties to provide workers' compensation coverage for the employees of the County and for retirement costs.

All four of the internal service funds benefit governmental activities and have been included within governmental activities in the government-wide financial statements.

Individual fund data for the internal service funds are provided in the form of combining statements elsewhere in this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The basis of accounting used for fiduciary funds is the same as that used for proprietary funds.

The fiduciary fund financial statement can be found on page 42 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 45-80 of this report.

#### **Other Information**

Additional statements and schedules can be found immediately following the notes to the financial statements. These include the combining statements for the non-major governmental funds and proprietary funds, schedules of budget to actual comparisons, and the statistical tables.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

This is the third year for the government-wide financial statements using the full accrual basis of accounting and a comparative analysis is provided. As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Primary Government (County), assets exceeded liabilities by \$1,316,901,623 and \$1,216,038,945 at the close of 2004 and 2003, respectively.

By far the largest portion of the County's net assets (84.0 percent) reflects its investment in capital assets (e.g., land, buildings, construction-in-progress, equipment and infrastructure), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## COUNTY OF WESTCHESTER NET ASSETS YEARS ENDED DECEMBER 31

	Total Governmental Activities						
	2004	2003					
Current and other assets	\$ 679,752,988	\$ 608,076,979					
Capital assets, net	1,860,323,372	1,800,582,317					
Total assets	2,540,076,360	2,408,659,296					
Current liabilities	342,720,617	359,216,062					
Long-term liabilities	880,454,120	833,404,289					
Total liabilities	1,223,174,737	1,192,620,351					
Net assets:							
Invested in capital assets, net of related debt	1,106,325,718	1,074,430,709					
Restricted	123,942,566	105,021,287					
Unrestricted	86,633,339	36,586,949					
Total net assets	\$ 1,316,901,623	\$ 1,216,038,945					

A portion of the County's 2004 net assets (9.4 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$86,633,339, may be used to meet the government's ongoing obligations to citizens and creditors.

#### **Governmental Activities**

Governmental activities increased the County's net assets for 2004 by \$100,862,678, thereby accounting for an increase in net assets of the County. A comparative analysis of the changes in net assets follows:

#### COUNTY OF WESTCHESTER CHANGES IN NET ASSETS

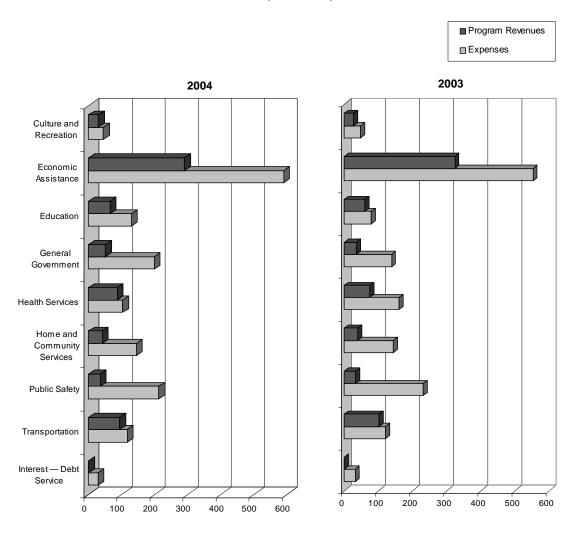
Revenues:           Program Revenues:           Charges for Services         \$ 170,865,892         \$ 155,963,504           Operating Grants and Contributions         502,614,492         519,045,605           Capital Grants and Contributions         20,889,431         24,520,365           Total Program Revenues         694,369,815         699,529,474           General Revenues         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,353           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:           General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063		Total Governmental Activities 2004 2003				
Program Revenues:         Charges for Services         \$ 170,865,892         \$ 155,963,504           Operating Grants and Contributions         502,614,492         519,045,605           Capital Grants and Contributions         20,889,431         24,520,365           Total Program Revenues         694,369,815         699,529,474           General Revenues         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:           General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063		2004	2003			
Charges for Services         \$ 170,865,892         \$ 155,963,504           Operating Grants and Contributions         502,614,492         519,045,605           Capital Grants and Contributions         20,889,431         24,520,365           Total Program Revenues         694,369,815         699,529,474           General Revenues         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:         General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108 <t< th=""><th>Revenues:</th><th></th><th></th></t<>	Revenues:					
Charges for Services         \$ 170,865,892         \$ 155,963,504           Operating Grants and Contributions         502,614,492         519,045,605           Capital Grants and Contributions         20,889,431         24,520,365           Total Program Revenues         694,369,815         699,529,474           General Revenues         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:         General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108 <t< td=""><td>Program Revenues:</td><td></td><td></td></t<>	Program Revenues:					
Capital Grants and Contributions         20,889,431         24,520,365           Total Program Revenues         694,369,815         699,529,474           General Revenues         7axes on Real Property         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:           General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108           Transportation         117,048,434         121,241,113           Economic Assistance         590,689,807         552,565,823<	•	\$ 170,865,892	\$ 155,963,504			
Capital Grants and Contributions         20,889,431         24,520,365           Total Program Revenues         694,369,815         699,529,474           General Revenues         7axes on Real Property         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:           General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108           Transportation         117,048,434         121,241,113           Economic Assistance         590,689,807         552,565,823<	Operating Grants and Contributions	502,614,492	519,045,605			
General Revenues         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:           General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108           Transportation         117,048,434         121,241,113           Economic Assistance         590,689,807         552,565,823           Culture and Recreation         45,302,528         48,554,373           Home and Community Services         144,727,389         144,836,980           Interest—		20,889,431	24,520,365			
Taxes on Real Property         603,873,830         520,324,632           Sales Tax         318,184,668         271,098,315           Mortgage Tax         16,027,888         —           Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:         Semeral Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108           Transportation         117,048,434         121,241,113           Economic Assistance         590,689,807         552,565,823           Culture and Recreation         45,302,528         48,554,373           Home and Community Services         144,727,389         144,836,980           Interest—Debt Service<	<b>Total Program Revenues</b>	694,369,815	699,529,474			
Sales Tax       318,184,668       271,098,315         Mortgage Tax       16,027,888       —         Earnings on Investments       9,431,960       6,596,353         Auto Use Tax       10,244,826       4,988,152         Hotel Tax       4,368,327       4,207,246         Tobacco Settlement Revenue       —       13,411,471         Miscellaneous       977,728,585       830,105,282         Total General Revenues       977,728,585       830,105,282         Total Revenues       1,672,098,400       1,529,634,756         Expenses:       Semeral Government       199,345,554       138,705,142         Education       129,647,852       79,335,356         Public Safety       212,852,419       231,869,468         Health Services       102,767,063       159,991,108         Transportation       117,048,434       121,241,113         Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net A	General Revenues					
Sales Tax       318,184,668       271,098,315         Mortgage Tax       16,027,888       —         Earnings on Investments       9,431,960       6,596,353         Auto Use Tax       10,244,826       4,988,152         Hotel Tax       4,368,327       4,207,246         Tobacco Settlement Revenue       —       13,411,471         Miscellaneous       977,728,585       830,105,282         Total General Revenues       977,728,585       830,105,282         Total Revenues       1,672,098,400       1,529,634,756         Expenses:       Semeral Government       199,345,554       138,705,142         Education       129,647,852       79,335,356         Public Safety       212,852,419       231,869,468         Health Services       102,767,063       159,991,108         Transportation       117,048,434       121,241,113         Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net A	Taxes on Real Property	603,873,830	520,324,632			
Earnings on Investments         9,431,960         6,596,353           Auto Use Tax         10,244,826         4,988,152           Hotel Tax         4,368,327         4,207,246           Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:         General Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108           Transportation         117,048,434         121,241,113           Economic Assistance         590,689,807         552,565,823           Culture and Recreation         45,302,528         48,554,373           Home and Community Services         144,727,389         144,836,980           Interest—Debt Service         28,854,676         32,680,715           Total Expenses         1,571,235,722         1,509,780,078           Increase in Net Assets         100,862,678         19,854,678		318,184,668	271,098,315			
Auto Use Tax       10,244,826       4,988,152         Hotel Tax       4,368,327       4,207,246         Tobacco Settlement Revenue       —       13,411,471         Miscellaneous       15,597,086       9,479,113         Total General Revenues       977,728,585       830,105,282         Total Revenues       1,672,098,400       1,529,634,756         Expenses:       General Government       199,345,554       138,705,142         Education       129,647,852       79,335,356         Public Safety       212,852,419       231,869,468         Health Services       102,767,063       159,991,108         Transportation       117,048,434       121,241,113         Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net Assets       100,862,678       19,854,678         Net Assets at Beginning of Year       1,216,038,945       1,196,184,267	Mortgage Tax	16,027,888				
Hotel Tax       4,368,327       4,207,246         Tobacco Settlement Revenue       —       13,411,471         Miscellaneous       15,597,086       9,479,113         Total General Revenues       977,728,585       830,105,282         Total Revenues       1,672,098,400       1,529,634,756         Expenses:       Seneral Government       199,345,554       138,705,142         Education       129,647,852       79,335,356         Public Safety       212,852,419       231,869,468         Health Services       102,767,063       159,991,108         Transportation       117,048,434       121,241,113         Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net Assets       100,862,678       19,854,678         Net Assets at Beginning of Year       1,216,038,945       1,196,184,267	Earnings on Investments	9,431,960	6,596,353			
Tobacco Settlement Revenue         —         13,411,471           Miscellaneous         15,597,086         9,479,113           Total General Revenues         977,728,585         830,105,282           Total Revenues         1,672,098,400         1,529,634,756           Expenses:         Seneral Government         199,345,554         138,705,142           Education         129,647,852         79,335,356           Public Safety         212,852,419         231,869,468           Health Services         102,767,063         159,991,108           Transportation         117,048,434         121,241,113           Economic Assistance         590,689,807         552,565,823           Culture and Recreation         45,302,528         48,554,373           Home and Community Services         144,727,389         144,836,980           Interest—Debt Service         28,854,676         32,680,715           Total Expenses         1,571,235,722         1,509,780,078           Increase in Net Assets         100,862,678         19,854,678           Net Assets at Beginning of Year         1,216,038,945         1,196,184,267	Auto Use Tax	10,244,826	4,988,152			
Miscellaneous15,597,0869,479,113Total General Revenues977,728,585830,105,282Total Revenues1,672,098,4001,529,634,756Expenses:General Government199,345,554138,705,142Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	Hotel Tax	4,368,327	4,207,246			
Total General Revenues977,728,585830,105,282Total Revenues1,672,098,4001,529,634,756Expenses:Seneral Government199,345,554138,705,142Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	Tobacco Settlement Revenue	_	13,411,471			
Total Revenues1,672,098,4001,529,634,756Expenses:Seneral Government199,345,554138,705,142Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	Miscellaneous	15,597,086	9,479,113			
Expenses:General Government199,345,554138,705,142Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	<b>Total General Revenues</b>	977,728,585	830,105,282			
General Government199,345,554138,705,142Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	Total Revenues	1,672,098,400	1,529,634,756			
General Government199,345,554138,705,142Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	Expenses:					
Education129,647,85279,335,356Public Safety212,852,419231,869,468Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	-	199.345.554	138,705,142			
Public Safety       212,852,419       231,869,468         Health Services       102,767,063       159,991,108         Transportation       117,048,434       121,241,113         Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net Assets       100,862,678       19,854,678         Net Assets at Beginning of Year       1,216,038,945       1,196,184,267			· · · ·			
Health Services102,767,063159,991,108Transportation117,048,434121,241,113Economic Assistance590,689,807552,565,823Culture and Recreation45,302,52848,554,373Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267						
Transportation       117,048,434       121,241,113         Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net Assets       100,862,678       19,854,678         Net Assets at Beginning of Year       1,216,038,945       1,196,184,267	•					
Economic Assistance       590,689,807       552,565,823         Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net Assets       100,862,678       19,854,678         Net Assets at Beginning of Year       1,216,038,945       1,196,184,267	Transportation					
Culture and Recreation       45,302,528       48,554,373         Home and Community Services       144,727,389       144,836,980         Interest—Debt Service       28,854,676       32,680,715         Total Expenses       1,571,235,722       1,509,780,078         Increase in Net Assets       100,862,678       19,854,678         Net Assets at Beginning of Year       1,216,038,945       1,196,184,267	±					
Home and Community Services144,727,389144,836,980Interest—Debt Service28,854,67632,680,715Total Expenses1,571,235,7221,509,780,078Increase in Net Assets100,862,67819,854,678Net Assets at Beginning of Year1,216,038,9451,196,184,267	Culture and Recreation		· · · · · · · · · · · · · · · · · · ·			
Interest—Debt Service         28,854,676         32,680,715           Total Expenses         1,571,235,722         1,509,780,078           Increase in Net Assets         100,862,678         19,854,678           Net Assets at Beginning of Year         1,216,038,945         1,196,184,267	Home and Community Services					
Increase in Net Assets         100,862,678         19,854,678           Net Assets at Beginning of Year         1,216,038,945         1,196,184,267		28,854,676	32,680,715			
Net Assets at Beginning of Year 1,216,038,945 1,196,184,267		1,571,235,722	1,509,780,078			
	Increase in Net Assets	100,862,678	19,854,678			
	Net Assets at Beginning of Year	1,216,038,945	1,196,184,267			

#### For the Year 2004

• Property taxes for all tax supported funds increased by \$83,549,198 (16.1%) during the year. Most of this increase was caused by State mandated programs.

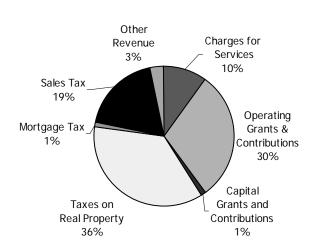
- Sales taxes increased \$47,086,353, which was a 17.4% increase over the prior year, principally as a result of a ½% increase effective March 1, 2004.
- Federal and State Aid for the General Fund decreased by \$20,171,939 which amounted to a decrease of 5.1%.

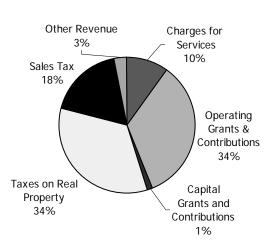
## **Expenses and Program Revenues-Governmental Activities** (in millions)



#### Revenues by Source—Governmental Activities







#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported a combined ending fund balance of \$337 million, an increase of \$67 million in comparison with \$270 million of the prior year. Of the total combined fund balances, \$261.9 million constitutes unreserved fund balances. The designated for subsequent year's expenditures is \$59.7 million and represents the amount estimated in the 2005 budget. Various other designations in the unreserved fund balances amounted to \$55.6 million, leaving an undesignated balance of \$146.6 available for spending at the County's discretion. The reserved fund balance of \$75.2 million is reserved to indicate that it is not available for new spending because it has already been committed to encumbrances (\$10.9 million), debt service (\$5.3 million), component unit note (\$22.9 million) and other purposes (\$36.1 million).

The General Fund is the primary operating fund of the County. At the end of the 2004 and 2003 fiscal years, the total fund balance of the General Fund was \$163.8 million and \$139.1 million, respectively. Of this amount, \$96.0 million and \$93.4 million, respectively, were unreserved.

When the fiscal 2004 budget was adopted, it anticipated the use of \$31.1 million of fund balance. Overall, General Fund expenditures were \$1,294.8 million, which was \$51.2 million less than the final budget. The major areas where spending was less than budget was General Government Support (\$17.1 million), and Economic Assistance (\$27.8 million).

The Combined Sewer Districts Fund (a major fund) had a fund balance of \$66.6 million, which is an increase of \$3.3 million over year 2003's fund balance of \$63.3 million.

The Capital Projects Fund is used to account for capital project activity throughout the County. The Capital Projects Fund's ending fund balance was \$16.6 million for fiscal year 2004, as compared to a negative fund balance of \$3.7 in 2003. The increase was principally due to the issuance of \$118,551,522 exclusive of the refunded bonds of County General Obligation Bonds.

Nonmajor Governmental Funds consist of the Special Revenue Funds. The Special Revenue Funds are made up of the following individual funds: Airport Fund, Water Districts, Refuse Disposal District and Grants Fund. For fiscal year ending December 31, 2004, the combined fund balance of these funds totaled \$90.1 million. This represents an increase of \$18.8 million for fiscal year 2004 over year 2003's balance of \$71.3.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The General Fund final budget was increased over the original budget in the amount of \$9,726,077. This increase was principally for increases in retroactive union settlements.

During the year, actual revenues exceeded the budget in the amount of \$14.4 million principally because of the increase in sales tax revenues and State aid.

Actual expenditures were less than the budget by \$51.2 million with the largest savings in the General Government and Economic Assistance categories.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Asset

The County's investment in capital assets for its governmental activities as of December 31, 2004, amounts to \$1,860,323,272 (net of accumulated depreciation) as compared to \$1,800,582,317 in 2003, an increase of \$59,740,955. This investment in capital assets includes land, buildings, equipment, and infrastructure. The total increase in the County's investment in capital assets for the current fiscal year was 3.3 percent.

Major capital asset events during the current fiscal year included the following:

• Land acquisition of \$29.8 million was principally to preserve and create open space in the County.

- The large decline (\$56.8 million) of construction in progress was attributed to the completion and opening of the new penitentiary in 2004. This accounts for the increase in the building portion of fixed assets.
- The increase in infrastructure of \$58.8 million was principally due to the continued improvement and upgrading of the various sewage treatment plants in the County and various projects upgrading roads and bridges.

#### COUNTY OF WESTCHESTER'S CAPITAL ASSETS (NET OF DEPRECIATION)

	<b>Total Governmental Activities</b>					
	2004	2003				
Land	\$ 216,706,969	\$ 186,916,901				
Buildings	613,379,741	550,248,632				
Construction-in-Progress	112,236,494	162,817,318				
Equipment	181,962,979	168,997,290				
Infrastructure	1,235,393,419	1,176,641,390				
Total	2,359,679,602	2,245,621,531				
Less Accumulated Depreciation	499,356,330	445,039,214				
Net Capital Assets	\$ 1,860,323,272	\$ 1,800,582,317				

Additional information on the County's capital assets can be found in Note 3 on page 54 of this report.

#### Long-Term Debt

At the end of the current fiscal year, the County had a total bonded and note debt outstanding of \$691,603,313 and a capital lease of \$128,469,410. In addition to the above debt, the County has guaranteed \$146,930,000 of Westchester County Health Care Corporation (WCHCC) bonds issued in November of 2000 and December of 2002. Of that amount, \$142,995,000 of these bonds is currently outstanding. See Note 3 for additional information.

General Obligation Bonds and Notes

Total Governm	ental Activities
2004	<u>2003</u>
\$691,603,313	\$641,470,868

The County's total debt increased \$50,132,445 (7.82%) during the current fiscal year. The major factor in this increase was the issuance of \$122,831,522 of general obligation bonds for the County.

The County maintains a triple A credit rating from Moody's Investor Service and Standard and Poor's Corporation. Fitch lowered the County's rating to AA+ in March of 2004.

State statues limit the amount of general obligation debt a County may issue to 7% of its five year average full valuation. The current debt limitation for the County is \$6,739,687,365 which is significantly in excess of the County's outstanding debt.

Additional information on the County's long-term debt can be found in Note 3 beginning on page 52 of the report.

#### **BUSINESS TYPE ACTIVITY**

Westchester Tobacco Asset Securitization Corporation ("WTASC") is a special purpose corporation and a subsidiary corporation of the Westchester County Health Care Corporation. ("WCHCC"). WTASC was organized under the New York State Not-for-Profit Corporation Law and pursuant to the Public Authorities Law of the State of New York. The Board of Directors of WTASC consists of three members; one director designated by WCHCC to be the Commissioner of Finance of the County of Westchester, New York ("County"), one director designated by WCHCC to be the WCHCC board representative, selected by the Majority Leader of the County Board of Legislators and a third director who meets certain requirements of independence and shall be designated by the other two members.

An agreement among the attorneys general of 46 states and various territories (Settling States) and the four largest United States tobacco manufacturers was entered into on November 23, 1998. The agreement, known as the Master Settlement Agreement (MSA) resolved cigarette smoking-related litigation between the Settling States and U.S. Tobacco manufacturers. Pursuant to the MSA, the Settling States and the participating manufacturers agreed to settle all past, present and future smoking related claims in exchange for an agreement by the participating manufacturers to make certain payments. Under the MSA, the State of New York is entitled to receive approximately 12.76% of the initial and annual payments. The New York Consent Decree, which was entered into in the Supreme Court of the State of New York for the County of New York in December 1998, allocated 1.926% of this State-wide share of the initial and annual payments to the County and the remainder among the State, the City of New York and all other counties within the State.

During 1999, the County sold all of its future rights, title and interest to receive payments under the MSA and the Consent Decree to WTASC for \$103,504,558. The debt issued by WTASC to securitize these revenues is not considered debt of the County and is secured only by future tobacco settlement payments.

The County has determined as a result of a GASB bulletin that it must include the WTASC in its financial statements for year 2004. The County decided to present these statements as a Business Type Activity to distinguish it from a governmental activity, as the County received no revenues in 2004 from WTASC and has no obligation for its debt. WTASC's accounting principles are consistent with those applicable to proprietary funds.

The large deficit in WTASC is a result of the GASB Technical Bulletin No. 2004-1, which clarified certain asset recognition criteria. The GASB has promulgated that Tobacco Settlement Revenues (TSR's) should only be recognized when the event giving rise to recognition (i.e. the shipment of cigarettes) occurs. Pursuant to this technical bulletin, the WTASC cannot recognize future tobacco revenue rights even though the bonds payable will only be paid from future tobacco revenues with no obligation of the County.

#### WESTCHESTER COUNTY HEALTH CARE CORPORATION

The Westchester County Health Care Corporation (WCHCC), a discretely presented component unit of the County of Westchester, sustained significant losses for the year 2004 and year 2003 in the amount of \$48.7 million and \$84.6 million, respectively. WCHCC's unrestricted deficiency at December 31, 2004 and 2003 was \$205.5 million and \$176.5 million, respectively. WCHCC auditors KPMG in their independent auditors' report said:

"The accompanying financial statements have been prepared assuming that WCHCC will continue as a going concern. As discussed in note 1(b) to the financial statements, WCHCC has a working capital deficiency, a net asset deficiency and its wholly owned captive insurance company is not in compliance with the terms of its Bermuda license as of December 31, 2004. These matters raise substantial doubt about WCHCC's ability to continue as a going concern. Management's plans in regard to these matters are also described in note 1(b). The financial statements do not include any adjustments that might result from the outcome of this uncertainty."

Note 1(b) of notes to financial statements of WCHCC says:

#### (1) Organization and Liquidity

"At December 31, 2004, WCHCC had a working capital deficiency of \$145.1 million and an unrestricted net deficit of \$205.5 million. Additionally, WCHCC continues to experience operating losses and has forecasted continuing operating losses throughout 2005.

As further discussed in note 9(c), WCHCC's wholly owned captive insurance company, WCHCC (Bermuda), Limited (WCHCC Bermuda), is required by its Bermuda license to maintain capital and surplus greater than a minimum statutory amount determined as the greater of a percentage of outstanding losses or a given fraction of net written premiums. At December 31, 2004 and 2003, WCHCC's Bermuda's capital and surplus were not in compliance with the terms of its license.

As a result, the Bermuda Monetary Authority has the power to take certain corrective actions against WCHCC Bermuda. These powers include the ability to direct WCHCC Bermuda to effect further contracts of insurance, not to make investments of a specified class, not to declare or pay any dividends, not to enter into any specified transactions, and to transfer all

assets to a specified bank. The Bermuda Monetary Authority has also requested that WCHCC Bermuda shall not, without the prior written approval, enter into any new or renewal insurance or reinsurance business other than which is currently provided to WCHCC and its affiliates as of July 20, 2004. The ultimate outcome of this uncertainty and the potential impact on the future operations of WCHCC and WCHCC Bermuda cannot presently be determined.

In April 2005, in part to address license compliance issues, WCHCC pledged \$34 million of its patient accounts receivable as security for the premiums owed by WCHCC to WCHCC Bermuda. Management has had discussions with the Bermuda Monetary Authority to determine if the pledge of receivables would allow WCHCC to be considered in compliance with the capital and surplus requirements.

In order to improve WCHCC's operating results, in 2004 the Board of Directors engaged an outside consulting firm to develop and implement a financial improvement plan. The plan, approved by the Board on June 14, 2004, was expected to take 18 months to fully implement. During 2005, it was determined that the initial plan would not generate adequate operating improvements to make WCHCC self-sustaining. Therefore, in 2005, the Board of Directors, in conjunction with the County and the local political delegation, has begun a process to seek other sources of funding to sustain WCHCC on a long-term basis.

While management believes these initiatives will achieve their desired results, there can be no assurance that such plans will be sufficient or timely enough to generate sufficient cash to meet its operating needs and achieve financial stability for WCHCC. The financial statements do not include any adjustments that might result from the outcome of this uncertainty or the uncertainty related to WCHCC Bermuda as described above."

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the County of Westchester's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Commissioner of Finance, County of Westchester, 148 Martine Avenue, Room 720, White Plains, New York 10601.

## Westchester County Statement of Net Assets December 31, 2004

#### Primary Government

	Governmental Activities	Business Type Activities	Total	Component Units	
ASSETS					
Cash	\$ 140,097,543	\$ 81,682	140,179,225	\$ 77,723,984	
Investments	266,391,988	2,115,129	268,507,117	190,000	
Accounts Receivable Net of Allowance	73,948,826	224,320	74,173,146	85,027,737	
Assets Limited as to Use	-	23,230,229	23,230,229	96,855,267	
Due From Federal & State Governments	173,959,005	-	173,959,005	-	
Note Receivable	24,925,000	-	24,925,000	-	
Inventories	162,039	-	162,039	-	
Deferred Charges Other Assets	268,687	2 407 644	268,687	- 22 247 459	
Land	216,706,969	3,197,611	3,197,611 216,706,969	23,247,458 9,327,985	
Buildings	613,379,741	-	613,379,741	317,137,556	
Equipment	181,962,979	_	181,962,979	205,431,692	
Construction in Progress	112,236,494	_	112,236,494	996,768	
Infrastructure	1,235,393,419	_	1,235,393,419	-	
Accumulated Depreciation	(499,356,330)	-	(499,356,330)	(275,348,419)	
Total assets	2,540,076,360	28,848,971	2,568,925,331	540,590,028	
LIABILITIES					
Current Liabilities					
Accounts Payable & Accrued Expenses	304,087,764	1,980,622	306,068,386	229,722,328	
Accrued Interest Payable	7,161,869	-	7,161,869	-	
Bond Anticipation Notes	31,400,000	-	31,400,000	-	
Deposits Payable	70,984	-	70,984	-	
Notes Payable	-	-	-	83,900,000	
Non current liabilities:					
Due Within One Year:					
Compensated Absences	2,633,500	-	2,633,500	163,944	
Retirement Payable	-	-	-	2,726,253	
Land Fill Post Closing Costs	672,805	_	672,805	-	
Capital Lease Payable	5,410,000	_	5,410,000	_	
Bonds Payable	74,606,950	_	74,606,950	6,441,254	
Notes Payable	2,340,000	_	2,340,000	0,111,201	
Due in More Than One Year:	2,040,000		2,040,000		
	22 704 500		22 704 500	7 746 604	
Compensated Absences	23,701,500	-	23,701,500	7,746,684	
Retirement Payable	·	-	·	-	
Land Fill Post Closing Costs	31,467,711	-	31,467,711	-	
Capital Lease Payable	123,059,410	-	123,059,410	-	
Bonds Payable	609,552,244	134,083,578	743,635,822	280,522,478	
Notes Payable	7,010,000	-	7,010,000	-	
Other Non Current Liablities				84,713,523	
Total liabilities	1,223,174,737	136,064,200	1,359,238,937	695,936,464	

#### Primary Government

	Governmental Activities	Business Type Activities	Total	Component Units
NET ASSETS				
Invested in Capital Assets Net of Related Debt	1,106,325,718	-	1,106,325,718	31,265,289
Restricted For:				
Special Revenue Funds:				
Sewer Districts	62,597,171	-	62,597,171	-
Water Districts	2,571,580	-	2,571,580	-
Refuse District	21,845,584	-	21,845,584	-
Airport	14,785,850	-	14,785,850	-
Grants	16,551,873	-	16,551,873	
Workers' Compensation Fund	273,433	-	273,433	-
Debt Service	5,317,075	-	5,317,075	-
Component Units				12,142,711
Unrestricted	86,633,339	(107,215,229)	(20,581,890)	(198,754,436)
Total net assets	\$ 1,316,901,623	\$ (107,215,229)	\$ 1,209,686,394	\$ (155,346,436)

## Westchester County Statement of Activities For the Year Ended December 31, 2004

#### Net (Expense) Revenue and Changes in Net Assets

						Changes in Net Assets					
		Program Revenues					Primary Government				
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions		Capital Grants and Contributions	Governmental Activities		Business Type Activities		Total	
Primary government:											
Governmental activities:											
General Government	\$ 199,345,554	\$ 33,682,566	\$ 18,2	226,704	\$ -	\$	(147,436,284)	\$	(234,093)		(147,670,377)
Education	129,647,852	2,651,180	62,8	81,201	-		(64,115,471)		-		(64,115,471)
Public Safety	212,852,419	16,491,655	18,3	809,909	-		(178,050,855)		-		(178,050,855)
Health Services	102,767,063	13,903,249	72,5	91,193	-		(16,272,621)		-		(16,272,621)
Transportation	117,048,434	33,902,411	39,8	863,965	20,889,431		(22,392,627)		-		(22,392,627)
Economic Assistance	590,689,807	7,397,622	282,4	166,097	-		(300,826,088)		-		(300,826,088)
Culture and Recreation	45,302,528	27,431,336	2,2	281,944	-		(15,589,248)		-		(15,589,248)
Home and Community Services	144,727,389	35,405,873	5,9	93,479	-		(103,328,037)		-		(103,328,037)
Interest	28,854,676						(28,854,676)		(8,945,995)		(37,800,671)
Total primary government	\$ 1,571,235,722	\$ 170,865,892	\$ 502,6	614,492	\$ 20,889,431	\$	(876,865,907)	\$	(9,180,088)	\$	(886,045,995)
Component units:											
Industrial Development Agency	1,009,074	756,633		-	-		-		-		-
Westchester County Health Care Corporation	588,289,322	535,358,177		-	1,375,896		-		-		-
Public Utilities Service Agency	4,494,747	4,537,950		<b>-</b>	-		-		-		-
Westchester Community College	87,113,329	26,091,260		202,501			-		-		-
Total component units	\$ 680,906,472	\$ 566,744,020	\$ 56,2	202,501	\$ 1,375,896		-	\$		\$	-
	G	eneral revenues:									
		Taxes on Real Prop	erty				603,873,830		-		603,873,830
		Sales Tax					318,184,668		-		318,184,668
		Mortgage Tax					16,027,888		-		16,027,888
		Auto Use Tax					10,244,826		-		10,244,826
		Hotel Tax					4,368,327		_		4,368,327
		Earnings on Investr	ment				9,431,960		866,807		10,298,767
		Tobacco Revenues					-		15,451,522		15,451,522
		Miscellaneous					15,597,086				15,597,086
			neral revenues				977,728,585		16,318,329		994,046,914
		•	in net assets				100,862,678		7,138,241		108,000,919
		Net assets - beginn	ing				1,216,038,945		(114,353,470)		1,101,685,475
		Net assets - ending				\$	1,316,901,623	\$	(107,215,229)	\$	1,209,686,394

# Westchester County Balance Sheet Governmental Funds December 31, 2004

	General Fund	Combined Sewer Districts Fund	Capital Projects Fund	Other Governmental Fund	Total Governmental Fund	
ASSETS						
Cash	\$ 72,806,344	\$ 200	\$ 50,625,000	\$ 8,506,262	\$ 131,937,806	
Investments	42,876,822	68,600,000	21,238,291	68,500,000	201,215,113	
Net Accounts Receivable	64,569,229	173,523	-	10,935,271	75,678,023	
Due from Federal/State Governments	167,800,065	-	-	6,158,940	173,959,005	
Due from Other Funds	-	3,042,151	-	10,465,024	13,507,175	
Note Receivable	24,925,000	-	-	-	24,925,000	
Inventories	162,039	-	-	-	162,039	
Deferred Charges	-	-	268,687	-	268,687	
Total assets	\$ 373,139,499	\$ 71,815,874	\$ 72,131,978	\$ 104,565,497	\$ 621,652,848	
LIABILITIES AND FUND BALANCES						
Liabilities: Bond Anticipation Notes			31,400,000		31,400,000	
Accounts Payable and Accrued Liabilities	157,609,012	5,223,088	8,936,944	14,449,150	186,218,194	
Due to Other Funds	51,616,212	5,225,000	15,220,671	14,449,100	66,836,883	
Deposits in Escrow	70,984	-	15,220,671	-	70,984	
·						
Total liabilities	209,296,208	5,223,088	55,557,615	14,449,150	284,526,061	
Fund balances:						
Reserved for:					-	
Encumbrances	8,793,487	1,355,620	-	723,234	10,872,341	
Inventories	162,039	-	-	-	162,039	
Component Unit Note	22,850,123	-	-	-	22,850,123	
Component Unit Operations	26,000,000	-	-	-	26,000,000	
State Receivable	10,000,000	-	-	-	10,000,000	
Debt Service	-	-	5,317,075	-	5,317,075	
Unreserved, reported in:					-	
General Fund	96,037,642	-	_	_	96,037,642	
Special Revenue	-	65,237,166	_	89,393,113	154,630,279	
Capital Projects	-	-	11,257,288	-	11,257,288	
Total fund balances	163,843,291	66,592,786	16,574,363	90,116,347	337,126,787	
Total liabilities and fund balances	\$ 373,139,499	\$ 71,815,874	\$ 72,131,978	\$ 104,565,497	\$ 621,652,848	

## WESTCHESTER COUNTY RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS DECEMBER 31, 2004

Amounts reported for governmental activities in the statement of net assets are different because:

Fund balances of governmental funds	\$ 337,126,787
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	1,860,323,272
Long term liabilities, including bonds payable and capital leases are not due and payable in the current period and therefore are not reported in the funds.	(822,568,356)
Governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities - Bond premiums, loss of refunding and deferred charges.	(1,905,881)
Other liabilities that are not due and payable in the current period and, therefore, are not reported in the funds:	
Accrued Interest Payable 7,161,869	
Compensated Absences Payable 26,335,000	
Certiorari Claims Payable 2,918,553	
Landfill, Post Closure Costs 32,140,516	
	(68,555,938)
Internal Service funds are used by management to charge the costs of health benefits workers' compensation claims and general liability claims to individual funds	
The assets and liabilities of the internal service funds are included in governmental activition in the statements of net assets.	 12,481,739
Net Assets of Governmental Activities	\$ 1,316,901,623

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#### **Westchester County**

## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

#### For the Year Ended December 31, 2004

	General Fund		nbined Districts Fund	Capita∣ Projects Fund	Other Governmental Funds		Total Governmental Funds	
REVENUES		-						
Taxes on Real Property	\$ 479,307,830	\$	74,041,000	-	\$	50,525,000	\$	603,873,830
Sales Tax	318,184,668		-	-		_		318,184,668
Federal Aid	127,502,891		-	13,620,115		51,754,928		192,877,934
State Aid	246,884,457		-	7,269,316		54,795,405		308,949,178
Departmental Income	101,119,662		4,406,922	· · ·		76,767,563		182,294,147
Earnings on Investments	2,135,839		2,878,628	456,077		1,344,212		6,814,756
Auto Use Tax	10,244,826		-	<u>-</u>		-		10,244,826
Harness Racing Admission Tax	4,870		_	<u>-</u>		<u>-</u>		4,870
Hotel Tax	4,368,327		-	_		_		4,368,327
Mortgage Tax	16,027,888		_	_		_		16,027,888
Miscellaneous Revenues	13,582,900		264,383	2,380,788		8,916,115		25,144,186
Total revenues	 1,319,364,158		81,590,933	23,726,296		244,103,223		1,668,784,610
EXPENDITURES								
Current:								
General Government	91,329,590		5,998,951	31,072,314		8,578,558		136,979,413
Education	129,408,292		-	669,381		-		130,077,673
Public Safety	192,674,694		-	13,668,668		16,100,995		222,444,357
Health Services	49,705,098		-	1,057,653		53,651,672		104,414,423
Transportation	74,397,100		-	26,558,200		28,700,817		129,656,117
Economic Assistance Culture and Recreation	501,248,263 42,189,972		-	10,681,953		38,761,822 923,076		540,010,085 53,795,001
Home and Community Services	3,552,741		42,040,963	31,529,429		71,313,535		148,436,668
Employee Benefits	143,824,555		11,568,188	-		3,039,543		158,432,286
Debt Service:	1 10,02 1,000		11,000,100			0,000,010		100, 102,200
Principal	49,083,849		12,803,431	-		4,606,825		66,494,105
Interest	16,917,910		6,596,471	-		2,608,294		26,122,675
Other Charges	· · ·		· · · · -	22,207		-		22,207
Capital Outlays	61,411		1,749,249	,		755,154		2,565,814
Cost of New Issue	431,614		-	-		-		431,614
Total expenditures	1,294,825,089		80,757,253	115,259,805	-	229,040,291		1,719,882,438
Excess (deficiency) of revenues over	 					_		
expenditures	24,539,069		833,680	(91,533,509)		15,062,932		(51,097,828)

	 General Fund	Sewei	nbined · Districts Fund	Capital Projects Fund	Go	Other overnmental Funds	G	Total overnmental Funds
OTHER FINANCING SOURCES (USES)								
Payment to Escrow Agent	-		-	(4,630,000)		-		(4,630,000)
Transfers In	2,885,010		3,500,591	1,737,211		4,512,516		12,635,328
Transfers Out	(2,638,002)		(1,081,416)	(8,133,505)		(782,405)		(12,635,328)
Bonds Issued	-		-	122,831,522		-		122,831,522
Total other financing sources and uses		•			•			
	 247,008		2,419,175	 111,805,228		3,730,111		118,201,522
Net change in fund balances	24,786,077		3,252,855	20,271,719		18,793,043		67,103,694
Fund balances beginning	139,057,214		63,339,931	(3,697,356)		71,323,304		270,023,093
Fund balances ending	\$ 163,843,291	\$	66,592,786	\$ 16,574,363	\$	90,116,347	\$	337,126,787

#### WESTCHESTER COUNTY

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2004

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balances—total governmental funds	\$ 67,103,694
Governmental funds report capital outlays as expenditures. However, in the statement of activities th cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period	
Capital Outlay Expenditures  Depreciation Expense  114,058,071 (54,317,116)	59,740,955
The issuance of long-term debt (e.g., bonds, leases) provides current financial resource to governmental funds, while the repayment of the principal of long-term debt consume the current financial resources of governmental funds. Neither transaction, howeve has any effect on net assets. This amount is the net effect of these differences in th treatment of long-term debt and related items.	
Bonds Issued (122,831,522) Principal Paid on Bonds 75,012,555	(47,818,967)
Some expenses reported in the statement of activities do not require the use of curren financial resources and, therefore, are not reported as expenditures in governmental funds	
Salaries       15,840,000         Interest       287,368         Compensated Absences       (1,735,000)         Certiorari Claims       916,866         Landfill Post Closure Costs       645,091	
The net revenue of certain activities of internal service funds is reported with governmental activities.	15,954,325 5,882,671
Change in net assets of governmental activities.	\$ 100,862,678

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#### Westchester County General Fund

### Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2004

	Budge			Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes on Real Property	\$ 479,307,830	\$ 479,307,830	\$ 479,307,830	\$ -
Sales Tax	311,021,474	311,021,474	318,184,668	7,163,194
Federal Aid	128,397,149	128,397,149	127,502,891	(894,258)
State Aid	240,879,630	240,879,630	246,884,457	6,004,827
Departmental Income	104,686,966	104,686,966	101,119,662	(3,567,304)
Earnings on Investments	2,710,000	2,710,000	2,135,839	(574,161)
Auto Use Tax	11,215,000	11,215,000	10,244,826	(970,174)
Harness Racing Admissions Tax	5,000	5,000	4,870	(130)
Hotel Tax	4,335,000	4,335,000	4,368,327	33,327
Mortgage Tax	12,500,000	12,500,000	16,027,888	3,527,888
Miscellaneous Revenues	9,915,223	9,915,223	13,582,900	3,667,677
Total revenues	1,304,973,272	1,304,973,272	1,319,364,158	14,390,886
EXPENDITURES				
Current:				
General Government	111,132,894	108,453,890	91,329,590	17,124,300
Education	129,916,588	130,297,163	129,408,292	888,871
Public Safety	186,778,696	192,925,495	192,674,694	250,801
Health Services	50,242,496	51,672,375	49,705,098	1,967,277
Transportation	75,930,061	76,245,883	74,397,100	1,848,783
Economic Assistance	531,186,823	529,093,833	501,248,263	27,845,570
Culture and Recreation	41,520,825	43,296,974	42,189,972	1,107,002
Home and Community Services	3,479,308	3,647,441	3,552,741	94,700
Employee Benefits	137,473,311	143,841,093	143,824,555	16,538
Debt Service:	,			. 5,522
Principal	50,036,609	49,083,938	49,083,849	89
Interest	17,986,089	16,945,090	16,917,910	27,180
Capital Outlay	83,305	83,307	61,411	21,896
Cost of New Issues	700,000	449,100	431,614	17,486
Total expenditures	1,336,467,005	1,346,035,582	1,294,825,089	51,210,493
•	<del></del>	<del></del>	<del></del>	
Excess (Deficiency) of revenues over expenditures	(31,493,733)	(41,062,310)	24,539,069	65,601,379

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	Budget			Variance with Final Budget - Positive
	Original	Final	Actual	(Negative)
OTHER FINANCING SOURCES (USES)				
WCHCC Credit Support	85,000,000	85,000,000	-	(85,000,000)
Transfers In	2,885,010	2,885,010	2,885,010	-
Transfers Out	(2,480,907)	(2,638,407)	(2,638,002)	405
WCHCC Credit Support Payment	(85,000,000)	(85,000,000)	-	85,000,000
Total other financing sources	404,103	246,603	247,008	405
Net change in fund balance	(31,089,630)	(40,815,707)	24,786,077	65,601,784
Fund balance beginning	31,089,630	40,815,707	139,057,214	98,241,507
Fund balance ending	\$ -	\$ -	\$ 163,843,291	\$ 163,843,291

#### Westchester County

#### **Combined Sewer Districts Fund**

## Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2004

Variance with

	Budget			Final Budget - Positive
	Original	Final	Actual	(Negative)
REVENUES				
Taxes on Real Property	\$ 74,041,000	\$ 74,041,000	\$ 74,041,000	\$ -
Departmental Income	4,344,504	4,344,504	4,406,922	62,418
Earnings on Investments	2,323,620	2,323,620	2,878,628	555,008
Miscellaneous Revenues		<u>-</u> _	264,383	264,383
Total revenues	80,709,124	80,709,124	81,590,933	881,809
EXPENDITURES				
Current:				
General Government	6,888,178	6,888,178	5,998,951	889,227
Home and Community Services	48,557,379	48,472,829	42,040,963	6,431,866
Employee Benefits	11,583,792	11,627,527	11,568,188	59,339
Debt Service:				
Principal	16,108,598	15,550,736	12,803,431	2,747,305
Interest	8,147,243	7,888,303	6,596,471	1,291,832
Capital outlay	2,483,857	2,515,437	1,749,249	766,188
Total expenditures	93,769,047	92,943,010	80,757,253	12,185,757
Excess (deficiency) of revenues		·		
over expenditures	(13,059,923)	(12,233,886)	833,680	13,067,566
OTHER FINANCING SOURCES (USES)				
Transfers In	2,800,439	2,800,439	3,500,591	700,152
Transfers Out	(255,380)	(1,081,417)	(1,081,416)	1
Total other financing sources	2,545,059	1,719,022	2,419,175	700,153
Net change in fund balance	(10,514,864)	(10,514,864)	3,252,855	13,767,719
Fund balance beginning	10,514,864	10,514,864	63,339,931	52,825,067
Fund balance ending	\$ -	\$ -	\$ 66,592,786	\$ 66,592,786

# Westchester County Statement of Net Assets Internal Service Funds December 31, 2004

		Insurance Reserve Compensa		Vorkers' npensation serve Fund	ensation Retirement			Total		
ASSETS		_				_	-	_	-	_
Cash	\$	-	\$	5,498,061	\$	2,661,675	\$	-	\$	8,159,736
Investments		15,000,000		40,001,719		10,175,156		=		65,176,875
Accounts Receivable		139,656		543,083		83,698		-		766,437
Due from Other Funds		3,367,358		-		1,177,351		49,219,740		53,764,449
Total assets	_	18,507,014		46,042,863		14,097,880		49,219,740		127,867,497
LIABILITIES										
Liabilities:										
Accounts Payable and Accrued Liabilities		12,186,754		51,294,890		13,824,447		37,644,926		114,951,017
Due to Other Funds		-		434,741		-		-		434,741
Total liabilities	_	12,186,754		51,729,631		13,824,447		37,644,926		115,385,758
NET ASSETS										
Restricted		-		-		273,433		11,574,814		11,848,247
Unrestricted		6,320,260		(5,686,768)		-		-		633,492
Net Assets	\$	6,320,260	(\$	5,686,768)	\$	273,433	\$	11,574,814	\$	12,481,739

# Westchester County Statement of Revenues, Expenses, and Changes in Net Assets Internal Service Funds For the Year Ended December 31, 2004

	Health Insurance Fund	Casualty Reserve Fund	Workers' Compensation Reserve Fund	New York State Retirement Fund	Total	
Operating revenues:						
Charges for Services	\$ 96,854,863	\$ 8,462,532	\$ 5,449,861	\$ 47,497,723	\$ 158,264,979	
Operating expenses:						
Claims and Claim Adjustments	-	15,020,527	6,632,881	-	21,653,408	
Employee Benefits	97,973,184	-	-	35,922,909	133,896,093	
Total operating expenses	97,973,184	15,020,527	6,632,881	35,922,909	155,549,501	
Operating Income (Loss)	(1,118,321)	(6,557,995)	(1,183,020)	11,574,814	2,715,478	
Nonoperating revenues:						
Earnings on Investments	118,321	2,088,002	410,880	-	2,617,203	
Net Increase (Decrease) in						
Fair Value of Investments	-	695,908	(145,918)	-	549,990	
Total nonoperating revenues	118,321	2,783,910	264,962		3,167,193	
Change in net assets	(1,000,000)	(3,774,085)	(918,058)	11,574,814	5,882,671	
Net assets beginning	7,320,260	(1,912,683)	1,191,491	-	6,599,068	
Net assets ending	\$ 6,320,260	\$ (5,686,768)	\$ 273,433	\$ 11,574,814	\$ 12,481,739	

# Westchester County Statement of Cash Flows Internal Service Funds

For the Year Ended December 31, 2004

	 Health Insurance Fund	Casualty Reserve Fund	Workers' empensation eserve Fund	ew York State Retirement Fund	 Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash receipts from customer	\$ 96,874,921	\$ 8,457,105	\$ 5,466,186	\$ -	\$ 110,798,212
Payments to suppliers	 (97,152,311)	 (7,376,934)	 (4,663,001)	 -	(109,192,246)
Net cash provided by (used in) operating activities	(277,390)	 1,080,171	803,185	 <u>-</u>	 1,605,966
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Due from other funds	(3,340,931)	77,791	(1,177,351)	-	(4,440,491)
Due to other funds	 <u>-</u>	434,741	 (9,110)	 <u>-</u>	 425,631
Net cash provided by (used in) noncapital financing activities	(3,340,931)	512,532	(1,186,461)	-	(4,014,860)
CASH FLOWS FROM INVESTING ACTIVITIES					
Earnings on investments	118,321	2,088,002	410,880	-	2,617,203
Purchase of investments	-	(3,007,500)	(3,998,984)	-	(7,006,484)
Sale of Investments	 3,500,000	 838,564	 3,250,481	 <u>-</u>	 7,589,045
Net cash provided by (used in) investing activities	 3,618,321	 (80,934)	 (337,623)	 <u>-</u>	 3,199,764
Net increase (decrease) in cash and					
cash equivalents	-	1,511,769	(720,899)	-	790,870
Cash and cash equivalents - beginning of year	 <u>-</u>	 3,986,292	 3,382,574	 <u>-</u>	 7,368,866
Cash and cash equivalents - end of the year	\$ -	\$ 5,498,061	\$ 2,661,675	\$ -	\$ 8,159,736
Reconciliation of operating income (loss) to net cash provided by by (used in) operating activities:					
Operating income (loss)	\$ (1,118,321)	\$ (6,557,995)	\$ (1,183,020)	\$ 11,574,814	\$ 2,715,478
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:					
Changes in assets and Liabilities:					
Accounts Payable - Suppliers	820,873	7,643,593	1,969,880	37,644,926	48,079,272
Customer Receivables	 20,058	 (5,427)	 16,325	 (49,219,740)	(49,188,784)
Net cash provided by (used in) operating activities	\$ (277,390)	\$ 1,080,171	\$ 803,185	\$ 	\$ 1,605,966

The notes to the financial statements are an integral part of this statement.

# **Westchester County**

# Statement of Fiduciary Assets and Liabilities

# Agency Funds

**December 31, 2004** 

# **ASSETS**

Cash	\$ 76,696,931
Accounts Receivable	11,677,232
Restricted Investments	62,096,595
Total Assets	\$ 150,470,758
LIABILITIES	
Accounts Payable	33,426,489
Securities and Deposits Payable	117,044,269
Total Liabilities	\$ 150,470,758

The notes to the financial statements are an integral part of this statement.

# Westchester County Component Units

# Combining Statement of Net Assets December 31, 2004

	Wetchester County Health Care	Westchester Community	Public Utilities Service	Industrial Development	
	Corporation	College	Agency	Agency	Totals
ASSETS					
Cash	\$ 29,362,307	\$ 43,951,614	\$ 365,290	\$ 4,044,773	\$ 77,723,984
Investments	-	-	190,000	-	190,000
Account Receivable, Net	80,670,180	3,533,499	765,923	58,135	85,027,737
Assets Limited to Use	96,855,267	-	-	-	96,855,267
Other Assets	23,247,458	-	-	-	23,247,458
Land	8,227,985	-	-	1,100,000	9,327,985
Buildings	317,137,556	-	-	-	317,137,556
Equipment	189,189,229	16,242,463	-	-	205,431,692
Construction in Progress	996,768	-	-	-	996,768
Accumulated Depreciation	(259,780,414)	(15,568,005)	-	-	(275,348,419)
Total assets	485,906,336	48,159,571	1,321,213	5,202,908	540,590,028
LIABILITIES					
Current Liabilities					
Accounts Payable & Accrued Expenses	191,887,558	33,064,692	461,532	581,935	225,995,717
Retirement Payable	2,637,489	1,089,122	-	-	3,726,611
Notes Payable	83,900,000	-	-	-	83,900,000
Total current liabilities	278,425,047	34,153,814	461,532	581,935	313,622,328
Non current liabilities:					
Due Within One Year:					
Compensated Absences	-	163,944	-	-	163,944
Bonds Payable	6,441,254	-	-	-	6,441,254
Retirement Payable	-	2,726,253	-	-	2,726,253
Due in More Than One Year:					
Compensated Absences	-	7,746,684	-	-	7,746,684
Bonds Payable	280,522,478	-	-	-	280,522,478
Other Non Current Liablities	84,713,523	-	-	-	84,713,523
Total non current liabilities	371,677,255	10,636,881	<u>-</u>	<u> </u>	382,314,136
Total liabilities	650,102,302	44,790,695	461,532	581,935	695,936,464
NET ASSETS					
Invested in Capital Assets Net of Related Debt	29,490,831	674,458	<u>-</u>	1,100,000	31,265,289
Restricted	11,812,002	330,709	<u>-</u>	· · ·	12,142,711
Unrestricted	(205,498,799)	2,363,709	859,681	3,520,973	(198,754,436)
Total net assets	\$ (164,195,966)	\$ 3,368,876	\$ 859,681	\$ 4,620,973	\$ (155,346,436)

The notes to the financial statements are an integral part of this statement.

# NOTES TO FINANCIAL STATEMENTS

**December 31, 2004** 

NOTE 1

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Westchester, New York was incorporated in 1683 and operates in accordance with its charter, adopted in 1937, its administrative code, enacted into State Law in 1948, the State Constitution and the various other applicable laws of the State of New York. The County functions under a County Executive/Board of Legislators form of government. The Board of Legislators is the legislative body responsible for overall operation of the County. The County Executive serves as the chief executive officer and the Commissioner of Finance serves as the chief financial officer. The County provides the following services to its residents: education, public safety, health, transportation, economic assistance and opportunity, culture and recreation, home and community services and general and administrative support.

The accounting policies of the County of Westchester, New York conform to generally accepted accounting principles as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the County's more significant accounting policies:

# A. Financial Reporting Entity

The financial reporting entity consists of: a) the primary government, which is the County of Westchester, b) organizations for which the County is financially accountable and c) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the County, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the County's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of the above criteria, the following individual component units are included in the County's reporting entity because of their operational relationship with the County.

The Westchester County Community College (hereinafter referred to as the College) was established in

1953, with the County of Westchester as the local sponsor under provisions of Article 126 of the Education Law. The College is administered by a board of trustees consisting of nine voting members; five are appointed by the Board of Legislators and four by the Governor. The College budget is subject to the approval of the Board of Legislators. The County provides one-half of the capital costs and approximately one-third of the operating costs for the College. Title to real property of the College vests with the County and bonds and notes for College capital costs are issued by the County and are County debt. A fiscal year ending August 31st is mandated by State Law for the College. The College is included in the County's reporting entity since the primary government is able to impose its will, as demonstrated through the ability to approve budgets. The College may also result in a financial burden to the primary government since the County is obligated for the debt of the College. Since the College does not provide services entirely or almost entirely to the County, the College has been reflected as a discretely presented component unit.

The Westchester County Industrial Development Agency (hereinafter referred to as the IDA) is a public benefit corporation created by State legislation to promote the economic welfare, recreation opportunities and prosperity of the County's inhabitants. Members of the IDA are appointed by the County Executive, subject to confirmation by the Board of Legislators. The IDA members have complete responsibility for management of the IDA and accountability for fiscal matters. The County is not liable for IDA bonds or notes. The governing board of the IDA serves at the pleasure of the County Executive and therefore, the primary government is able to impose its will on the IDA. Since the IDA does not provide services entirely or almost entirely to the County of Westchester, the financial statements of the IDA have been reflected as a discretely presented component unit.

The County of Westchester Public Utility Service Agency (hereinafter referred to as the Utility Agency) was created by special referendum by the County of Westchester on March 30, 1982. The members of the board are appointed by the County Executive with confirmation by the Board of Legislators. The Board of Legislators is responsible for approval of the permanent rate formula for customers of the Utility Agency. The governing board of the Utility Agency serves at the pleasure of the County Executive and therefore, the primary government is considered able to impose its will on the Utility Agency. Since the Utility Agency does not provide services entirely or almost entirely to the County of Westchester, the financial statements of the Utility Agency have been reflected as a discretely presented component unit.

Westchester County Health Care Corporation (hereinafter referred to as WCHCC), a Public Benefit Corporation, was created under Article 10-C, Title 1, of the New York State Authorities Law. WCHCC is governed by fifteen voting directors, of which eight directors are appointed by the governor and seven directors are appointed by the Board of Legislators, subject to approval by the County Executive. The County has entered into a ten year transition agreement (see "WCHCC Contingencies" herein). Since WCHCC does not provide services entirely or almost entirely to the County, the financial statements of WCHCC have been reflected as a discretely presented component unit.

Westchester Tobacco Asset Securitization Corporation ("WTASC") is a special purpose corporation and a subsidiary corporation of the Westchester County Health Care Corporation. ("WCHCC"). WTASC was organized under the New York State Not-for-Profit Corporation Law and pursuant to the Public Authorities Law of the State of New York. The Board of Directors of WTASC consists of three members; one director designated by WCHCC to be the Commissioner of Finance of the County of Westchester, New York ("County"), one director designated by WCHCC to be the WCHCC board representative, selected by the Majority Leader of the County Board of Legislators and a third director who meets certain requirements of independence and shall be designated by the other two members.

The Board of Directors have complete responsibility for management of the Corporation and accountability for fiscal matters. The County is not liable for any deficits or Corporation bonds or notes.

GASB, in April 2004, issued a technical bulletin which clarified the financial reporting of Tobacco Settlement Authorities (TSA). This bulletin, which is effective for fiscal years ending after June 15, 2004, provides that when TSA's are entitled to future tobacco settlement resources and they appoint a majority of the TSA's governing board, the financial accountability criteria are met and the TSA should be reported as a blended component unit of the settling government. Consequently, the Westchester Tobacco Asset Securitization Corporation has been reflected as a blended component unit in the financial statements.

Financial statements for the component units are included as part of the basic financial statements. Complete financial statements can be obtained from their respective administrative offices at the following addresses:

Westchester Community College 75 Grasslands Road Valhalla, New York 10595

Westchester County Industrial Development Agency Michaelian Office Building 148 Martine Avenue White Plains, New York 10601 County of Westchester Public Utility Service Agency Michaelian Office Building 148 Martine Avenue White Plains, New York 10601

Westchester County Health Care Corporation Executive Offices Valhalla, New York 10595

Westchester Tobacco Asset Securitization Corp. c/o County of Westchester
Michaelian Office Building
148 Martine Avenue
White Plains, New York 10601

#### B. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The Statement of Net Assets presents the financial position of the County and its component units at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The County does not allocate indirect expenses to functions in the Statement of Activities.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual government funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Internal Service Funds are charges to customers for services. Operating expenses for the Internal Service Funds include

the cost of services, administrative expenses, and benefit costs. The principal operating revenues of the blended component unit (WTASC) are settlement revenues, whereas operating expenses include general administrative expenses. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

# C. Fund Financial Statements

The accounts of the County are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, liabilities, fund balances/net assets, revenues and expenditures/expenses. accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The County maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Proprietary and fiduciary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The County's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles, as follows:

#### **Fund Categories**

a. Governmental Funds—Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. Special Revenue Funds are governmental funds established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain defined purposes. The following are the County's major governmental funds.

**General Fund** - The General Fund constitutes the primary operating fund of the County in that it includes all revenues and expenditures not required by law to be accounted for in other funds.

**Sewer District Fund** – The Sewer District Fund is a Special Revenue Fund and is provided to account for the operations of the County's sewer districts.

Capital Projects Fund - The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

The County also reports the following non-major governmental funds:

**Airport Fund** - The Airport Fund is a Special Revenue Fund used to account for the operations of the Westchester County Airport.

**Water Districts Fund** - The Water Districts Fund is a Special Revenue Fund used to account for the operations of the County's water districts.

**Refuse Disposal District Fund** - The Refuse Disposal District Fund is a Special Revenue Fund provided to account for the operations of the County's solid waste facilities.

*Grants Fund* - The Grants Fund is a Special Revenue Fund used to account for the assets, liabilities, revenues and expenditures of grant funds received by various County departments.

- b. Proprietary Funds Proprietary funds consist of the blended component unit and internal service funds. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The County has established its Health Insurance, Insurance Reserve, Worker's Compensation Reserve and New York State Retirement Reserve funds as internal service funds. WTASC applies all applicable Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989 in accounting and reporting for its operations.
- **c.** Fiduciary Funds (Not included in Government-wide statements) The Fiduciary Funds are used to account for assets held by the County in an agency capacity on behalf of others.

# D. Measurement Focus/Basis of Accounting

# **Primary Government**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds. The Fiduciary Funds have no measurement focus and utilize the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. A ninety day availability period is used for revenue recognition for all other governmental fund revenues. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and certain landfill postclosure costs are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Issuance of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Component Units**

Component units are presented on the basis of accounting that most accurately reflect their activities. The College, IDA, Utility Agency and WCHCC are accounted for on the accrual basis.

Westchester Community College

The College, however, does not reflect property, plant and certain equipment as an asset of the fund and depreciation is not reflected. Property, plant and certain equipment of the College is owned by the County. The College does have equipment which was purchased through their operating budget, which is capitalized and depreciated.

Westchester County Health Care Corporation

Patient accounts receivables of WCHCC are presented net of allowances for uncollectible amounts of \$78.6 million in 2004. WCHCC grants credit to patients and generally does not require collateral or other security. However, it routinely obtains assignment of patients' benefits under their health insurance policies. Most of WCHCC's net patient service revenues are derived from third-party payment programs, including Medicare and Medicaid, which comprise the largest portion of WCHCC's third-party-payor revenue.

Patient accounts receivable are recorded at the reimbursed or contracted amount and do not bear interest. The allowance for uncollectible amounts is WCHCC's best estimate of the amount of probable credit losses in WCHCC's existing accounts receivable. WCHCC determines the allowance based on historical write-off experience. WCHCC reviews its allowance for doubtful accounts periodically. Past due balances are reviewed individually for collectibility. Account balances are charged off against the allowance after all means of collection have been exhausted and the potential for recovery is considered remote.

Net operating revenues are recognized in the period services are performed and consist primarily of net patient service revenue that is reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive revenue adjustments due to future audits, reviews, and investigations. Retroactively calculated third-party contractual adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as adjustments become known or as years are no longer subject to such audits, reviews, and investigations.

Revenue from Medicare and Medicaid programs accounted for approximately 30% and 26%, respectively, of WCHCC's net patient revenue for the year ended December 31, 2004. Laws and regulations governing the Medicare and Medicaid programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by material amounts in the near term. WCHCC believes that it is in compliance, in all material respects, with all applicable laws and regulations and is not aware of any pending or threatened investigations involving allegations of potential wrongdoing. While no such regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation. Noncompliance with such laws and regulations could result in repayments of amounts improperly reimbursed, substantial monetary fines, civil and criminal penalties, and exclusion from the Medicare and Medicaid programs.

## E. Assets, Liability and Net Assets or Fund Balances

Cash and Equivalents — Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and certificates of deposit with original maturities of less than three months.

The County's investment policies are governed by State statutes. The County has adopted its own written investment policy, which provides for the deposit of funds in FDIC insured commercial banks or trust companies located in the State. The County is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 102% of all deposits not covered by Federal deposit insurance. The County has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

*Investments* — All investments are stated at fair value, which is based on quoted market prices.

Real Property Taxes — Real property taxes attach as an enforceable lien on real property and are levied on January 1st. Real property taxes are generally payable to the collecting agents in April. The County-wide real property tax levy is collected by the cities and towns within the County. Payment of each city and town's share must be made to the County's Commissioner of Finance as collected and, in any event, not less than sixty percent must be paid by May 25th and the balance of the warrant by October 15th of the year for which such taxes are levied. The various cities and towns within the County are responsible for the billing and collection of taxes and in-rem foreclosure proceedings.

#### Other Receivables

Other receivables include amounts due from other governments and individuals for services provided by the County. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded when appropriate.

# Due From/To Other Funds

During the course of its operations, the County has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2004, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

# Assets Limited as to Use

Westchester Tobacco Asset Securitization Corporation

The terms of the bond indenture provide for the establishment of a liquidity reserve. The reserve will be initially funded from the proceeds of the issuance of the bonds in an amount equal to \$10,350,456, or 10% of the initial aggregate principal amount. WTASC is required to maintain a balance in the liquidity reserve in accordance with the requirements of the indenture.

The terms of the bond indenture also provide for the establishment of a trapping account. Following the occurrence of a trapping event (See Note 4), amounts that otherwise would have been paid on the residual certificate to the County will be deposited in the trapping account and will be restricted to pay interest, rated maturities and planned principal payments, in such order, to the extent collections or other available amounts are insufficient for such purposes.

## Westchester County Health Care Corporation

Assets restricted as to use include assets held by trustees for self-insurance arrangements, the assets of WCHCC Bermuda, the assets of the WMC Foundation and the Children's Hospital Foundation, the proceeds of indebtedness held by the trustees under debt agreements, assets restricted for the purchase of capital assets, and assets restricted by donors.

Donor-restricted assets are used to differentiate resources, the use of which is restricted by donors or grantors, from resources of unrestricted assets on which donors or grantors place no restriction or that arise as a result of the operations of WCHCC for its stated purpose. Donor-restricted assets represent contributions to provide health care services and for capital acquisitions. Resources restricted by donors for plant replacement and expansion are added to the invested in capital assets, net of related debt, net assets balance to the extent expended within the period. Resources restricted by donors or grantors for specific operating activities are reported as other revenue to the extent used within the period. The Corporation generally utilizes donor-restricted resources for expenses incurred before utilizing available unrestricted assets.

#### Note Receivable

The Note Receivable is derived from bonds issued by the County to finance WCHCC capital projects. The Note will be repaid by WCHCC as the bonds mature. The fund financial statements reflect a fund balance reserve to indicate that the funds are not available for appropriation even though they are a component of fund balance.

#### **Inventories**

The inventories reflected in the General Fund and WCHCC are stated at average cost or cost and consist of supplies for general County use. The cost is recorded as inventory at the time individual items are purchased. The County uses the consumption method to relieve inventory. Reported inventories, in the fund financial statements, are offset by a reservation of fund balance, which indicates that they do not constitute "available spendable resources" even though they are a component of current assets. Purchases of inventoriable items at other locations are recorded as expenditures at the time of purchase and year-end balances are not material.

# **Deferred Charge**

The deferred charge in the government-wide financial statements is the unamortized portion of the cost of issuance of the refunding bonds issued in 2003. These costs are being amortized over the term of the respective bond issue.

#### **Capital Assets**

Capital assets, which include property, plant, and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$30,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and Construction in Progress are not depreciated. Property, plant and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives.

Class	Life in Years
Land Improvements	10
Buildings	25-50
Equipment	10-25
Infrastructure	50

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

#### **Compensated Absences**

The various collective bargaining agreements provide for the payment of accumulated vacation or sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and component unit financial statements. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

#### **Long-term Liabilities**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financial sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Governmental Fund expenditures.

#### **Net Assets**

Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets in the Statement of Net Assets include, invested in capital assets, net of related debt, restricted for special revenue funds, workers' compensation and debt service.

# Fund Balances — Reserves and Designations

Portions of fund balance are segregated for future use and are, therefore, not available for future appropriation or expenditure. Amounts reserved for encumbrances, inventories, State receivables, WCHCC Notes, WCHCC operations and debt service are required to be segregated in accordance with State law or generally accepted accounting principles. Designation of unreserved fund balances in governmental funds indicates the utilization of these resources in the ensuing year's budget or tentative plans for future use.

#### F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General and certain Special Revenue funds. Encumbrances outstanding at year end are reported as reservations of fund balance since they do not constitute expenditures or liabilities.

#### **G.** Use of Estimates

# Primary Government

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

# Component Unit—WCHCC

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. The allowance for estimated doubtful accounts receivable, estimated third-party contractual allowances, estimated third-party payor settlements, malpractice insurance liabilities, and workers' compensation liabilities, among other accounts, requires the significant use of estimates. Actual results may differ from those estimates.

# H. Concentration of Credit Risk—WCHCC

WCHCC grants credit without collateral to its patients, most of whom are local residents and are insured under third-party-payor agreements. WCHCC generally does not require collateral or other security in extending credit to patients; however, it routinely obtains assignment of patients' benefits under their health insurance policies. The mix of accounts receivable from patients and third-party payors at December 31, 2004 approximated the following: Medicare, 7%; Medicaid, 19%; commercial insurance and other payors, including health maintenance organizations, 74%.

# NOTE 2

# STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

# A. Budgetary Data

The Department of Budget is responsible by County Charter for the internal formulation of the budget and for its execution. The Department also assists the County Executive in duties relating to formulation of the budget and presentation to the Board of Legislators.

The County follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) Budget formulation commences in August of each year with the submission of expenditure requirements for the next fiscal year by the administrative head of each department in the County.
- b) The departmental estimates are reviewed and modified by the Department of Budget and the County Executive. The County Executive's proposed budget is published and is then presented to the Board of Legislators by November 15th.
- Subsequent to November 15th, the Board's Committee on Budget and Appropriations holds various public

- hearings and makes recommendations to amend the budget. The budget is adopted no later than December 27th.
- d) Formal budgetary integration is employed during the year as a management control device for General and certain Special Revenue funds.
- e) Budgets for General and certain Special Revenue funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. Annual budgets are not adopted for Internal Service or Grants funds.
- f) Legal budgetary control is maintained at the departmental level. Transfers between appropriation accounts, at the department level, require approval by the Board of Legislators. Any modification to appropriations resulting from increases in revenue estimates or appropriations also requires a majority vote by the Board.
- g) Appropriations in General and certain Special Revenue funds lapse at the end of the fiscal year, except that outstanding encumbrances are reappropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted or as amended by the Board of Legislators. Individual amendments for the current year were not material in relation to the original appropriations which were amended.

# **B.** Property Tax Limitation

The amount that may be raised by the County-wide tax levy on real estate in any fiscal year for purposes other than for debt service on County indebtedness is limited to one and one-half percentum (subject to increase up to two percentum by State legislative enactment) of the average full valuation of taxable real estate of the County. In accordance with this definition, the maximum which could have been raised in 2004 was \$1,365,022,102, which exceeded the actual levy by \$885,714,272.

# C. Change in Accounting Principle — WTASC

GASB Technical Bulletin No. 2004-1 clarified certain asset recognition criteria. The GASB has promulgated that tobacco settlement revenues (TSR's) should only be recognized when the event giving rise to recognition (i.e. the shipment of cigarettes) occurs. Therefore, future TSR's are no longer to be reported as assets until such events occur. Pursuant to this technical bulletin, the WTASC has determined that the amount recorded as tobacco rights assets totaling \$115,253,463 as of January 1, 2004 should not have been reported. Accordingly, the net assets of the WTASC as of January 1, 2004 have been restated for the effect of this change, resulting in a deficit of \$107,215,229 at December 31, 2004.

# **DETAILED NOTES ON ALL FUNDS**

# A. Assets

#### **Investments**

Details of the County's investment portfolio by fund/component unit, as of December 31, 2004 were:

Fund/Component Unit	 Corporate Securities	Repurchase Agreements	U.S. Treasury Obligations	 Fair Value
General Fund	\$ _	\$ 	\$ 42,876,822	\$ 42,876,822
Sewer Districts Fund Special Revenue Funds	_	41,500,000 68,500,000	27,100,000 —	27,100,000
Capital Projects Fund	_	_	21,238,291	21,238,291
Internal Service Funds		15,000,000	50,176,875	 50,176,875
	_	125,000,000	141,391,988	141,391,988
Fiduciary Fund	 2,910,383	_	35,063,672	37,974,055
Total	\$ 2,910,383	\$ 125,000,000	\$ 176,455,660	\$ 179,366,043

The repurchase agreements are collateralized by the underlying investment and are held by the County's or component unit's agent, a third party financial institution, in the County's or component unit's name. The U.S. Treasury Obligations are insured or registered and are held by the County's agent, a third party financial institution, in the County's name.

The Agency investments of the primary government of \$62,096,595 consist of investments in U.S. Treasury obligations and commercial stocks and bonds of \$37,974,055 and deposits of \$24,122,540. Of the total restricted investments, \$54,749,212 are New York City Watershed Program funds, which are restricted to fund projects that will improve water quality east of the Hudson River Watershed area and \$5,112,383 is restricted to operate the Patterson Estate Property.

Investments of WTASC at December 31, 2004 consisted of the following:

U.S. Treasury obligations, due in January, 2005 at cost, which approximates fair value \$2,115,129

# **Due From/To Other Funds**

The balances reflected as due from/to other funds at December 31, 2004 were as follows:

	Due	Due
	From	To
General Fund	\$ —	\$ 51,616,212
Sewer Districts Fund	3,042,151	_
Capital Projects Fund	_	15,220,671
Non Major Governmental Funds	10,465,024	_
Health Insurance Fund	3,367,358	_
Workers' Compensation Reserve Fund	1,177,351	_
Insurance Casualty Reserve Fund	_	434,741
New York State Retirement Reserve Fund	49,219,740	
	<u>\$ 67,271,624</u>	\$ 67,271,624

The outstanding balances between funds result mainly from the time lag between the dates that; 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

# B. Assets Limited As To Use

WTASC assets limited as to use at December 31, 2004 consisted of the following:

U.S. Treasury obligations, due in January 2005 at cost, which approximates fair value	\$ 12,880,515
Money market mutual fund	
which approximates fair value	 10,349,714
	\$ 23,230,229

WCHCC assets limited as to use at December 31, 2004 consisted of the following:

Restricted: The Westchester Medical Center Foundation, Inc. The Children's Hospital Foundation at WMC, Inc. Donor restricted	\$ 4,422,916 7,896,837 34,132
	 12,353,885
Under debt agreements (restricted): Debt Service Reserve Funds Capital Projects Fund	20,865,637 35,317,802
	56,183,439
Self-insurance fund (6N and 6J funds, and offshore insurance captive)	28,317,943
	\$ 96,855,267

The Corporation's investments generally are reported at fair value. At December 31, 2004, the composition of assets restricted as to use consisted of the following:

Cash and cash equivalents	\$ 33,545,583
United States government agency securities	20,675,044
Corporate bonds	20,142,246
Due from the County	17,558,510
Other	 4,933,884
	\$ 96,855,267

"Other" primarily consists of accrued interest receivable and pledges receivable. WCHCC's assets restricted as to use reported under debt agreements represent insured or registered funds, or securities held by WCHCC or its agent in WCHCC's name.

# C. Capital Assets

Changes in the Primary Government's capital assets are as follows:

Class	Balance January 1, 2004	Additions (Transfers)	Balance December 31, 2004
Governmental Activities:			
Capital Assets, not being depreciated:			
Land	\$ 186,916,901	\$ 29,790,068	\$ 216,706,969
Construction-in-progress	168,997,290	(56,760,796)	112,236,494
Total Capital Assets, not being			
depreciated	<u>\$ 355,914,191</u>	<u>\$ (26,970,728)</u>	\$ 328,943,463
Capital Assets, being depreciated:			
Buildings	550,248,632	63,131,109	613,379,741
Equipment	162,817,318	19,145,661	181,962,979
Infrastructure	1,176,641,390	58,752,029	1,235,393,419
Total Capital Assets, being depreciated	1,889,707,340	141,028,799	2,030,736,139
Less Accumulated Depreciation for:			
Buildings	114,856,958	14,663,915	129,520,873
Equipment	61,775,265	13,183,418	74,958,683
Infrastructure	268,406,991	26,469,783	294,876,774
Total Accumulated Depreciation	445,039,214	54,317,116	499,356,330
Total Capital Assets, being depreciated, net	1,444,668,126	86,711,683	1,531,379,809
Governmental Activities Capital Assets, net	<u>\$ 1,800,582,317</u>	<u>\$ 59,740,955</u>	<u>\$1,860,323,272</u>

Depreciation expense was charged to the Primary Government's functions and programs as follows:

Governmental Activities:	
General Government	\$ 8,225,028
Education	2,305,526
Public Safety	8,318,707
Health Services	888,381
Transportation	11,555,018
Economic Assistance	1,195,000
Culture and Recreation	3,760,281
Home and Community Services	 18,069,175
Total Depreciation Expense — Governmental Activities	\$ 54.317.116

# D. Capital Assets — Component Units

Changes in Westchester County Health Care Corporation's (WCHCC component unit) capital assets are as follows:

Class	Balance January 1, 2004	Net Additions/ (Deductions)	Balance December 31, 2004
Capital Assets Not Being Depreciated: Construction in Progress	\$ 125,924,811	\$ (124,928,043)	\$ 996,768
Capital Assets Being Depreciated: Land Improvements Buildings Equipment	5,538,418 184,232,386 172,898,006	2,689,567 132,905,169 16,291,224	8,227,985 317,137,555 189,189,230
Total Capital Assets Being Depreciated	362,668,810	151,885,960	514,554,770
Less Accumulated Depreciation and adjustments for:			
Land Buildings Equipment	5,225,479 104,653,543 	242,294 4,017,315 12,201,699	5,467,773 108,670,858 145,641,783
	243,319,106	16,461,308	259,780,414
WCHCC Capital Assets Being Depreciated, Net	119,349,704	135,424,652	254,774,356
WCHCC Capital Assets, Net	<u>\$ 245,274,515</u>	<u>\$ 10,496,609</u>	<u>\$ 255,771,124</u>

The decrease in Construction in progress mainly relates to the building of a Children's Hospital and Trauma Center, which opened in 2004.

During 2004, an impairment analysis was performed on WCHCC's capital assets in accordance with FASB Statement No. 144, accounting for impairment or disposal of long-lived assets and for long-lived assets to be disposed of. The fair value of WCHCC's capital assets was less than their carrying value. The carrying value of the capital assets was reduced to fair market value. This resulted in an impairment loss of \$208,863 in land and land improvements, \$12,980,401 in buildings and building improvements and \$2,103,142 in equipment, totaling \$15,292,406. These amounts are included in the net additions of these asset classes.

Changes in the Community College's (component unit) capital assets are as follows:

Class	Balance September 1, 2003	Balance August 31, 2004		
Capital Assets, being depreciated: Equipment	\$ 15,632,924	\$ 609,539	\$ 16,242,463	
Total Accumulated Depreciation	15,308,733	259,272	15,568,005	
Community College Capital Assets, net	<u>\$ 324,191</u>	<u>\$ 350,267</u>	<u>\$ 674,458</u>	

Westchester County Industrial Development Agency has land as its only capital asset, which is valued at \$1,100,000.

# E. Accounts Payable and Accrued Expenses

Accounts Payable and Accrued Expenses at December 31, 2004 were as follows:

	Co	ounty-wide
Payroll and employee benefits Other	\$	1,127,785 302,959,979
Total Accounts Payable and Accrued Expenses	\$	304,087,764

# F. Unpaid Claim Liabilities

The Internal Service Funds reflect health benefit liabilities, workers' compensation benefit liabilities and general liability claims. The Health Insurance Fund estimates are accrued based on actuarial computations. The Insurance Reserve and Workers' Compensation Reserve funds establish claim liabilities based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claims liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience. In addition, the County has accrued pre-1998 open claims, which had been transferred to Westchester County Health Care Corporation as part of the transfer of the County's Department of Hospitals to the Corporation. The County was a named defendant in those cases.

Claim liabilities, excluding WCHCC claims, at December 31, 2004 are reported at their present value using an expected future investment rate of return of 7% for the Insurance Reserve Fund and 4% for the Workers' Compensation Reserve Fund. Adjustments to claim liabilities are charged or credited to expense in the periods in which they are made. An analysis of the activity of unpaid claim liabilities is as follows:

<u>Fiscal 2004</u>	Health Insurance	_	Insurance Reserve		Workers' Compensation		
Unpaid claims - Beginning of Year	\$ 11,365,881	\$	43,651,297	\$	11,854,567		
Incurred claims including IBNR's	97,973,184		15,020,527		6,632,881		
Claims paid	(97,152,311)		(7,376,934)		(4,663,001)		
Unpaid claims - End of Year	<u>\$ 12,186,754</u>	\$	51,294,890	\$	13,824,447		
		Insurance Reserve					
<u>Fiscal 2003</u>	Health Insurance	]			Workers'		
Fiscal 2003 Unpaid claims - Beginning of Year		\$					
	Insurance		Reserve	Co	ompensation _		
Unpaid claims - Beginning of Year	Insurance \$ 15,164,555		<b>Reserve</b> 28,276,117	Co	12,295,673		

The above amounts have been reflected in Accounts Payable and Accrued Liabilities in the Statement of Net Assets.

# **Self-Insurance Liability**

(a) Pursuant to Article 12 of the Transition Agreement between the County and WCHCC, the County transferred a portion of the assets in the County's 6-n Self-Insurance Reserve Fund (renamed the Self-Insured Retention Trust by WCHCC) to WCHCC and WCHCC contracted to indemnify the County for the corresponding professional liability claims arising out of incidents involving hospital operations that occurred prior to January 1, 1998, when WCHCC became a public benefit corporation.

As part of WCHCC's professional self-insurance program, WCHCC obtains an annual actuarial valuation to determine its self-insurance professional liabilities arising from pre-1998 hospital operations, including amounts for claims incurred but not reported. Such valuation is based on WCHCC's specific and industry-wide data.

The following represents information as it relates to the professional self-insurance plan as of December 31:

	2004	2003
Gross self-insurance liability	\$ 15,185,724	16,550,520

As of December 31, 2004 and 2003, WCHCC did not discount the professional liability as WCHCC expects to pay out the liability in the next two years.

(b) Pursuant to Article 11 of the Transition Agreement between the County and WCHCC, the County transferred a portion of the assets in the County's 6-j Self–Insurance Reserve Fund (renamed the Workers' Compensation Reserve Trust by WCHCC) to WCHCC and WCHCC contracted to indemnify the County for the corresponding workers' compensation liability claims arising out of incidents involving hospital operations that occurred prior to January 1, 1998, when WCHCC became a public benefit corporation.

WCHCC's workers' compensation liability consists of a self-insurance fund and coverage from a commercial insurance carrier under a claims-made basis. During the period June 1, 1999 through May 31, 2002, excess insurance coverage was purchased that attached at \$250,000 per occurrence with \$5,000,000 in annual aggregate coverage. Prior to June 1, 1999 and after June 1, 2002, WCHCC did not purchase excess insurance. As part of WCHCC's workers' compensation self-insurance plan, WCHCC obtains an annual actuarial valuation to determine self-insurance liabilities, including amounts for claims incurred but not reported. Such valuation is based on WCHCC's specific and industry-wide data.

The following represents information as it relates to the workers' compensation self-insurance plan as of December 31:

	2004	2003
Gross self-insurance liability	\$ 19,670,909	19,712,962
Present value of self-insurance liability Discount factor	16,738,338 4.5%	16,752,764 4.5%

(c) Effective January 1, 1998, WCHCC commenced operations of WCHCC Bermuda, a captive insurance company. WCHCC Bermuda has provided the Hospital professional liability insurance (HPL) and general liability insurance (GL) for WCHCC since January 1, 1998 and has reinsured the physicians and surgeons professional liability (PPL), provided through a New York State admitted carrier, for the period from January 1, 1998 through December 31, 2004. As of January 1, 2005, WCHCC Bermuda insures WCHCC for HPL, PPL, and GL directly on a claims-made basis.

WCHCC Bermuda has provided HPL and GL coverage on a claims-made basis for the Medical Center and the Center for claims incurred subsequent to December 31, 1997. These policies are written directly by WCHCC Bermuda on an annual basis, with HPL coverage ranging from \$1 million per occurrence and \$3 million aggregate in 1998 to \$5 million each and every claim for 2003 and 2004 with no aggregate limit. WCHCC Bermuda has provided GL coverage with a combined single limit of \$1 million per claim from January 1, 1998 through December 31, 2004.

PPL has been provided by a New York State admitted carrier, National Union Fire Insurance Company, Inc., an affiliate of American International Group, Inc. (AIG), since January 1, 1998 for all participating physicians with privileges at the Medical Center (currently approximately 285). Beginning in 1998 the PPL insurance provided each physician coverage of \$1 million per claim and \$3 million in the which subsequently increased aggregate \$1.3 million per claim and \$3.9 million in the aggregate in 2002. WCHCC Bermuda reinsures National Union Fire Insurance Company, Inc. on a claims-made basis with respect to PPL. In 2004 and 2003, WCHCC Bermuda reinsured AIG for the first \$900,000 of each claim and the first \$300,000 in excess of \$1,000,000. WCHCC also has an excess liability insurance with a per occurrence and aggregate limit of \$25 million. The excess liability insurance policy attaches above the HPL and GL for the Medical Center and the Center and above the first layer of excess for each physician.

In addition, WCHCC Bermuda provided HPL insurance coverage, including coverage for employed physicians of Westchester-Ellenville with limits of \$1 million each occurrence and \$3 million in the

aggregate for 2004 and 2003 and \$100,000 for GL per occurrence and in the aggregate for 2004 and 2003.

WCHCC Bermuda also provides HPL coverage to Mid-Hudson and its physicians with limits of \$1 million each occurrence and \$3 million in the aggregate for 2004 and 2003 and \$100,000 for GL per occurrence and in the aggregate for 2004 and 2003.

Losses are recorded when a settlement is finalized and loss expenses are recorded when paid. Outstanding projected liabilities are composed of estimates of the ultimate case value (indemnity and expenses) established by an independent case adjuster (reserves), plus a provision for losses incurred, but not reported, based on the recommendations of an independent actuary using historical and industry data. WCHCC Bermuda's actuarial liabilities have been discounted at 4.5% in 2004 and 2003.

In the normal course of operations WCHCC Bermuda's bankers have issued letters of credit totaling \$11,697,000 as of both December 31, 2004 and 2003 in favor of ceding insurance companies, as security for WCHCC Bermuda's reinsurance obligations. At December 31, 2004 and 2003, cash and cash equivalents of WCHCC Bermuda totaling approximately \$25,834,000 and \$17,978,000, respectively, together with accrued interest thereon has been pledged as collateral for these letters of credit.

WCHCC Bermuda is required by its license to maintain capital and surplus greater than a minimum statutory amount determined as the greater of a percentage of outstanding losses or a given fraction of net written premiums. At December 31, 2004 and 2003, WCHCC Bermuda is required to maintain a minimum statutory capital and surplus of \$6,075,231 and \$5,177,092, respectively. As of December 31, 2004 and 2003, actual statutory capital and deficit is (\$8,742,406) and (\$5,682,516), respectively, which includes \$0 and \$4,350,000, respectively, of promissory notes provided by WCHCC for which WCHCC Bermuda had obtained permission from the Bermuda Supervisor of Insurance to treat as statutory capital. The promissory notes were non-interest bearing, unsecured, and matured on December 31, 2004. Consequently, WCHCC Bermuda is out of compliance with the terms of its license.

As a result of WCHCC Bermuda's failure to meet its solvency margin, the Bermuda Monetary Authority has the power to take certain corrective actions against WCHCC Bermuda. These powers include the ability to direct WCHCC Bermuda to effect further contracts of insurance, not to make investments of a specified class, not to declare or pay any dividends, not to enter into any specified transactions, and to transfer all assets to a specified bank. The Bermuda Monetary Authority has also requested that WCHCC Bermuda shall not, without the prior written approval, enter into any new or renewal insurance or reinsurance business other than which is currently provided to WCHCC and its affiliates as of July 20, 2004.

In April 2005, in part to address license compliance issues, WCHCC pledged \$34 million of the Medical Center's patient accounts receivable as security for the premiums owed by WCHCC to WCHCC Bermuda. Management has had discussions with the Bermuda Monetary Authority to determine if this security can be considered an admitted asset to allow WCHCC Bermuda to meet its minimum capital and surplus requirements. The ultimate outcome of this matter cannot presently be determined.

(d) The following is the activity of the self-insurance liability for the years ended December 31, 2004 and 2003:

	_	December 31, 2003 balance	Additions	Reductions	December 31, 2004 balance	Amounts due within one year
Workers' compensation self-insurance Malpractice self-insurance (pre-1998)	\$	16,752,764 16,550,520	1,802,396 1,369,197	(1,816,822) (2,733,993)	16,738,338 15,185,724	2,025,339 7,441,005
Malpractice self-insurance (1998-2004) Other self-insurance	_	56,703,248 4,140,000	16,951,945 1,553,000	(9,501,798) (2,168,000)	64,153,395 3,525,000	14,855,216 1,062,500
	\$	94,146,532	21,676,538	(16,220,613)	99,602,457	25,384,060
	_	December 31, 2002 balance	Additions	Reductions	December 31, 2003 balance	Amounts due within one year
Workers' compensation						
self-insurance Malpractice self-insurance (pre-1998) Malpractice self-insurance (1998-2004) Other self-insurance	\$	10,308,114 21,313,538 33,747,409	9,859,862 — 31,251,209 4,140,000	(3,415,212) (4,763,018) (8,295,370)	16,752,764 16,550,520 56,703,248 4,140,000	4,040,000 9,500,000 19,000,000 1,845,000

The malpractice self-insurance liabilities for the period 1998 to 2004 includes an actuarially determined liability recorded by WCHCC Bermuda on a claims-made basis and an actuarially determined liability accrued by the Medical Center for claims incurred by not reported. Such valuations are based on WCHCC's specific and industry-wide date and have been discounted at 4.5% at both December 31, 2004 and 2003.

(e) Professional and general liability claims have been asserted against WCHCC by various claimants. The claims are in various stages of processing and some may ultimately be brought to trial. The outcome of these actions cannot be predicted with certainty by management or by legal counsel to WCHCC or by the respective insurance companies handling such matters. There are known incidents that may result in the assertion of additional claims, and such other claims may arise. It is the opinion of management, in consultation with WCHCC's legal counsel, that the final disposition of such claims will not have a material adverse effect on WCHCC's financial position, results of operations, or liquidity.

# G. Short-Term Capital Financing

# **Bond Anticipation Notes Payable**

The following bond anticipation notes, issued by the New York State Environmental Facilities Corporation for accepted, eligible sewer projects for the purpose of sewer improvements, appear as obligations of the Capital Projects Fund and were outstanding at December 31, 2004:

Year of Original Issue	Maturity	Interest Rate	Balance January 1, 2004	New Issues	Redemptions	Balance December 31, 2004
2001	2004	_	\$ 5,046,800	\$ —	\$ 5,046,800	\$ —
2002	2005	_	72,653,200	_	52,053,200	20,600,000
2003	2006	_	11,300,000	_	3,300,000	8,000,000
2004	2007	_	_	2,800,000	_	2,800,000
			\$ 89,000,000	\$ 2,800,000	\$ 60,400,000	\$ 31,400,000

These notes were issued at no interest cost.

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

# H. Pension Plans

The primary government and certain component units participate in the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS) (Systems).

These Systems are cost-sharing multiple-employer defined benefit pension plans. The Systems provide retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Systems. That report may be obtained by writing to the New York State and Local Employees' Retirement System, 110 State Street, Albany, New York 12224.

Funding Policy - The Systems are non-contributory, except for employees who joined ERS after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Contributions are certified by the State Comptroller and expressed as a percentage of members' salary. Contribution rates are actuarially determined and based upon membership tier and plan. Contribution rates for the plan year ended March 31, 2005 are as follows:

	Tier	
ERS	1	17.3%-19%
	2	14.8%-26.2%
	3	11.5%-11.6%
	4	11.5%-16.8%
PFRS	1	18.9%-20.5%
	2	15.2%

Contributions payable or made to the Systems for the current and two preceding years were as follows:

		PFRS		
	Primary Government	College	WCHCC_	Primary Government
2004	\$ 39,120,413	\$1,465,520	\$ 19,741,000	\$3,593,892
2003	15,143,307	581,960	8,032,000	1,176,384
2002	4,344,484	265,428	2,208,000	30,237

These contributions were equal to 100% of the actuarially required contributions for each respective year.

# **College Pension Program**

The College, in addition to ERS, participates in the New York State Teachers' Retirement System (TRS) and the Teachers' Insurance and Annuity Association - College Retirement Equities Fund (TIAA-CREF). TRS is a cost-sharing multiple-employer defined benefit pension plan.

TRS provides retirement, disability and death benefits to plan members. Obligations of employers and employees to contribute and benefits to employees are governed by Education Law. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395.

Funding Policy - TRS is non-contributory except for employees who joined the System after July 27, 1976 and have less than ten years of service, who contribute 3% of their salary. Pursuant to Article 11 of Education Law, contributions are established annually for TRS by the New York State Teachers' Retirement Board. Contribution rates are actuarially determined and based upon membership tier and plan. Contributions consist of a regular pension contribution. Contribution rates for the plan year ended June 30, 2004 are as follows:

Tiers	Regular
1-4	2.52

Contributions made to the System for the current and two preceding years were as follows:

	TRS	
2004	\$ 95,667	
2003	81,435	
2002	273,776	

These contributions were equal to 100% of the actuarially required contributions for each respective fiscal year.

TIAA/CREF is an optional retirement program, designated by the trustees of the State University of New York, which has been made available by the College to eligible employees. This System is a privately operated defined contribution retirement plan. The College assumes no liability for the financial status of TIAA/CREF members' accounts other than payment of contributions. Participation eligibility as well as contributory and non-contributory requirements are established by the New York State Retirement and Social Security Law. Benefits are determined by the amount of individual accumulations and the retirement income option selected.

All benefits are fully vested after thirteen months of participation in TIAA/CREF. New York State Education Law establishes the contribution rate for each employee electing this optional retirement program. TIAA/CREF is non-contributory, except for employees who joined after July 1, 1976 and have less than ten years of service, who contribute 3% of their salary. TIAA/CREF allows members to make extra payments at any time. These extra payments are not matched by the College. It is the policy of the College to fund pension costs as incurred. For the plan year ended August 31, 2004, the College incurred \$2,339,633 in pension costs under this Plan.

### WCHCC—Pension Program

Substantially all of WCHCC's employees are covered by retirement plans of the New York State and Local Employees' Retirement System (the System). The System is a cost-sharing, multiple public employer retirement systems. Obligations of employers and employees contributing to, and benefiting employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). The System offers a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits, and optional methods of benefit payments. All benefits generally vest after five years of credited service.

The NYSRSSL provides that all participating employers in each system are jointly and severally liable for any actuarially unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-

time employees, participate in the System. The System is noncontributory except for employees who joined the System after July 27, 1976; such employees contribute 3% of their salary for the first ten years of their service. Charges from the System cover April 1 to March 31 of the year in which the payment is made, which is December 15 of each year.

WCHCC's annual pension cost amounted to approximately \$19,741,000 in 2004, based on a percentage

(which varies with length of service) of the salaries of covered employees.

# I. Long-term Liabilities

The following table summarizes changes in the County's long-term indebtedness for the year ended December 31, 2004:

	Balance January 1, 2004		New Issues/ Additions	D	efeasance or Payments	 Balance December 31, 2004	Oue Within One Year
Bonds Payable	\$ 629,780,868	\$	122,831,522	\$	70,359,077	\$ 682,253,313	\$ 74,506,640
Add Deferred amounts on Refunding	2,006,191 631,787,059	_	<u> </u>		100,310 70,459,387	 1,905,881 684,159,194	 100,310 74,606,950
Note Payable	11,690,000		_		2,340,000	9,350,000	2,340,000
Compensated Absences	24,600,000		4,195,000		2,460,000	26,335,000	2,633,500
Landfill Post-Closure Costs	32,785,607		_		645,091	32,140,516	672,805
Capital Lease Payable	132,541,623		1,127,787		5,200,000	 128,469,410	5,410,000
	\$ 833,404,289	\$	128,154,309	\$	81,104,478	\$ 880,454,120	\$ 85,663,255

# **Bonds and Note Payable**

Bonds payable at December 31, 2004 are comprised of the following individual issues:

\$83,140,000—1985 Bonds, due in December 2005; interest at 7.10%	\$ 510,000
\$32,215,000—1986 Bonds, due in annual installments each December as follows:, \$625,000 in 2005 and 2006; interest at 5.60%	1,250,000
\$23,185,000—1987 Bonds, due in annual installments each December as follows: \$380,000 in 2005 through 2007; interest at 6.80%	1,140,000
\$35,700,000—1988 Bonds, due in annual installments each November as follows: \$1,225,000 in 2005 through 2008; interest at 6.70%	4,900,000
\$96,600,000—1989 Bonds, due in annual installments each November as follows: \$3,657,000 in 2005, \$3,627,000 in 2006 and 2007 and \$3,537,000 in 2008 and 2009; interest at rates from 6.625% to 6.70%, depending upon maturity	17,985,000
\$75,000,000—1990 Series A Bonds, due in annual installments each February as follows: \$3,283,000 in 2005, \$2,300,000 in 2006 through 2009 and \$2,290,000 in 2010; interest at rates from 6.70% to 6.75%, depending upon maturity	14,773,000
\$23,500,000—1990 Series B Bonds, due in annual installments each May as follows: \$1,000,000 in 2005, \$890,000 in 2006, \$790,000 in 2007 through 2009 and \$780,000 in 2010; interest at 6.60%	5,040,000

\$48,025,000—1991 Series A Bonds for the partial advance refunding of the County's 1989 and 1990 Series A General Obligation Bonds, due in annual installments each September as follows: \$2,235,000 in 2005 through 2009, \$1,925,000 in 2010 and \$1,910,000 in 2011; interest at rates from 2.38% to 4.34%, depending upon maturity	15,010,000
\$63,635,000—1991 Series B Bonds, due in annual installments each September as follows: \$1,897,000 in 2005 and 2006, \$1,275,000 in 2007 and 2008, \$1,190,000 in 2009 and \$1,195,000 in 2010 and 2011; interest at 5.75%	9,924,000
\$53,000,000—1992 Series B Bonds, due in annual installments each December as follows: \$4,000 in 2005 and 2006; interest at 5.50%	8,000
\$39,150,000—1993 Series A Bonds, due in annual installments each December as follows: \$1,792,000 in 2005, \$1,782,000 in 2006, \$1,692,000 in 2007, \$1,370,000 in 2008 through 2010, \$870,000 in 2011 and \$865,000 in 2012; interest at 5.30%,	11,111,000
\$41,687,402—1994 Series A Bonds, due in annual installments each November as follows: \$285,284 in 2005, \$368,041 in 2006, \$252,941 in 2007, \$317,990 in 2008, \$294,767 in 2009, \$250,617 in 2010, \$233,167 in 2011, \$216,714 in 2012, \$182,700 in 2013 and \$171,211 in 2014; interest at rates from 5.95% to 6.60%, depending upon maturity	2,573,432
\$62,450,000—1995 Series A Bonds, due in annual installments each December as follows \$2,094,000 in 2005, and \$552,000 in 2015; interest at rates from 5.00% to 5.375%, depending upon maturity	2,646,000
\$9,995,000—1995 Series B Bonds, due in annual installments each December as follows: \$535,000 in 2005, \$500,000 in 2006 through 2010 and \$420,000 in 2011 through 2015; interest at rates from 5.00% to 5.375%, depending upon maturity.	5,135,000
\$59,505,000—1996 Bonds, due in annual installments each November as follows: \$1,851,000 in 2005, \$1,751,000 in 2006, \$669,000 in 2014 and 2015, and \$589,000 in 2016; interest at rates from 4.70% to 4.75%, depending upon maturity.	5,529,000
\$20,510,000—1997 Series A Bonds, due in annual installments each December as follows: \$840,000 in 2005 through 2016; interest at rates from 4.80% to 5.65%, depending upon maturity	10,080,000
\$1,455,000—1997 Series B Bonds, due in annual installments each June as follows: \$80,000 in 2005, \$85,000 in 2006 and 2007, \$90,000 in 2008 through 2010, \$95,000 in 2011 and 2012, \$100,000 in 2013 and \$105,000 in 2014; interest at rates from 4.60% to 5.30%, depending upon maturity	915,000
\$13,970,000—1997 Series C Bonds, due in annual installments each December as follows: \$775,000 in 2005, \$760,000 in 2006, \$750,000 in 2007, \$730,000 in 2008, \$710,000 in 2009, \$700,000 in 2010, \$675,000 in 2011, \$650,000 in 2012, \$490,000 in 2013, \$350,000 in 2014 and \$340,000 in 2015; interest at rates from 4.60% to 5.30%, depending upon maturity	6,930,000
\$82,980,000—1997 Series D Bonds, due in annual installments each November as follows: \$2,410,000 in 2005, \$2,385,000 in 2006, \$2,176,000 in 2007, \$1,018,000 in 2014, \$993,000 in 2015, \$980,000 in 2016 and \$865,000 in 2017; interest at 4,6250/	10.927.000
interest at 4.625%	10,827,000

\$56,375,000—1998 Series A Bonds, due in annual installments each November as follows: \$3,190,000 in 2005, \$3,045,000 in 2006, \$3,040,000 in 2007, \$2,510,000 in 2008, \$1,750,000 in 2009, \$1,205,000 in 2014 and 2015, \$1,200,000 in 2016, \$1,120,000 in 2017 and \$1,115,000 in 2018; interest at rates from 4.00% to 4.50%, depending upon maturity	19,380,000
\$74,240,000—1998 Series B Refunding Bonds, due in annual installments each November as follows: \$5,435,024 in 2005, \$4,890,024 in 2006, \$3,081,223 in 2007, \$2,211,223 in 2008, \$2,180,023 in 2009, \$2,010,023 in 2010, \$1,985,000 in 2011 and \$1,660,000 in 2012; interest at rates from 4.00% to 4.50%, depending upon maturity	23,452,540
\$55,480,000—1999 Bonds, due in annual installments each November as follows: \$2,780,000 in 2005, \$2,640,000 in 2006 and 2007, \$2,425,000 in 2008, \$2,175,000 in 2009, \$1,060,000 in 2017, \$1,030,000 in 2018, and \$1,010,000 in 2019; interest at rates from 5.00% to 5.25%, depending upon maturity	15,760,000
\$2,200,000—2000 Series A Bonds, due in annual installments each December as follows: \$110,000 in 2005 through 2019; interest at rates from 4.98% to 5.96%, depending upon maturity	1,650,000
\$7,485,000—2000 Series B Bonds, due in annual installments each July as follows: \$395,000 in 2005, \$390,000 in 2006 through 2015, \$365,000 in 2016 through 2018, \$355,000 in 2019 and \$140,000 in 2020; interest at rates from 4.802% to 5.742%, depending upon maturity	5,885,000
\$46,560,000—2000 Series C Bonds, due in annual installments each November as follows: \$3,540,000 in 2005, \$2,465,000 in 2006, \$2,355,000 in 2007, \$2,225,000 in 2008, \$2,155,000 in 2009, \$2,030,000 in 2010, \$1,750,000 in 2011, \$975,000 in 2016 and 2017, \$835,000 in 2018, \$590,000 in 2019 and \$525,000 in 2020; interest at rates from 4.75% to 5.00%, depending upon maturity	20,420,000
\$5,986,860—2001 Series A Bonds, due in annual installments each November as follows: \$300,000 in 2005 through 2015 and \$295,000 in 2016 through 2020; interest at rates from 3.73% to 5.13%, depending upon maturity	4,775,000
\$1,413,940—2001 Series B Bonds, due in annual installments each November as follows: \$100,000 in 2005 and 2006, \$95,000 in 2007 and 2008, \$90,000 in 2009, \$85,000 in 2010, \$80,000 in 2011 through 2013 and \$70,000 in 2014 through 2016; interest at rates from 3.514% to 4.894%, depending upon maturity	1,015,000
\$8,089,638—2001 Series C Bonds, due in annual installments each November as follows: \$540,000 in 2005, \$530,000 in 2006, \$515,000 in 2007, \$500,000 in 2008, \$490,000 in 2009, \$470,000 in 2010, \$465,000 in 2011, \$445,000 in 2012, \$405,000 in 2013, \$395,000 in 2014, \$390,000 in 2015, \$385,000 in 2016 and \$380,000 in 2017; interest at rates from 3.514% to 4.954%, depending upon maturity	5,910,000
\$377,955—2001 Series D Bonds, due in annual installments each May as follows: \$15,000 in 2005 and 2006, \$20,000 in 2007 through 2012, \$25,000 in 2013 through 2017 and \$30,000 in 2018 and 2019; interest at rates from 3.514% to 5.104%, depending upon maturity	335,000
\$2,925,237—2001 Series E Bonds, due in annual installments each November as follows: \$150,000 in 2005 through 2011, \$145,000 in 2012 through 2016 and \$140,000 in 2017 through 2020; interest at rates from 3.514% to 5.514%, depending upon maturity	2,335,000
	_,,,,,,,,,,

\$77,625,000—2001 Series F Bonds, due in annual installments each November as follows:, \$5,105,000 in 2005 and 2006, \$4,100,000 in 2007, \$3,940,000 in 2008 through 2011, \$3,640,000 in 2012, \$3,630,000 in 2013, \$3,560,000 in 2014, \$3,070,000 in 2015 and 2016, \$2,035,000 in 2017, \$2,025,000 in 2018 and 2019, and \$1,415,000 in 2020 and 2021; interest at rates from 3.25% to 4.50%,	
depending upon maturity	55,955,000 1,702,532
\$8,900,000—2002 Series B Bonds, due in annual installments each October as follows: \$445,000 in 2005 through 2021; interest at rates of 2.722% to 4.982%, depending upon maturity	7,565,000
\$22,330,800—2002 Series C Bonds, due in annual installments each October as follows: \$1,100,800 in 2005, \$1,125,000 in 2006 through 2008, \$1,120,000 in 2009 through 2012, \$1,115,000 in 2013 and 2014, \$1,110,000 in 2015 through 2020, and \$1,100,000 in 2021; interest rates of 2.504% to 5.004%, depending upon maturity	18,945,800
\$99,515,000—2002 Series E Bonds, due in annual installments each December as follows: \$7,600,000 in 2005, \$7,520,000 in 2006, \$7,465,000 in 2007, \$5,605,000 in 2008, \$5,580,000 in 2009 and 2010, \$5,430,000 in 2011, \$5,410,000 in 2012, \$5,150,000 in 2013, \$5,130,000 in 2014, \$5,035,000 in 2015, \$4,840,000 in 2016, \$4,830,000 in 2017, \$3,420,000 in 2018, \$3,360,000 in 2019, and \$565,000 in 2020 through 2022; interest at rates from 2.50% to 4.50%, depending upon maturity	83,650,000
\$19,835,000—2002 Series F Bonds, due in annual installments each December as follows: \$1,175,000 in 2005, \$1,210,000 in 2006, \$1,245,000 in 2007, \$1,285,000 in 2008, \$1,325,000 in 2009, \$1,370,000 in 2010, \$1,415,000 in 2011, \$1,465,000 in 2012, \$1,520,000 in 2013, \$1,575,000 in 2014, \$1,640,000 in 2015, \$1,700,000 in 2016, and \$1,770,000 in 2017; interest at rates from 3.00% to 4.25%, depending upon maturity.	18,695,000
\$38,454,487—2003 Series A Bonds, due in annual installments each January as follows: \$1,320,000 in 2005, \$1,289,487 in 2006, \$1,305,000 in 2007, \$1,300,000 in 2008 and 2009, \$1,295,000 in 2010 through 2012, \$1,290,000 in 2013 and 2014, \$1,285,000 in 2015 and 2016, \$1,280,000 in 2017 through 2022, \$1,270,000 in 2023 and 2024, \$1,265,000 in 2025 through 2029, \$1,260,000 in 2030 through 2032, and \$1,255,000 in 2033; interest at rates of 1.149% to 4.612%, depending upon maturity	37,129,487
\$43,770,000—2003 Series B Bonds, due in annual installments each December as follows: \$2,625,000 in 2005, \$2,675,000 in 2006, \$2,730,000 in 2007, \$2,785,000 in 2008, \$2,850,000 in 2009, \$2,925,000 in 2010, \$3,005,000 in 2011, \$3,100,000 in 2012, \$3,205,000 in 2013, \$3,315,000 in 2014, \$3,440,000 in 2015, \$3,565,000 in 2016, \$3,700,000 in 2017, and \$3,850,000 in 2018; interest at rates of 2.00% to 4.00%, depending upon maturity	43,770,000
\$6,230,000—2003 Series C Bonds, due in annual installments each December as follows: \$630,000 in 2005, \$645,000 in 2006, \$655,000 in 2007, \$670,000 in 2008, \$685,000 in 2009, \$705,000 in 2010, \$725,000 in 2011, \$745,000 in 2012, and \$770,000 in 2013; interest at rates of 2.00% to 3.50%, depending upon maturity.	6,230,000

\$60,790,000—2003 Series D Bonds, due in annual installments each November as follows: \$950,000 in 2005, \$2,750,000 in 2006, \$3,995,000 in 2007, \$5,015,000 in 2008, \$4,950,000 in 2009, \$8,635,000 in 2010, \$8,495,0000 in 2011, \$9,115,000 in 2012, \$7,555,000 in 2013, \$3,485,000 in 2014, \$2,570,000 in 2015, and \$1,060,000 in 2016; interest at rates of 2.00% to 5.00%, depending upon maturity	58,575,000
\$43,491,522—2004 Series A Bonds, due in annual installments each August as follows: \$1,525,000 in 2005 and 2006, \$1,471,522 in 2007, \$1,520,000 in 2008 through 2011, \$1,515,000 in 2012 through 2014, \$1,510,000 in 2015 and 2016, \$1,500,000 in 2017 through 2024, \$1,495,000 in 2025, \$1,485,000 in 2026, \$1,480,000 in 2027 through 2030, \$1,475,000 in 2031 through 2033; interest at rates of 1.581% to 5.150%, depending upon maturity	43,491,522
\$4,280,000—2004 Series B Bonds, due in annual installments each November as follows: \$335,000 in 2005, \$340,000 in 2006, \$345,000 in 2007, \$385,000 in 2008, \$495,000 in 2009, \$490,000 in 2010, \$480,000 in 2011, \$475,000 in 2012, \$470,000 in 2013, and \$465,000 in 2014; interest at rates of 5.00% to 5.50%, depending upon maturity	4,280,000
\$75,060,000—2004 Series C Bonds, due in annual installments each October as follows: \$9,530,000 in 2005, \$8,950,000 in 2006, \$8,775,000 in 2007, \$8,240,000 in 2008, \$7,895,000 in 2009, \$3,535,000 in 2010 through 2012, \$3,525,000 in 2013 and 2014, \$2,350,000 in 2015 and 2016, \$2,280,000 in 2017, \$2,110,000 in 2018, \$1,955,000 in 2019, \$630,000 in 2020, \$620,000 in 2021, \$585,000 in 2022 and 2023, and \$550,000 in 2024; interest at rates of 2.50% to 4.00%, depending upon maturity	75,060,000
Total Bonds	\$ 682,253,313
\$11,690,000—2003 Pension Bond Anticipation Note, due in annual installments each December as follows: \$2,340,000 in 2005 through 2006, and \$2,335,000 in 2007 and 2008; interest at 2.89%	\$ 9,350,000

The annual requirements to amortize all issued bond and note debt outstanding as of December 31, 2004, including interest payments of \$214,053,931 are as follows:

			Refuse			
		Sewer	Disposal	Water		
Year	General	Districts	District	Districts	Airport	
Ended	Fund	Fund	Fund	Fund	Fund	Total
2005	\$ 74,479,645	\$ 22,067,825	\$ 3,528,305	\$ 454,900	\$ 4,269,902	\$ 104,800,577
2006	68,889,302	20,945,581	3,392,440	454,505	3,913,978	97,595,806
2007	62,466,692	20,051,461	2,890,456	451,460	3,483,352	89,343,421
2008	55,113,367	19,427,558	2,905,040	441,664	3,211,178	81,098,807
2009	49,641,286	18,557,529	2,468,808	438,876	2,591,780	73,698,279
2010-2014	170,241,645	63,870,369	9,754,577	1,598,499	9,414,535	254,879,625
2015-2019	91,446,337	40,700,637	5,077,946	304,220	1,893,445	139,422,585
2020-2024	7,944,242	24,793,334	929,243	_	702,406	34,369,225
2025-2029	_	18,284,955	_	_	_	18,284,955
2030-2033		12,163,964				12,163,964
	\$ 580,222,516	\$ 260,863,213	\$ 30,946,815	\$ 4,144,124	\$ 29,480,576	\$ 905,657,244

# **Interest Expense**

Interest expenditures for Governmental Funds on a fund basis was as follows:

General Fund	\$ 16,917,910
Sewer Districts	6,596,471
Airport Fund	1,361,727
Water Districts	73,927
Refuse Disposal District	1,144,807
Grants	27,833
Total Non-Major Funds	2,608,294
Total Governmental Funds	26,122,675
Statement of Activities Reconciliation	2,732,001
Total Statement of Activities	<u>\$ 28,854,676</u>

The above general obligation bonds and note are direct obligations of the County for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the County.

# 2004B Delayed Delivery AMT Refunding Bonds

The County priced \$4,280,000 of delayed delivery bonds on December 23, 2003 to advance refund \$4,630,000 of the County's 1994 Series B AMT Bonds. The delayed delivery bonds closed on August 17, 2004. Upon closing, the bond proceeds (exclusive of costs) were placed into an irrevocable trust to provide for all future debt service payments on the refunded bonds. As of August 17, 2004, the County considers the 1994 Series B AMT Bonds to be defeased. Accordingly, as of that date, the trust account assets and liability for these bonds are not included in the County's financial statements. This delayed delivery advanced refunding has reduced the County's debt service by \$564,836 through December 2014 and will provide the County with a net present value savings of \$499,142.

#### **Prior Years Defeasance of Debt**

In prior years, the County has advance refunded various County bonds by placing the proceeds of the refunding bonds in irrevocable trusts to provide for all future debt service payments on the refunded bonds. The County considers these refunded bonds to be defeased. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. As of December 31, 2004, \$71,992,550 of refunded bonds outstanding is considered defeased.

# **Capital Lease Payable**

On October 28, 1998, the County entered into a 25-year lease agreement with the Dormitory Authority of the State of New York for renovation work at the County Courthouse and construction of an adjacent annex. The principal portion of the Courthouse lease has been capitalized in the Statement of Net Assets.

The terms of the lease provide for annual payments as follows:

2005	\$ 10,786,838
2006	10,785,438
2007	10,784,188
2008	10,783,938
2009	10,788,938
2010-2014	53,933,552
2015-2019	53,928,489
2020-2023	43,140,000
	204,931,381
Less amounts	
representing interest	76,461,971
Present Value of	
lease payments	<u>\$ 128,469,410</u>

Interest expense of \$5,524,838 was recorded in the Statement of Activities.

## **Compensated Absences**

The County, effective January 1, 1991, adopted a sick leave buy out plan for the managerial class of employees. The plan provides that, at the termination of their employment, these employees may receive payment of fifty percent of up to 240 days of their accumulated sick leave at prevailing pay rates. The collective bargaining agreement between the County and the Civil Service Employees Association provides that, effective January 1, 1992, any employee who is eligible for retirement and retires and has at least fifty sick leave days accumulated at retirement shall receive a full day's pay for one half of the accumulated days at the current rate of pay. However, in no event shall any employee receive more than 120 days of pay. Under the terms of the other existing collective bargaining agreements, the County is not obligated to pay accumulated sick leave upon separation of service. The value of the accumulated sick leave was approximately \$17,300,000 at December 31, 2004. The County is obligated to pay employees vacation pay up to a maximum of two years' accumulation. As a result, unpaid vacation days may range from zero to forty days per employee. The estimated vacation leave at December 31, 2004 was approximately \$9,035,000. This amount has been reflected in the Statement of Net Assets. Accumulated sick and vacation leave of the component units has been recorded as an expense, as the benefits accrue to the employees.

# **Landfill Post-Closure Costs**

State and Federal laws and regulations require the Refuse Disposal District to cover its Sprout Brook Ash Landfill and Croton Point Landfill as areas are filled. Current estimates for the costs to close and cover all areas at the landfill are \$12,113,282. The County anticipates funding this cost through the issuance of bonds. The estimated post-closure maintenance and monitoring functions will cost approximately \$32,140,516 over the years 2005 through 2037. The Refuse Disposal District

will fund the post-closure operating costs through tipping fees and tax levies.

# **Component Unit Debt**

# WTASC

WTASC issued bonds on December 22, 1999 to finance the purchase of the tobacco rights from the County and the related costs of issuance. The bonds were issued for \$103,504,558, net of original issue discount of \$56,595,442 (before amortization) and bear interest at rates ranging from 6.75% to 6.95%, depending on maturity. A schedule of rated maturities is as follows:

Year ending					
December 31,	Principal		Principal Interest		 Total
2005	\$	_	\$	4,220,438	\$ 4,220,438
2006		_		4,220,438	4,220,438
2007		_		4,220,438	4,220,438
2008		_		4,220,438	4,220,438
2009		_		4,220,438	4,220,438
2010 and thereafter		160,100,000	_	231,196,878	391,296,878
		160,100,000	\$	252,299,068	\$ 412,399,068
Unamortized Original					
Issue Discount		(26,016,422)			
	\$	134,083,578			

No required principal payments are due on the bonds until July 15, 2013. The bonds, however, are also subject to mandatory sinking fund redemption, to the extent of available collections. The planned principal payments in accordance with these mandatory sinking fund redemptions are as follows:

Year ending	
December 31,	 Amount
2010	\$ 3,145,000
2011	3,575,000
2012	3,830,000
2013	3,935,000
2014	4,325,000
2015 and thereafter	 141,290,000
	\$ 160,100,000

The above WTASC debt is an obligation of WTASC and is not County debt. This debt will be repaid from future tobacco revenues.

WCHCC

Long-term debt activity for the year ended December 31, 2004 was as follows:

	December 31, 2003 balance	 Additions	 Reductions	 December 31, 2004 balance	Amounts due within one year
Long-term debt:					
2000 Series Bonds	\$ 253,600,000	\$ _	\$ 2,000,000	\$ 251,600,000	\$ 3,000,000
2002 Series Bonds	4,870,000		235,000	4,635,000	240,000
Due to Westchester County	30,565,000		1,140,000	29,425,000	2,074,877
Other	1,720,135	 _	416,403	1,303,732	1,126,377
	\$ 290,755,135	\$ 	\$ 3,791,403	\$ 286,963,732	\$ 6,441,254

(a) In 2000, WCHCC participated in a bond offering dated November 1, 2000 relating to \$255,100,000 Westchester County Health Care Corporation Series 2000 Revenue Bonds consisting of \$113,240,000 Series 2000A Senior Lien with interest varying from 5.875% to 6%, \$91,310,000 Series 2000B Subordinate Lien (Westchester County Guaranteed) with interest varying from 5% to 5.75%, \$47,575,000 Series 2000C-1 Tax Exempt -Subordinate Lien (Westchester County Guaranteed) with interest varying from 5.0% to 5.375%, and \$2,975,000 PARS Series 2000C-2 Subordinate Lien (Westchester County Guaranteed). The proceeds of the Series 2000 Bonds, together with available funds, will be used to: (i) finance the construction of the Children's Hospital and Trauma Center and related projects at the Medical Center; (ii) refinance indebtedness of WCHCC to the County; (iii) finance certain routine capital projects at WCHCC facilities; (iv) reimburse WCHCC for costs incurred in the acquisition of an on-site parking facility, (v) fund, from the proceeds of the Series 2000 Senior Bonds, separate debt service reserve fund accounts for the Series 2000 Senior Bonds and Series 2000 Subordinate Bonds; and (vi) pay costs related to the issuance of the aforementioned bonds.

As security for payment of all obligations, WCHCC has granted a security interest in its gross receipts as well as pledged all funds and accounts established with respect to the Series 2000 Bonds, including the Debt Service Reserve Fund of \$20,142,000 as of December 31, 2004.

Under Section 6.13(a) of the Master Trust Indenture (MTI) between WCHCC and the Bank of New York as the Master Trustee, the section requires, among other things, that the Obligated Group, which is defined as the operating

units of Westchester County Health Care Corporation (the Medical Center and the Center), maintain a Long-Term Debt Service Coverage Ratio, tested on a semiannual basis in accordance with the provisions of the MTI, of at least 1.25 for the Series 2000 bonds.

WCHCC failed to maintain the required Long-Term Debt Service Coverage Ratio for the Obligated Group for the 12-month period ended June 30, 2002, and each subsequent measurement period through and including December 31, 2004. The MTI provides that, in the event of a failure to satisfy the required ratio, the Obligated Group shall: (i) prepare a scope of work for a consultant acceptable to the County and Master Trustee; (ii) retain a consultant acceptable to the County and the Master Trustee; (iii) require such consultant to commence work on a report to be delivered to the Obligated Group, the County, and the Master Trustee recommending changes with respect to the operation and management of the Obligated Group's facilities; and (iv) implement such consultant's recommendations in a timely manner. Management of WCHCC has received a legal opinion that the MTI further provides that in no event shall failure to satisfy the financial ratios required under Section 6.13(a) thereof constitute an Event of Default under the MTI.

A consultant acceptable to both the County and the Master Trustee was engaged by the Directors of WCHCC to provide recommended modifications to WCHCC's services, cost structure, staffing, and service delivery model.

The following is a schedule, by years, of future principal and interest payments on the Series 2000 Bonds as of December 31, 2004:

Year	Principal	Interest	Total
2005	\$ 3,000,000	\$ 14,165,184	\$ 17,165,184
2006	5,285,000	14,015,184	19,300,184
2007	6,390,000	13,750,934	20,140,934
2008	6,755,000	13,383,509	20,138,509
2009	7,110,000	13,028,871	20,138,871
2010-2014	41,800,000	58,900,644	100,700,644
2015-2019	51,020,000	46,562,450	97,582,450
2020-2024	50,025,000	32,709,300	82,734,300
2025-2029	64,845,000	16,512,156	81,357,156
2030	15,370,000	903,450	16,273,450
	\$ 251,600,000	\$ 223,931,682	\$ 475,531,682

Interest cost incurred on borrowed funds during the period of construction of capital assets is capitalized as a component of the costs of construction. During 2004, interest expense of approximately \$4,100,000 was capitalized and is included in capital assets. Such amount was reduced by investment earnings of approximately \$1,236,000 in 2004 from unexpended proceeds from related debt.

(b) In December 2002, WCHCC issued its Revenue Bonds (Series 2002 – Subordinate Lien) (Westchester County Guaranteed) (Series 2002 Bonds) in the amount of \$5,070,000, with interest varying from 2% to 5%, through a private placement. The proceeds of the Series 2002 Bonds will be used to finance and/or refinance a portion of the cost of some or all of the following facilities and purposes: (i) various information technology infrastructure projects; (ii) the design, installation, and reconstruction of various capital projects within the Center, the Medical Center, the

Behavioral Health Center, and the Bradhurst Pavilion; (iii) the construction of approximately 90 additional parking spaces at the Bradhurst Pavilion; (iv) design and construction to convert medical surgical beds to certified intensive care unit requirements; and (v) the acquisition and installation of fixed and moveable medical equipment, office, and other furnishings and computer and information systems, in connection with all of the foregoing.

As security for payment of all obligations, WCHCC has granted a security interest in its gross receipts, as well as pledged all funds and accounts established with respect to the Series 2002 Bonds, including the Debt Service Reserve Fund of \$443,000 as of December 31, 2004.

The following is a schedule by year of future principal and interest payments on the 2002 private placement bonds as of December 31, 2004:

Year	Principal			Interest		Total	
2005	\$	240,000	\$	193,269	\$	433,269	
2006	Ψ	245,000	Ψ	188,169	4	433,169	
2007		250,000		182,044		432,044	
2008		260,000		174,544		434,544	
2009		265,000		166,419		431,419	
2010-2014		1,170,000		618,584		1,788,584	
2015-2019		2,205,000		346,016		2,551,016	
	\$	4,635,000	\$	1,869,045	\$	6,504,045	

Interest expense relating to the Series 2002 Bonds was approximately \$230,000 in 2004.

- (a) In December 2002, the County issued General Obligation Serial Bonds 2002 Series F (WCHCC Capital Project Bonds) (2002 Series F Bonds) on behalf of WCHCC in the amount of \$19,835,000, with interest rates varying from 3.0% to 4.25%. The proceeds of the 2002 Series F Bonds will be used to provide funds to finance the cost or part of the following capital improvements: (i) the 2001 Information Technology Program; (ii) the 2001 Facilities Management Program; (iii) the 2002 Information Technology Program; (iv) the 2002 Facilities Management Program; (v) the 2002 Building Program Renovations; and (vi) the 2002 Taylor Care Center Improvements.
- (b) In December 2003, the County issued General Obligation Serial Bonds—Series C (WCHCC Capital Project Bonds) (2003 Series C Bonds) on behalf of WCHCC in the amount of \$6,230,000, with interest rates

varying from 2% to 3.5%. The proceeds of the 2003 Series C Bonds will be used to provide funds to finance the cost of various capital projects.

In December 2003, the County issued General Obligation Serial Bonds—Series B (2003 Series B Bonds) on behalf of WCHCC in the amount of \$4,500,000, with interest rates varying from 2% to 4%. The proceeds of the 2003 Series B Bonds were utilized to reimburse the County for expenses paid by the County to finance various settlements/judgments related to malpractice cases for which WCHCC is contractually bound to indemnify the County under the terms of the Transition Agreement.

The following is a schedule by year of future principal and interest payments due to the County as of December 31, 2004:

Year	Principal	Interest	Total
2005	\$ 2,074,877	\$ 983,245	\$ 3,058,122
2006	2,130,017	929,998	3,060,015
2007	2,180,672	875,297	3,055,969
2008	2,241,326	816,121	3,057,447
2009	2,303,009	752,363	3,055,372
2010-2014	11,888,698	2,607,377	14,496,075
2015-2018	6,606,401	581,445	7,187,846
	\$ 29,425,000	\$ 7,545,846	\$ 36,970,846

Interest Expense relating to the 2002 Series F Bonds issued by the County was approximately \$1,011,000 in 2004. Such amounts were reduced by investment earnings of approximately \$310,000 in 2004 from unexpended proceeds from related debt.

Note payable activity as of December 31, 2004 was as follows:

	January 1, 2004 balance	 Additions	Reductions	December 31, 2004 balance	Amounts due within one year
Note payable	\$ 84,900,000	\$ 	\$ (1,000,000)	\$ 83,900,000	\$ 83,900,000

(d) In accordance with Section 9.0 of the Transition Agreement with the County (see note 12), the County agrees to provide credit support in the form of a contract to provide subsidies for the purposes of obtaining commercial paper, letters of credit, revolving lines of credit, etc., or to otherwise provide a guarantee of WCHCC's repayment obligation. In 2001, WCHCC obtained access to \$75,000,000 in taxable commercial paper through Goldman Sachs. The outstanding balance as of December 31, 2004 was \$74,000,000, guaranteed by the County and had an interest rate of 2.35% as of December 31, 2004.

WCHCC also has a line of credit available with the Bank of New York guaranteed by the County with an interest rate of the Federal funds rate plus 0.29%, such rate being 1.97% as of December 31, 2004. The amount outstanding was \$9,900,000 as of December 31, 2004. The taxable commercial paper and line of credit mature on December 31, 2005. These amounts were issued to provide WCHCC with working capital.

# J. Operating Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without equivalent flows of assets in return. The interfund transfers reflected below have been reported as transfers.

Transfers Out	General	Sewer Districts	Capital Projects	Non-Major Governmental	Total
General	\$ —	\$ 176,050	\$ —	\$ 2,461,952	\$ 2,638,002
Sewer Districts	112,380	_	969,036	_	1,081,416
Capital Projects	2,758,400	3,324,541	_	2,050,564	8,133,505
Non-Major Governmental	14,230		768,175		782,405
	\$ 2,885,010	\$ 3,500,591	\$ 1,737,211	\$ 4,512,516	\$ 12,635,328

# K. Post Employment Health Care Benefits

In addition to providing pension benefits, the primary government and its College component unit provides certain health care benefits for retired employees. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the primary government and its College component unit may vary according to length of service. Substantially all employees may become eligible for those benefits if they reach normal retirement age while working for these entities. The cost of retiree health care benefits is recognized as an expenditure/expense as claims are paid. Expenditures/expenses for the primary government in 2004 aggregated \$32,974,830 paid on behalf of 3,709 retirees.

### WCHCC

WCHCC provides Other Postemployment Benefits (OPEB) that provide basic medical and hospitalization plan coverage to eligible retirees. Eligible retirees may only be covered under the indemnified plan of WCHCC. To qualify, retirees must: (i) have at least five (5) years of paid service with WCHCC (service prior to January 1, 1998 with the County counts towards the five-year requirement); and (ii) be eligible to receive a retirement allowance from a retirement system administered by the State of New York or one of its civil divisions. Individual coverage is provided to retirees at no cost. Retirees may

elect family coverage at a cost of 20% of the difference between the premium equivalent cost of family and individual coverage. Currently, 64% of the participants have elected individual coverage, with the full cost borne by WCHCC.

In accordance with governmental accounting standards, WCHCC finances these benefits on a pay-as-you-go basis and does accrue for the cost of OPEB, recognizing the cost of retiree health care benefits and prescription drugs as expense as claims are paid.

Data related to retired employees' health care benefits for fiscal year 2004 is as follows:

Number of retired employees 354
Cost of health care benefits
and prescription drugs \$3,820,529

#### L. Net Assets

Invested in Capital Assets, net of Related Debt— the component of net assets that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Special Revenue Funds—the component of net assets that represents funds restricted for specific purposes under New York State law or by external parties and/or statutes.

Restricted for Workers' Compensation Benefits— the component of net assets that has been established to set aside funds to be used for a specific purpose in accordance with Section 6j of General Municipal Law.

Restricted for Debt Service— the component of net assets that reports the difference between assets and liabilities with constraints placed on their use by Local Finance Law.

*Unrestricted*— all other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### M. Fund Balances

Certain elements of reserved fund balance are described above. Those additional elements which are not reflected in the statement of net assets but are reported in the governmental funds balance sheet are described below. The unreserved components of fund balance are also detailed below.

	Sewer General Districts		Capital Projects	Non-Major Governmental	Total
Reserved:					
Reserved or Encumbrances	\$ 8,793,487	\$ 1,355,620	\$ —	\$ 723,234	\$ 10,872,341
Reserved for Inventories	162,039	_	_	_	162,039
Reserved for WCHCC Notes	22,850,123	_	_	_	22,850,123
Reserved for WCHCC Operations	26,000,000	_	_	_	26,000,000
Reserved for State Receivables	10,000,000	_	_	_	10,000,000
Reserved for Debt Service			5,317,075		5,317,075
Total Reserved	67,805,649	1,355,620	5,317,075	723,234	75,201,578
Unreserved:					
Designated for Pre-1998 WCHCC Claims	12,050,520	_	_	_	12,050,520
Designated for Debt Service	7,542,427	_	_	_	7,542,427
Designated for Investment in Inventories	237,961	_	_	_	237,961
Designated for Waste Diversion	_	_	_	2,000,000	2,000,000
Designated for Charles Point Cost Escalation	_		_	19,931,980	19,931,980
Designated for NYS Retirement Stabilization	13,600,000		_	_	13,600,000
Designated for Capital Studies	245,000		_	_	245,000
Designated for Subsequent Year's Expenditures	35,204,591	8,167,740	5,845,152	10,509,633	59,727,116
Undesignated	27,157,143	57,069,426	5,412,136	56,951,500	146,590,205
Total Unreserved	96,037,642	65,237,166	11,257,288	89,393,113	261,925,209
Total Fund Balances	\$ 163,843,291	\$ 66,592,786	\$ 16,574,363	\$ 90,116,347	\$ 337,126,787

#### Reserved

Encumbrances outstanding have been reserved as it is the County's intention to honor the contracts in process at year-end. The subsequent year's appropriations will be amended to provide authority to complete the transactions.

Inventories in the General Fund have been reserved to indicate that a portion of fund balance is not "available" for appropriation or expenditure because the asset is in the form of commodities. The County anticipates utilizing them in the normal course of operations.

The Reserve for Westchester County Health Care Corporation Notes represents restrictions on bond proceeds sold by the County on behalf of WCHCC. This reserve will be reduced as WCHCC reimburses the County for the debt service payments.

The Reserve for Westchester County Health Care Corporation Operations is for financial assistance that may have to be provided to the Corporation in order to continue operations in 2005. These amounts may be repaid to the County when WCHCC becomes profitable in future years.

The Reserve for State Receivables is primarily for the NYS Education and Transportation of the Handicapped represents the Administration's estimate of State aid amounts which will not be remitted to the County within the period "available" for income recognition by the County in 2004 and other State aid that, due to the State's fiscal problems, may not be remitted within the "available" period. These funds are not "available" for appropriation or expenditure even though they are a component of current assets.

The Reserve for Debt Service in the Capital Projects Fund Reserve represents interest earned on the investment of Capital Projects Fund monies and other payments which are restricted pursuant to New York State Law to the payment of debt service on the respective projects.

# **Unreserved - Designated**

Designations of funds balance are not legally required segregations but represent intended use for a specific purpose. The County's designations are as follows:

Designation for Pre-1998 WCHCC Claims: The County has designated \$12,050,520 of the fund balance of the General Fund to provide future funding to the Insurance Reserve Fund for WCHCC claims assumed by the County.

Designation for Debt Service: The County has designated \$7,542,427 to provide funding for debt service payments related to the 2003 Pension Notes.

Designation for Investment in Inventories: The Designation for Investment in Inventories represents funds authorized by the Board of Legislators to be invested in inventory type items.

Designated for Waste Diversion: The Board of Legislators has set aside funds to provide for potential expenditures for an emergency bypass at the Peekskill plant, in the event the plant is unable to operate.

Designation for Charles Point Cost Escalation: The Refuse Disposal District is designating funds to partially offset cost increases of the retrofit project at the Charles Point Facility as required under the Federal Clean Air Act. The project was completed on June 30, 2000. Beginning July 1, 2000, the operator of the facility increased the tipping fee paid by the District by \$2 per ton plus formula adjustments to include the cost of funding the project bonds and related increased operating costs.

Designation for NYS Retirement Stabilization: The County has designated \$13,600,000 to provide funding for the New York State Retirement System billing which has experienced a significant increase in cost because of security market value declines over the last two years.

Designation for Capital Studies: The Designation for Capital Studies is to provide funding for those capital

studies which do not have an individual cost exceeding \$100,000 per study.

Designation for Subsequent Year's Expenditures: At December 31, 2004, the County has designated that \$35,204,591 of the General Fund, \$8,167,740 of the Sewer Districts Fund, \$637,160 of the Water Districts Fund and \$9,872,473 of the Refuse District Fund be used to fund 2005 operations. In addition, \$5,845,152 of Capital Projects Fund resources are appropriated in the 2005 budget.

The components of fund balance for the Sewer Districts, Water Districts and Refuse District No. 1 funds are as follows:

	Reserved for	Other	Designated for Subsequent Year's		
	Encumbrances	Designations	Expenditures	Undesignated	Total
SEWER DISTRICTS FUND	<u> </u>	Designations	Exponences	Ondesignated	1000
Blind Brook	\$ 134,291	\$ —	\$ 430,609	\$ 1,265,791	\$ 1,830,691
Bronx Valley	6,400	_	1,793,202	10,889,361	12,688,963
Central Yonkers	_	_	152,079	983,502	1,135,581
Hutchinson Valley	10,851	_	749,247	2,471,412	3,231,510
Mamaroneck Valley	147,867	_	423,438	13,586,361	14,157,666
New Rochelle	285,822	_	751,146	3,509,045	4,546,013
North Yonkers	157,378	_	437,110	2,477,367	3,071,855
Ossining	248,846	_	639,516	3,748,985	4,637,347
Peekskill	93,161	_	334,450	1,690,689	2,118,300
Port Chester	214,027	_	661,306	4,080,288	4,955,621
Saw Mill Valley	13,997	_	1,116,160	9,868,392	10,998,549
South Yonkers	42,980	_	558,744	1,857,027	2,458,751
Upper Bronx Valley			120,733	641,206	761,939
	\$ 1,355,620	<u>\$</u>	<u>\$ 8,167,740</u>	\$ 57,069,426	\$ 66,592,786
WATER DISTRICTS FUND					
Water District No. 1	\$ 2,941	\$ —	\$ 319,858	\$ 342,380	\$ 665,179
Water District No. 2	ψ 2,7 m	Ψ —	170,270	584,826	755,096
Water District No. 3	22,802		140,997	1,276,952	1,440,751
Water District No. 4		_	6,035	256,069	262,104
	<u>\$ 25,743</u>	<u>\$</u>	<u>\$ 637,160</u>	\$ 2,460,227	<u>\$ 3,123,130</u>
REFUSE DISPOSAL DISTRICT	<b>\$</b> 14,224	\$ 21,931,980	\$ 9,872,473	\$ 23,679,128	\$ 55,497,80 <u>5</u>

# NOTE 4

# SUMMARY DISCLOSURE OF SIGNIFICANT CONTINGENCIES

# Litigation

The County, its officers and employees are defendants in a number of lawsuits. The County is self-insured for general negligence, public officials' liability losses and workers' compensation. The Department of Law, headed by the County Attorney, has reviewed the status of pending lawsuits and reports that an adverse decision in the following cases could have the potential for a material expenditure in excess of any applicable insurance or has not been provided for in the self-insurance reserves.

DeLeonardis v. County of Westchester: This action was commenced in the Supreme Court, Westchester County. Westchester Community College ("WCC") entered into a lease for real property located at 175 Gramatan Avenue, Mt. Vernon, New York, from plaintiff for the purpose of operating a satellite campus. The lease agreement required the landlord to make certain construction renovations to the premises at WCC's expense, subject to a spending cap set by County local law (\$900,000). The plaintiff spent more money renovating

the premises than was allocated for this project. Plaintiff demanded full reimbursement of his expenses, and the County has refused to pay any amount above that which was authorized by local law. Plaintiff has served the County with a summons and complaint seeking full reimbursement in the approximate amount of \$2,200,000 for his expenses relating to this transaction. The County intends to vigorously defend this claim for the excess over the agreed \$900,000 authorized for this transaction. The County submitted a motion to dismiss and the matter is pending.

DiBattista, et al v. County of Westchester: Plaintiffs in this action represent a proposed class of retired County employees (that numbers approximately 1,200) who were members of the Civil Service Employee Association, a labor union, and who retired from County service between January 1, 1993 and May 24, 2004. Plaintiffs' sole cause of action alleges that the County was in breach of contract when it increased the amount of health care co-payments and deductibles for retired CSEA employees, effective September 1, 2004. In May of this year, the County filed a motion to dismiss the Complaint that is currently pending in the Supreme Court of New York for Westchester County. It is the County's intention to fully and strenuously oppose this suit. There is a possibility of an unfavorable outcome, and the fiscal impact upon the

County may exceed \$300,000. The law department cannot estimate a potential range because the plaintiffs have not yet provided sufficient data to define the size of the class.

Hudson Riverkeeper's Fund, Inc., et al. v. Andrew O'Rourke et al.: This case arose from the operation of the gun range at the Sportsman Center in Peekskill, New York. Plaintiffs alleged that the County's continued operation of the site, failure to remove lead and the continued discharge of lead-contaminated materials endangered or threatened to endanger the environment and human health. Plaintiffs' request for relief included remediation and clean up of the site, penalties, costs and attorney's fees. The County negotiated and entered into a settlement. Independent of this case, the Environmental Protection Agency ("EPA") and the County entered into an Order of Consent, authorized by the Board of Legislators, which, among other things, requires the County to remediate the site. The EPA has approved the County's plan for remediation and the County has hired a design consultant for the remediation. The County has obtained the necessary permits, and remediation is underway.

The Department of Risk Management has also reviewed the outstanding lawsuits and has determined that all claims, except those noted above, have been reviewed by the various claims administrators and actuary and has indicated that the appropriate reserve has been established within the risk retention program included in the financial statements.

# **Risk Management**

The County, in 1986, elected to self-insure its exposure for general negligence, auto and public officials liability losses and in 1989 included workers' compensation as a self-insurance program. The County established selfinsurance funds, pursuant to Sections 6n and 6j of General Municipal Law of the State of New York. The provisions of the law provide for unencumbered general liability reserve contributions not to exceed 1-2/3% of the respective operating budgets and a maximum accumulation of not more than 5% of such operating budgets. The County has retained an independent claims adjuster to evaluate general negligence liability claims. The County has also retained the services of an independent actuary to evaluate its loss history and provide data to be used in establishing ultimate losses to be incurred. The actuary has certified as to the adequacy of the amount accrued as of December 31, 2004 for claims arising from 1986 through 2004 occurrences.

# **Leases and Commitments**

The County has commitments under leases for equipment and facilities at annual rentals totaling \$220,421,755 with various expiration dates to December 31, 2023. Annual required payments on existing leases are as follows:

2005	\$ 17,885,455
2006	16,371,877
2007	15,130,658
2008	12,296,389
2009	11,852,591
Thereafter	 146,884,785
	\$ 220,421,755

On October 28, 1998, the County and the Dormitory Authority of the State of New York entered into a Lease Agreement for twenty-five years, through 2023. This Lease Agreement is for the renovation of the existing Richard J. Daronco Westchester County Courthouse, and construction of an adjacent annex. The net lease payments remaining total \$199,537,956 and are included above. The principal portion of the Courthouse lease, \$128,469,410, has been capitalized.

#### Leases and Commitments—WCHCC

WCHCC leases various equipment and facilities under operating leases expiring at various dates.

The following is a schedule by year of future minimum lease payments and sublease rental income under noncancellable operating leases as of December 31, 2004, that have initial or remaining lease terms in excess of one year:

Rent Expense	Rent Income
	\$1,010,763
4,196,009	926,533
1,169,245	_
517,372	_
361,372	_
	Expense \$7,602,157 4,196,009 1,169,245 517,372

Total rental expense in 2004 for all operating leases was approximately \$7,797,000.

# **WCHCC**

Liquidity

At December 31, 2004, WCHCC had a working capital deficiency of \$145.1 million and an unrestricted net deficit of \$205.5 million. Additionally, WCHCC continues to experience operating losses and has forecasted continuing operating losses throughout 2005.

WCHCC's wholly owned captive insurance company, WCHCC (Bermuda), Limited (WCHCC Bermuda), is required by its Bermuda license to maintain capital and surplus greater than a minimum statutory amount determined as the greater of a percentage of outstanding losses or a given fraction of net written premiums. At December 31, 2004 and 2003, WCHCC Bermuda's capital and surplus were not in compliance with the terms of its license.

As a result, the Bermuda Monetary Authority has the power to take certain corrective actions against WCHCC Bermuda. These powers include the ability to direct WCHCC Bermuda to effect further contracts of insurance, not to make investments of a specified class, not to declare or pay any dividends, not to enter into any specified transactions, and to transfer all assets to a specified bank. The Bermuda Monetary Authority has also requested that WCHCC Bermuda shall not, without prior written approval, enter into any new or renewal insurance or reinsurance business other than which is currently provided to WCHCC and its affiliates as of July 20, 2004. The ultimate outcome of this uncertainty and the potential impact on the future operations of WCHCC and WCHCC Bermuda cannot presently be determined.

In April 2005, in part to address license compliance issues, WCHCC pledged \$34 million of its patient accounts receivable as security for the premiums owed by WCHCC to WCHCC Bermuda. Management has had discussions with the Bermuda Monetary Authority to determine if the pledge of receivables would allow WCHCC to be considered in compliance with the capital and surplus requirements.

In order to improve WCHCC's operating results, in 2004 the Board of Directors engaged an outside consulting firm to develop and implement a financial improvement plan. The plan, approved by the Board of Directors on June 14, 2004, was expected to take 18 months to fully implement. During 2005, it was determined that the initial plan would not generate adequate operating improvements to make WCHCC self-sustaining. Therefore, in 2005, the Board of Directors, in conjunction with the County and the local political delegation, has begun a process to seek other sources of funding to sustain WCHCC on a long-term basis.

While management believes these initiatives will achieve their desired results, there can be no assurance that such plans will be sufficient or timely enough to generate sufficient cash to meet its operating needs and achieve financial stability for WCHCC. The financial statements do not include any adjustments that might result from the outcome of this uncertainty or the uncertainty related to WCHCC Bermuda as described above.

#### Impairment of Long-Lived Assets

Long-lived assets and certain identifiable intangibles are reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount of an asset may not be recoverable. Recoverability of assets to be held and used is measured by a comparison of the carrying amount of an asset to the undiscounted future net cash flows expected to be generated by the asset. If such assets are considered to be impaired, the impairment to be recognized is measured by the amount by which the carrying amount of the assets exceeds the fair value of the assets. Assets to be disposed of are reported at the lower of the carrying amount or fair value less costs to sell.

During 2004, an impairment analysis was performed on WCHCC's capital assets in accordance with FASB SFAS No. 144, Accounting for Impairment or Disposal of Long-Lived Assets and for Long-Lived Assets to Be Disposed Of. The fair value of WCHCC's capital assets was less than their carrying value. The carrying value of the capital assets was reduced to fair market value. This resulted in an impairment loss of approximately \$15.3 million recorded as a loss on impairment of assets in the accompanying statement of activities for the year ended December 31, 2004. Management estimated fair market value based on a third-party appraisal.

# **CONTINGENCIES**

The State Legislature adopted legislation which created WCHCC as a public benefit corporation of the State. A long-term lease and an operating agreement to transfer the facilities and operations to WCHCC had been developed with the County effective January 1, 1998. Subsequent to January 1, 1998, additional negotiations resulted in a Transition Agreement and an amended and restated lease agreement.

The restated and amended long-term lease represents a 60-year real property lease for land and facilities with options for extension. Base rent is calculated on a supplemental rent calculation based on a predetermined schedule. The long-term restated and amended lease covers all capital assets except for movable equipment, which was transferred to WCHCC.

The terms of the Transition Agreement commenced on January 1, 1998 and continue for a period of ten years, ending on December 31, 2007. Eighteen months prior to the expiration of the Transition Agreement, WCHCC can request the County to renew the Transition Agreement, but there is no obligation to do so. Either party may terminate the Transition Agreement for cause based upon a breach of any material provision thereof, by giving written notice to the breaching party not less than three months prior to the effective date of said contract.

The first amendment to the Transition Agreement (the Revised Agreement) was made on December 21, 1999. Originally, the Transition Agreement set forth County funding of WCHCC in various annual amounts to be paid on the third business day of each year from 1998 through 2005. The Revised Agreement provided for one lump-sum payment (the County Payment) in an amount equal to the sum of the unpaid obligations for the years 2000 through 2005, discounted to its present value. The discounted present value of the then-remaining Transition Agreement payments was \$89,400,000. In accordance with the Revised Agreement, the County Payment is being recognized in equal annual amounts of \$12,771,429 for the years 1999 through 2005 and is recognized as other revenue in the accompanying statements of revenues, expenses, and changes in net deficit.

As part of this Transition Agreement, the County and WCHCC agreed that the continued financial strength of both parties is in their mutual best interest. Thereby, in accordance with Article VI of the Transition Agreement, the County will guarantee refinancing of existing indebtedness and capital program indebtedness. The Board of Legislators of the County has authorized the County to guarantee approximately \$157,565,000. As of December 31, 2004, the County has guaranteed \$146,930,000 of indebtedness issued in 2000 and 2002. The debt guaranteed by the County is subordinated to the Series 2000A Senior Lien bonds in the amount of \$113,240,000 which are not guaranteed by the County.

In addition, both the County and WCHCC acknowledge that it is necessary for WCHCC to obtain working capital funds in an amount sufficient to meet it cash flow requirements. The County agrees to provide credit support in the form of a contract to provide subsidies for purposes of obtaining a credit line or to otherwise provide a guarantee of WCHCC's payment obligation.

In conjunction with the Transition Agreement, WCHCC is required to maintain certain financial ratios. Section 20.4(a) of the Transition Agreement between the County and WCHCC requires that WCHCC achieve financial results for at least six (6) of the ten (10) Financial Measures defined in the Transition Agreement that are both (a) at least as favorable as the results achieved by the former operation of the Department of Hospitals for the fiscal year 1997 and (b) at least 75% as favorable as the results for the immediately preceding fiscal year.

As of December 31, 2004 and 2003, WCHCC failed the financial tests of the County covered in the Transition Agreement. In accordance with the Transition Agreement, based upon the failure to achieve the required financial results described in Section 20.4(a), WCHCC and the County were required to form a committee to select a consultant to advise on all aspects of the management of WCHCC and the businesses which WCHCC operates. Upon receipt of the consultant's report, WCHCC is required to follow the written recommendations of the consultant, provided such recommendations are consistent with all applicable laws and the mission statement and bylaws of WCHCC.

The Transition Agreement also states that WCHCC's failure to satisfy the Financial Measures set forth in Section 20.4(a) shall not be deemed a Financial Default or Nonfinancial Default under the Transition Agreement so long as WCHCC materially complies with all lawful written recommendations of the consultant.

A consultant was engaged by the Directors of WCHCC to provide recommended modifications to WCHCC's services, cost structure, staffing and delivery model.

WCHCC and the County have agreed that the County will provide credit support to WCHCC of \$85 million for each year ending December 31, 2005 and December 31,

2006 and \$70 million for the year ending December 31, 2007 (absent of financial default).

The County's credit support for 2004 was \$83.9 million, which was represented by a \$74 million commercial paper facility with Goldman Sachs and a \$9.9 million line of credit with Bank of New York. If, during the period between the execution of the Transition Agreement and December 31, 2007, WCHCC experiences a material adverse change in its financial condition that is the direct result of one or more unforeseeable circumstances that are beyond WCHCC's ability to anticipate and effectively plan for, then the parties shall discuss an amendment to the Transition Agreement to reasonably increase the working capital amount for which the County shall provide credit support.

#### OTHER CONTINGENCIES

The County participates in numerous Federal grant programs, principal of which are programs of the Department of Health and Human Services. These programs are subject to program compliance audits pursuant to the Single Audit Act. This audit is currently in progress and the report will be issued under separate cover. Accordingly, the County's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The County anticipates such amounts, if any, to be immaterial.

The County has nine labor organizations which represent most of the County work force for collective bargaining purposes. The status of the various union contracts as of December 31, 2004, including settlements that occurred in 2005, is as follows:

The New York State Nurses Association (NYSNA) has a contract that expires on December 31, 2005;

The Westchester County Correction Officers Benevolent Association (COBA) has a contract that expired on December 31, 2004. Negotiations for a new contract are underway;

The Westchester County Department of Correction Superior Officers Association (SOA) has a contract that expired on December 31, 2004. Negotiations for a new contract are underway;

The Westchester Community College Federation of Teachers (WCCFT) has a contract that expired on August 31, 2004. Negotiations for a new contract are underway;

The Westchester County Police Officers Benevolent Association, Inc. (PBA) and The Westchester County Police Officers Benevolent Association, Superior Officers Unit (SPBA) had contracts that expired on December 31, 2004. They are currently in interest arbitration for a new contract;

The District Attorney Investigators PBA has a contract that expired on December 31, 2004;

The Civil Service Employees Association (CSEA) has a contract that expires on December 31, 2005;

The International Brotherhood of Teamsters, Chauffeurs, Warehousemen and Helpers of America, AFL-CIO, Local 456 representing administrators and managers, has a contract that expires on December 31, 2005.

#### WTASC

#### **Trapping Event**

In accordance with the terms of the bond indenture, a "Downgrade Trapping Event" occurs when any of the four largest United States tobacco manufacturers with a market share of 7% or more has a credit rating that falls below "Baa3" by Moody's or "BBB" by Standard & Poors. During 2003, the credit rating for one of these manufacturers had fallen below this allowable threshold and accordingly, a downgrade trapping event occurred. The indenture further requires that, upon the occurrence of this event, 25% of the principal amount outstanding on the bonds be accumulated in a special account until one year after the end of the downgrade trapping event. Accordingly, the amounts received after June 2003 of \$12,879,773, including accrued interest of \$989,758, are being held by the WTASC trustee.

#### **Significant Contingencies**

#### Contingencies

The enforceability of the rights and remedies of the State (and thus the bondholders) and of the obligations of a participating manufacturer under the MSA are subject to the Bankruptcy Code and the other applicable insolvency, moratorium or similar laws relating to or affecting the enforcement of creditors' rights. Some of the risks include risks of delay in or reduction of amounts of payment or of non-payment under the MSA and the risk that the State (and thus the County and/or WTASC) may be stayed for an extended time from enforcing any rights under the MSA and the Consent Decree or with respect to the payments owed by the bankrupt participating manufacturer or from commencing legal proceedings against the bankrupt participating manufacturer. As a result, if a participating manufacturer becomes a debtor in a bankruptcy case and defaults in making payment, funds available to WTASC to pay bondholders may be reduced or eliminated.

The bonds are payable only from the assets of WTASC. The bonds are neither legal nor moral obligations of WCHCC, the County or the State of New York, and no recourse may be had thereto for payment of amounts owing on the bonds. WTASC's only source of funds for payments on the bonds is the collections and amounts on deposit in pledged accounts pursuant to the indenture. WTASC has no taxing power and no significant assets other than the rights to receive tobacco settlement revenues.

#### NOTE 5

#### SUBSEQUENT EVENTS

On March 3, 2005 the County, through the New York State Environmental Facilities Corporation (EFC), issued its 2005A bonds in the amount of \$27,033,150. These bonds were issued to: (a) convert \$14,862,580 of the EFC bond anticipation notes issued on February 26, 2002 into long-term bonds and; (b) convert \$565,300 of the EFC bond anticipation notes issued on September 23, 2004 into long-term bonds. The balance of the \$27,033,150 constitutes a new money borrowing of \$11,605,270.

#### WTASC

On June 15<sup>th</sup>, 2005, WTASC issued \$216,600,000 Tobacco Settlement Asset-Backed Bonds, Series 2005. These bonds were issued primarily to refund all of WTASC's outstanding Tobacco Settlement Asset-Backed Bonds, Series 1999, which were issued by WTASC to finance its purchase pursuant to a purchase and sale agreement, dated as of December 1, 1999, by and between WTASC and the County of Westchester. In addition, WTASC was able to have trapped monies released. The refinancing and sale of approximately \$30,000,000 of new bonds resulted in \$57 million being remitted to the County of Westchester of restricted funds.

#### **WCHCC**

- (a) On June 7, 2005, WCHCC entered into a promissory note with the County for \$12,500,000. Payment on the note is due no later than the earlier of (i) ninety days after the date of each advance or (ii) December 31, 2005. WCHCC agrees to pay interest at a rate determined for each advance on the date of each advance. On June 8, 2005, WCHCC received an advance of \$4.8 million bearing an interest rate of 3% against the note payable. On July 29, 2005, WCHCC received an advance of \$4 million bearing an interest rate of 3.2% against the note payable.
- As of July 1, 2005, WCHCC ceased operation of the outpatient services conducted under its operating certificate as part of the Westchester Institute for Human Development (WIHD). At the same time, a newly created and completely independent not-for-profit corporation known as Westchester Institute for Human Development, Inc, (WIHD Inc.) commenced operations to provide those services to the developmentally disabled population. WIHD Inc. offered employment to all of the staff that were laid off by WCHCC as a result of the cessation of operations by WCHCC. WCHCC assigned all of its existing agreements related to the operations of WIHD to WIHD, Inc. WCHCC granted title

to all of the moveable equipment related to the operations of WIHD to WIHD, Inc. WCHCC subleases approximately 50% of the space in the building known as Cedarwood Hall to the County, which in turn subleases such space to WIHD, Inc. for its operations. WCHCC retains its accounts receivable and its accounts payable and there is no assumption of liabilities by WIHD, Inc. and WCHCC has no responsibility or liability for the future operations of WIHD, Inc. The transaction is not a sale but merely a cessation of operations by WCHCC and a commencement of operations by WIHD, Inc. conveniently coordinated to avoid an interruption in the delivery of patient care.

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#### Statement of Budgeted Revenues and Expenditures General Fund

For the Years Ended 2005(a) 2004 2003 **REVENUES:** \$ 479,307,830 403,401,762 271,000,000 Sales Tax..... 331,650,000 311,021,474 21,000,000 12,500,000 Mortgage Tax..... Hotel Tax..... 4,260,000 4,335,000 4,100,000 Auto Use Tax..... 14,135,000 11,215,000 4,600,000 850,352,830 818,379,304 683,101,762 Federal Aid: Social Services ..... 130,640,000 127,495,372 129,072,504 1,094,725 901,777 2,387,008 Other..... 131,734,725 128,397,149 131,459,512 State Aid: Social Services. 134,702,000 131,054,043 129,547,977 Other..... 112,511,386 109,825,587 109,127,242 240,879,630 247,213,386 238,675,219 Charges for Services: Departmental Income. 178,516,057 104,686,966 103,066,642 Earnings on Investments..... 3,300,000 2,710,000 3,000,000 Miscellaneous Revenues: Harness Racing Admissions Tax..... 5,000 5,000 8,500 Other 7,981,566 9,915,223 23,142,723 7,986,566 9,920,223 23,151,223 1,304,973,272 1,182,454,358 Other Financing Sources: 1,354,547 2,885,010 1,798,961 Operating Transfers In..... Bond Proceeds for WCHCC Loan.... 4,500,000 11,700,000 WCHCC Credit Support ..... 85,000,000 85,000,000 90,000,000 Total Revenues and Other Financing Sources......\$1,509,958,111 \$1,392,858,282 \$1,285,953,319

<sup>(</sup>a) As amended through October 15, 2005.

# Statement of Budgeted Revenues and Expenditures General Fund

	For the Years Ended			
EXPENDITURES:	2005 (a)	2003		
Current:				
General Government	\$ 111,357,618	\$ 113,396,455	\$ 86,902,897	
Education	142,496,592	133,345,461	127,204,485	
Public Safety	201,053,078	188,120,211	181,853,921	
Health	109,733,751	47,951,744	50,886,081	
Transportation	87,166,521	76,158,883	74,922,619	
Economic Assistance and Opportunity	556,341,851	534,541,243	498,531,758	
Culture and Recreation	43,810,176	42,676,381	39,903,369	
Home and Community Services	4,472,687	3,616,638	3,002,827	
Employee Benefits	136,517,369	137,473,311	111,246,971	
Capital Outlay	900,000	783,307	974,752	
Debt Service	71,840,704	68,022,698	70,444,764	
Total Expenditures	1,465,690,347	1,346,086,332	1,245,874,444	
Other Financing Uses:				
Operating Transfers Out	3,265,842	2,587,657	3,449,737	
WCHCC Credit Support	85,000,000	85,000,000	90,000,000	
Total Expenditures and Other Financing Uses	1,553,956,189	1,433,673,989	1,339,324,181	
Deficiency of Revenues and Other Financing Sources				
Over Expenditures and Other Financing Uses	(43,998,078)	(40,815,707)	(53,370,862)	
Appropriated Fund Balance	43,998,078	40,815,707	53,370,862	
Net Budgeted Revenues and Expenditures	\$	\$	<u> </u>	

<sup>(</sup>a) As amended through October 15, 2005.

# Statement of Budgeted Revenues and Expenditures Airport Fund

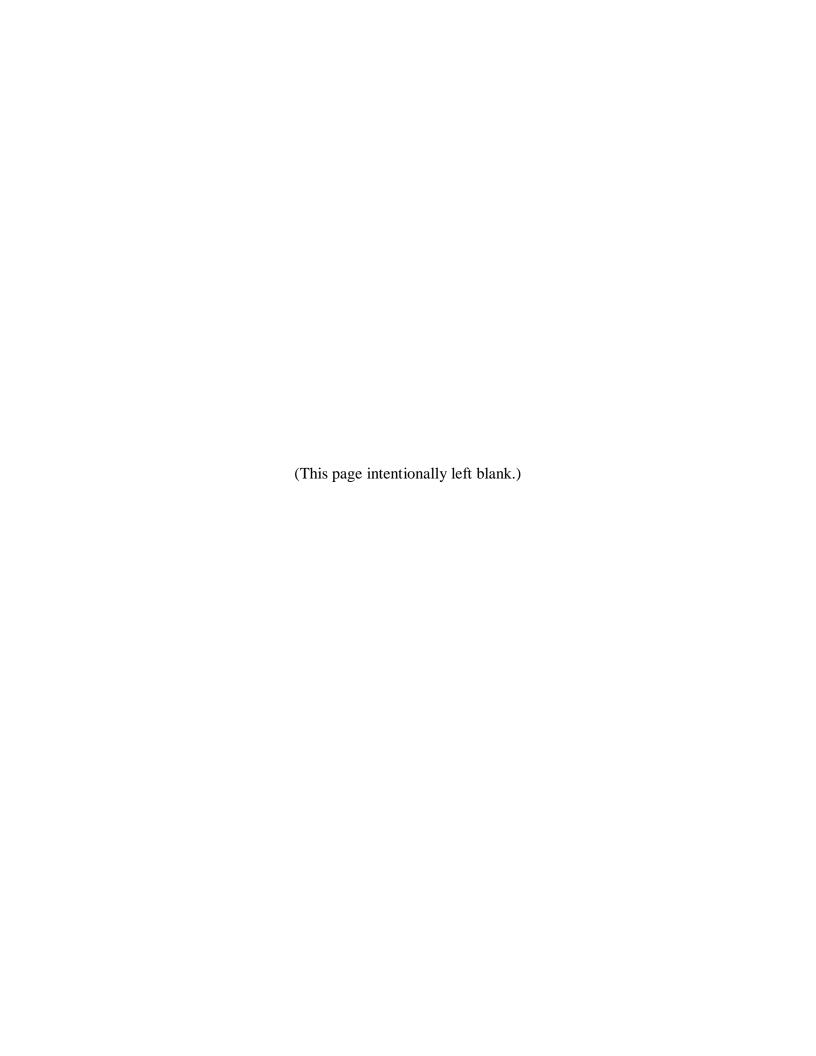
	For the Years Ended				
	2005 (a)		2004		2003
REVENUES:					
Departmental Income\$	33,926,745	\$	29,065,530	\$	29,663,448
Earnings on Investments	246,000		200,000		150,000
Total Revenues	34,172,745		29,265,530		29,813,448
Other Financing Sources:					
Operating Transfers In	1,002,880		1,268,386		1,315,354
Total Revenues and Other Financing Sources	35,175,625		30,533,916		31,128,802
EXPENDITURES:					
Current:					
Transportation	28,739,592		24,772,498		24,211,031
Employee Benefits	2,287,632		1,990,907		1,867,949
Capital Outlay	1,217,019		1,106,987		1,485,898
Debt Service	3,094,649		2,905,800		3,061,811
Total Expenditures	35,338,892		30,776,192		30,626,689
Other Financing Uses:					
Operating Transfers Out	520,000	_	690,625		1,225,000
Total Expenditures and Other Financing Uses	35,858,892		31,466,817		31,851,689
Deficiency of Revenues and Other Financing Sources					
Over Expenditures and Other Financing Uses	(683,267)		(932,901)		(722,887)
Appropriated Fund Balance	683,267		932,901		722,887
Net Budgeted Revenues and Expenditures\$		\$		\$	

<sup>(</sup>a) As amended through October 15, 2005.

# Statement of Budgeted Revenues and Expenditures Refuse Disposal District No. 1

		For the Years Ended			
<del>-</del>	2005 (a)		2004		2003
REVENUES:					
Tax Levy on Real Property\$	49,695,000	\$	49,695,000	\$	47,352,870
Departmental Income	23,996,422		21,545,405		20,516,438
Earnings on Investments	1,140,970		806,660		865,581
Miscellaneous	60,000		64,223		65,000
Total Revenues	74,892,392		72,111,288		68,799,889
Other Financing Sources:					
Operating Transfers In			6,900		33,544
Total Revenues and Other Financing Sources	74,892,392		72,118,188		68,833,433
EXPENDITURES:					
Current:					
General Government	4,028,791		3,832,865		3,302,082
Home and Community Services	74,850,323		69,204,029		65,975,291
Employee Benefits	866,448		836,271		794,228
Debt Service	4,169,305		3,421,436		3,832,790
Total Expenditures	83,914,867		77,294,601		73,904,391
Other Financing Uses:					
Operating Transfers Out	850,000	. <u>-</u>	14,230		35,564
Total Expenditures and Other Financing Uses	84,764,867	<u> </u>	77,308,831		73,939,955
Deficiency of Revenues and Other Financing Sources					
Over Expenditures and Other Financing Uses	(9,872,475)		(5,190,643)		(5,106,522)
Appropriated Fund Balance	9,872,475	. <u>-</u>	5,190,643		5,106,522
Net Budgeted Revenues and Expenditures\$		\$		\$	

<sup>(</sup>a) As amended through October 15, 2005.



# Westchester County Schedule of Revenues, Expenditures and Changes in Fund Balance—General Fund

	2004	2003	2002	2001	2000
REVENUES:					
Taxes on Real Property		\$ 403,401,762 271,098,315	\$ 351,138,011 265,233,848	\$ 338,325,430 256,836,556	\$ 356,716,080 257,025,353
Suco Tux	797,492,498	674,500,077	616,371,859	595,161,986	613,741,433
Federal Aid:	777,172,170	07.1,500,077	010,571,057	575,101,700	013,711,133
Social Services	126,083,562	134,652,404	145,936,049	133,380,732	116,340,774
Other		891,875	2,213,217	5,562,086	192,771
- Culci	127,502,891	135,544,279	148,149,266	138,942,818	116,533,545
State Aid:	127,302,891	133,344,279	140,149,200	130,942,010	110,333,343
Social Services	133,064,216	143,451,438	122,727,885	120,686,598	114,871,785
Other	113,820,241	115,563,570	110,425,022	104,340,103	93,499,736
	246,884,457	259,015,008	233,152,907	225,026,701	208,371,521
Departmental Income	101,119,662	93,067,863	96,479,020	93,779,967	90,926,542
Earnings on Investments	2,135,839	2,108,900	4,047,800	8,996,603	10,587,780
Miscellaneous Revenues:			·		
Auto Use Tax	10,244,826	4,988,152	4,600,926	4,971,743	4,572,193
Harness Racing Admissions Tax		7,039	8,790	8,684	11,551
Hotel Tax		4,207,246	4,264,648	4,672,457	4,861,878
	,,-	4,207,240	4,204,040	4,072,437	4,001,070
Mortgage Tax				- 15.055.051	-
Tobacco Revenue Settlement		13,411,471	16,159,957	15,355,261	13,108,069
Sale of Tobacco Rights	—	_	_	_	_
WCHCC Rent	—	_	_	_	2,210,514
Other	13,582,900	7,312,669	8,763,736	5,528,537	5,288,288
	44,228,811	29,926,577	33,798,057	30,536,682	30,052,493
Total Revenues	1,319,364,158	1,194,162,704	1,131,998,909	1,092,444,757	1,070,213,314
OTHER FINANCING SOURCES:					
Bond and Note Proceeds		22,420,000	19,835,000		
		22,420,000	17,033,000		21 710 520
Proceeds from WCHCC to Refund Outstanding Debt		1.700.061		2 260 622	31,719,530
Transfers In		1,798,961	5,271,446	3,369,632	5,439,452
Total Revenues and Other Financing Sources	1,322,249,168	1,218,381,665	1,157,105,355	1,095,814,389	1,107,372,296
EXPENDITURES:					
Current:					
General Government	91,329,590	78,235,627	79,331,428	73,983,819	80,454,218
Education	129,408,292	123,145,638	111,140,087	91,518,505	74,021,785
Public Safety	192,674,694	176,300,895	178,914,215	172,411,167	159,700,606
Health	49,705,098	46,026,639	52,666,785	45,062,873	45,804,314
Transportation		72,672,525	71,751,015	67,034,742	61,804,337
Economic Assistance and Opportunity		487,346,905	481,879,561	441,760,310	424,466,294
Culture and Recreation		38,270,883	38,933,756	38,473,529	34,084,734
Home and Community Services		2,702,199	3,105,220	3,025,951	2,545,549
Employee Benefits		105,008,848	85,269,240	83,595,974	79,410,064
Capital Outlay	493,025	845,278	1,824,920	2,119,712	1,204,397
Debt Service	<del></del>	70,238,997	65,120,248	60,987,908	62,259,120
Total Expenditures	1,294,825,089	1,200,794,434	1,169,936,475	1,079,974,490	1,025,755,418
OTHER FINANCING USES:					
Payment to Refunded Bond Escrow Agent	—	_	_	_	31,719,530
Transfers Out	2,638,002	3,300,262	3,639,598	4,504,218	4,111,471
Transfers Out—Component Unit	<u>-</u>		. <u> </u>	14,871,000	14,071,000
Total Other Financing Uses	2,638,002	3,300,262	3,639,598	19,375,218	49,902,001
Total Expenditures and Other Financing Uses	1,297,463,091	1,204,094,696	1,173,576,073	1,099,349,708	1,075,657,419
Net Change in Fund Balance	24,786,077	14,286,969	(16,470,718)	(3,535,319)	31,714,877
Fund Balance—Beginning of Year		124,770,245	141,240,963	138,934,580	107,219,703
Restatement		124,770,245	141,240,903	4,379,221	107,219,703
Fund Balance—Beginning of Year as Restated	139,057,214	124,770,245	141,240,963		107,219,703
5 5		124,770,243	141,240,903	143,313,801	107,217,703
Residual Equity Transfer		e 120.057.011	e 104.770.015	1,462,481	
Fund Balance—End of Year	\$ 163,843,291	\$ 139,057,214	\$ 124,770,245	\$ 141,240,963	\$ 138,934,580

1999	1998	1997	1996	1995
\$ 363,158,394	\$ 365,551,737	\$ 347,547,647	\$ 353,796,361	\$ 349,176,870
235,872,287	213,547,959	213,507,365	200,472,936	184,786,158
599,030,681	579,099,696	561,055,012	554,269,297	533,963,028
112,268,844	114,877,275	138,875,799	122,886,637	132,684,282
1,180,645		4,839,776	3,189,999	1,535,151
113,449,489	120,538,376	143,715,575	126,076,636	134,219,433
116,669,767	100,328,512	94,051,746	99,337,778	106,500,433
84,225,032	70,530,318	65,351,114	61,316,655	60,356,589
200,894,799	170,858,830	159,402,860	160,654,433	166,857,022
90,126,276	77,863,074	86,410,852	77,991,570	77,057,332
7,996,386	7,600,752	7,659,574	6,722,927	5,209,003
4,389,278	4,245,639	4,172,027	3,972,223	3,986,624
11,525	14,553	14,972	18,286	22,378
4,253,676	4,025,247	3,632,775	3,176,535	2,957,896
_	_	_	_	_
6,069,224		_	_	_
89,400,000		_	_	_
12,824,893			1 261 020	
6,382,595		6,264,391	4,364,820	6,169,368
123,331,191		14,084,165	11,531,864	13,136,266
1,134,828,822	984,698,787	972,328,038	937,246,727	930,442,084
_	_	_	_	_
4,723,822	5,850,099	 4,689,724		3,301,202
1,139,552,644		977,017,762	942,401,040	933,743,286
1,107,002,011			2,101,010	755,715,200
78,141,969	76,364,070	63,299,047	64,355,145	65,571,015
59,173,782	61,820,644	54,663,352	48,813,408	46,496,065
148,088,010	136,796,081	129,345,969	122,073,086	133,233,987
131,058,922 61,450,751	36,753,855 59,454,628	34,371,838 71,332,526	32,236,104 67,502,978	33,558,191 70,054,360
418,514,225	396,288,974	390,001,040	400,835,857	416,676,408
30,823,616	28,964,602	26,798,164	26,260,906	26,438,190
2,070,880	1,995,734	2,058,772	1,835,433	2,027,777
74,954,710	62,308,299	65,294,078	61,678,692	54,898,443
1,350,226 72,723,684	2,270,128 73,486,876	1,569,042 59,479,424	1,969,918 58,810,500	1,330,940 54,852,339
1,078,350,775	936,503,891	898,213,252	886,372,027	905,137,715
5,173,789		51,090,746	27,778,189	27,602,012
13,845,300	44,331,602	13,658,300	13,393,300	13,560,300
19,019,089	50,253,979	64,749,046	41,171,489	41,162,312
1,097,369,864	986,757,870	962,962,298	927,543,516	946,300,027
42,182,780	3,791,016	14,055,464	14,857,524	(12,556,741)
65,036,923	68,740,021	54,684,557	39,827,033	52,383,774
65,036,923	68,740,021	54,684,557	39,827,033	52,383,774
	(7,494,114)			
\$ 107,219,703	\$ 65,036,923	\$ 68,740,021	\$ 54,684,557	\$ 39,827,033

